

ANNUAL COMPREHENSIVE FINANCIAL REPORT



Fiscal Year Ended June 30, 2023



Colorado Springs School District 11 (“D11”) seeks to comply with applicable laws prohibiting discrimination in relation to disability, race, creed, color, sex, sexual orientation (as defined by state law), national origin, religion, ancestry, age, and protected activity in its programs and activities. D11 also provides equal access to the Boy Scouts and other designated youth groups.

Any harassment/ discrimination of students and/or staff, based on the aforementioned protected areas, is prohibited and must be brought to the immediate attention of the school principal, the D11 administrator/supervisor, or the D11 nondiscrimination compliance/grievance coordinator. The following person has been designated to handle inquiries regarding D11’s non-discrimination policies: The District 11 NONDISCRIMINATION COMPLIANCE DEPARTMENT, designated to coordinate compliance with: 1) Equal Pay Act of 1963, 2) Civil Rights Act of 1964, as Amended, 3) Age Discrimination in Employment Act of 1967, 4) Title IX – Education Amendments Act of 1972, 5) Section 504 of Rehabilitation Act of 1973, 6) Pregnancy Discrimination Act of 1978, 7) Americans with Disabilities Act of 1990, and 8) Colorado Anti-Discrimination Act. 9) School District 11 Board of Education Policy AC. Nondiscrimination/Equal Opportunity, 711 East San Rafael Street, Colorado Springs, CO 80903, Phone: (719) 520-2271, Fax: (719) 520-2442. Se habla Español.

Colorado Springs School District 11

Colorado Springs, CO

Annual Comprehensive Financial Report

For the Fiscal Year Ended
June 30, 2023

BOARD OF EDUCATION

Dr. Parth Melpakam
President

Jason Jorgenson
Vice President

Dr. Sandra Bankes
Secretary

Lauren Nelson
Treasurer

Darleen Daniels
Director

Rev. Al Loma
Director

Julie Ott
Director

SUPERINTENDENT

Mr. Michael Gaal

Chief Resource Officer

Brandan Comfort, PhD

Prepared By:

DEPARTMENT OF

FINANCIAL SERVICES

Laura Hronik, MBA

Sr. Executive Director

Jennifer Bennett, MBA

Director

Jasmine Marshall

Accounting/Payroll Manager

Carrie Menhel

Senior/Internal Accountant

Nadine Garcia

Senior Accountant/

Charter School Accountant

Maria McComb

Senior Accountant/

Accounts Payable Coordinator

BOARD OF EDUCATION
Colorado Springs School District 11



Dr. Parth Melpakam, President
Term: 2019-2023



Jason Jorgenson, Vice President
Term: 2019-2023



Dr. Sandra Bankes, Secretary
Term: 2021-2025



Lauren Nelson, Treasurer
Term 2021-2025



Darleen Daniels, Director
Term: 2019-2023



Rev. Al Loma, Director
Term: 2021-2023



Julie Ott, Director
Term: 2021-2025

Colorado Springs School District 11

ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Fiscal Year Ended June 30, 2023

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Introductory Section

INSPIRE EVERY MIND







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Mr. Michael Gaal, Superintendent of Schools
Brandan Comfort, PhD, Chief Resource Officer

October 23, 2023

To the Citizens and Members of the Board of Education of Colorado Springs School District 11:

It is our pleasure to submit to you the Colorado Springs School District 11 (the District) Annual Comprehensive Financial Report for the fiscal year ended June 30, 2023. State law requires that school districts publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

This report consists of management’s representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the government’s assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the District’s financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the District’s comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute assurance that the financial statements will be free from material misstatement.

Colorado Springs School District 11’s financial statements have been audited by *FORVIS, LLP*, a firm of licensed certified public accountants. The independent audit firm concluded that there was a reasonable basis for rendering an unmodified opinion that the District’s financial statements for fiscal year 2022-23 are fairly presented in accordance with GAAP. The independent auditor’s report is presented as the first component of the financial section of this report. The independent audit of the District’s financial statements also includes the federally mandated “Single Audit,” designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government’s internal controls and compliance with legal requirements, with special emphasis involving the administration of federal awards. The results of the District’s single audit for the period ending June 30, 2023 are included in the single audit section of this report.

Generally accepted accounting principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management’s Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District’s MD&A can be found immediately following the report of the independent auditors.

PROFILE OF THE DISTRICT

Colorado Springs School District 11 was established in 1872. The District’s boundaries have changed numerous times since its formation. Today, the District is one of the largest and oldest school district in the Pikes Peak Region and the twelfth largest in the State. The District encompasses approximately 70.5 square miles and includes a substantial portion of the City of Colorado Springs and portions of unincorporated El Paso County. According to the 2020 census (latest information available), the District’s population was 244,164.

The District provides a full range of school programs and services authorized by Colorado state statute. This includes pre-kindergarten through twelfth grade education in elementary, middle and senior high schools, special education for disabled students, gifted and talented programs, vocational and adult education, alternative education and other educational programs. The District has also launched specialty pathway programs at a number of our elementary schools, focused on unique programming. The District provides services for approximately 22,000 students and employs about 3,600 teachers, education support professionals and administrators.

The District is governed by a seven-member Board of Education (the Board) whose members are elected by the registered electors of the District for staggered four-year terms of office. Biennial school district elections are held in November of odd-numbered years. The Board is a policy-making body whose primary functions are to establish policies for the District, provide for the general operation and personnel of the District, and oversee the property, facilities and financial affairs of the District. Members of the Board currently serve without compensation, but with the passing of HB 21-1055, the District will consider a process to compensate Board members under this legislation. The Board holds regular meetings generally scheduled for the second and fourth Wednesday of each month, with special meetings held as needed. The Board elects its officers following each biennial election.

The District includes as discretely presented component units six (6) charter schools; GLOBE, Roosevelt Charter Academy, Community Preparation School, CIVA, Eastlake High School and Academy for Advanced and Creative Learning. Charter schools are public schools approved by the Board and authorized by the State of Colorado to provide alternatives for parents, pupils and teachers. These schools have separate governing boards and are funded by the State of Colorado and local property tax funds, with revenues passing through the District. Though fiscally independent, the District provides many supports and services for these charter schools. In addition to the six charters approved by the District, there are approximately 8 other charter schools approved by the state that operate within D11 boundaries. Those charters are authorized by the Colorado Charter School Institute (CSI).

The annual budget serves as the foundation for the District's financial planning and control. It essentially allocates the resources to fulfill our mission, vision and strategic plan. A proposed budget is developed based on budget requests of the individual departments of the District. The Administration presents the proposed budget to the Board of Education for review. Public hearings are held on the proposed budget, and a final budget is adopted no later than June 30, the close of the District's fiscal year. The appropriated budget is prepared by fund, function and department. Department heads may make transfers of appropriations within a department. Transfers of appropriations between departments, however, require the special approval of the District's Board of Education, in accordance with Board Policy.

ECONOMIC CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the District operates.

Local Economy

The City of Colorado Springs is a Home Rule Municipality; it is the county seat and most populous city in El Paso County. With a population of 478,961 as of the 2020 Census, an increase of 15.02% since the 2010 Census, it is the second most populous city in the state, behind Denver. The city covers 195.8 square miles making it Colorado's largest city by area. The economy is driven primarily by the military, the high-tech industry and tourism.

Major industries located within the City's boundaries or in close proximity include aerospace, defense, homeland security, cybersecurity, life sciences, sports and related organizations. The City and County also have a significant military presence with Peterson Space Force Base, the Air Force Academy, Fort Carson, Cheyenne Mountain Complex, and Schriever Space Force Base. The local economy continues to show signs of recovery following the Covid-19 pandemic, and continues to be challenged with higher-than-average inflation rates. The unemployment rate has stabilized, the number of homes sales has stabilized, and property values have stabilized, but remain historically high.

At the state level, economic activity indicates moderate recovery from the pandemic-related recession. Supply and demand mismatches have reduced, but continue to persist, which boosts inflationary pressure. There is indication that the total program funding for K-12 education is expected to increase.

The District continues to decline in enrollment at a pace of 1% to 1.5% per year. However, the District beat enrollment projections for the 2022-2023 school year, and for the 2023-2024 school year, it appears that enrollment will level out close to previous year's enrollment count. The District continues to implement a centralized enrollment model which allows for more consistent follow-up on enrollment data. The District commissioned a demographic study to identify future trends and challenges and has created a new Academic Support Plan which dovetails previous facility and academic plans to identify instructional delivery for the future. This plan will support and enable the District's long-term vision.

The age of some of our schools is of some concern, however, the District continues to work aggressively on maintaining these facilities and addressing structural concerns. A future bond program would help pay for a backlog of deferred maintenance costs, as well as renovations and improvements where necessary. In addition, the District's 2017 Mill Levy Override contains a line item for capital renewal which provides tremendous hope in terms of rebuilding the District's capital infrastructure and improving the ability to compete with neighboring school districts.

Long-term Financial Planning

Looking to the future, the State's K-12 funding remains uncertain. Without voter approval of new school finance funds, long-term estimates of state funding of K-12 education will be predicated on a renewal of economic growth within the state that is sufficient to cover inflation and student growth, while at the same time being able to meet other resource demands such as Medicaid, social programs, prisons, roads and higher education. Ultimately, the State will be hard pressed to provide its existing service requirements within its constrained resources. The length of the economic recovery from the pandemic will play an important role in quality of education for students in Colorado. Currently, there is a new effort to redraft the school finance formula in Colorado. Impacts of any potential changes are yet to be seen.

Financial Policies

Detailed descriptions of the District's accounting policies are contained in the Notes to the Financial Statements on pages 38 to 68 of this report. These policies describe the basis of accounting, funds and accounts used, valuation policies for investments, capital assets and other significant accounting information.

The District maintains a number of budgetary controls. The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board. Activities of all funds are included in the annual appropriated budget. Budgetary control is established at the fund level. The District maintains an encumbrance accounting system as one method of accomplishing budgetary control. Unencumbered budgets lapse at the end of the fiscal year, with the exception of school budgets where unencumbered budget allocations are available for use in future years, and are reported as assignments of fund balance in the current year.

Major Initiatives

Looking forward to 2024, the District adopted a budget that used a variety of one-time funding mechanisms to maintain a viable program, as well as a more strategic budgeting process. While there is still uncertainty regarding funding, the district continues to strive to provide a high quality Pk-12 program that adequately prepares our students to be post-secondary and/or workforce ready. A look back to the previous school year shows significant academic improvement across many of the District’s schools. Continued focus on academic outcomes will persist.

AWARDS AND ACKNOWLEDGEMENTS

The Association of School Business Officials International (ASBO) awarded a Certificate of Excellence in Financial Reporting to Colorado Springs School District 11 for its annual comprehensive financial report for the year ended June 30, 2022. To receive this honor, a governmental unit must publish an easily readable and efficiently organized ACFR, with content conforming to program standards. Such reports must satisfy generally accepted accounting principles and applicable legal requirements. A certificate of achievement is valid for one year. The District’s June 30, 2023 ACFR will also be submitted to ASBO for review.

We express our gratitude to those who assisted in the preparation of this report, which would not have been possible without the dedicated service of District staff. We commend Superintendent Mr. Michael Gaal, district leadership and the Board of Education for their interest and support in planning and conducting the financial operations of the District in a responsible and progressive manner.

We thank our independent auditors from the certified public accounting firm of *FORVIS, LLP*, for their professional approach in the performance of the audit and their careful review of this document. Their assistance was invaluable in finalizing the report.

Finally, we would like to offer special thanks to the accounting and payroll staff, as well as the school business managers and administrative assistants, who play a key role in the financial reporting of the District year round.

Respectfully Submitted,



Brandan Comfort, PhD
Chief Resource Officer



Laura Hronik, MBA
Senior Executive Director Financial Services



ASSOCIATION OF
SCHOOL BUSINESS OFFICIALS
INTERNATIONAL

The Certificate of Excellence in Financial Reporting
is presented to

Colorado Springs School District 11

for its Annual Comprehensive Financial Report
for the Fiscal Year Ended June 30, 2022.

The district report meets the criteria established for
ASBO International's Certificate of Excellence in Financial Reporting.



A handwritten signature in blue ink, reading 'John W. Hutchison'. The signature is written in a cursive style.

John W. Hutchison
President

A handwritten signature in blue ink, reading 'Siobhán McMahon'. The signature is written in a cursive style.

Siobhán McMahon, CAE
Chief Operations Officer/
Interim Executive Director

Colorado Springs School District 11 Strategic Plan



Core Values

Our shared beliefs describe who we are as a community.

We believe:

- *In the inherent worth of every individual and the power of equitable practices to unleash potential.*
- *Diversity enriches the human experience and strengthens community.*
- *Healthy relationships provide mutual understanding and enhance life.*
- *Continuous learning nourishes life.*
- *Integrity is fundamental to building trust.*

Mission

Our purpose - or what we want our students to leave us with.

We dare to empower the whole student to profoundly impact our world.

Mission Impacts

How we will know we are moving toward our mission.

- *Each student will innovatively adapt to evolving challenges.*
- *Each student will actively pursue learning that continually challenges them to grow and achieve their personal best.*
- *Each student will develop personal, social, and cultural competencies and apply them intentionally in their lives.*

Vision

What our future will look like.

We are a dynamic, collaborative community of energized educators, engaged students and supportive partners with a passion for continuous learning.

Strategies

The most critical work needed to move toward our mission.

In pursuit of our mission and mission impacts:

1. *We will cultivate a collaborative culture that promotes intentional, mission-driven change.*
2. *We will align our actions to our shared understanding of and commitment to the strategic plan.*
3. *We will guarantee an ecosystem of equitable practices to meet the unique needs of all.*

Strategic Delimiters

Things that have tripped us up in the past - and we commit not to do going forward.

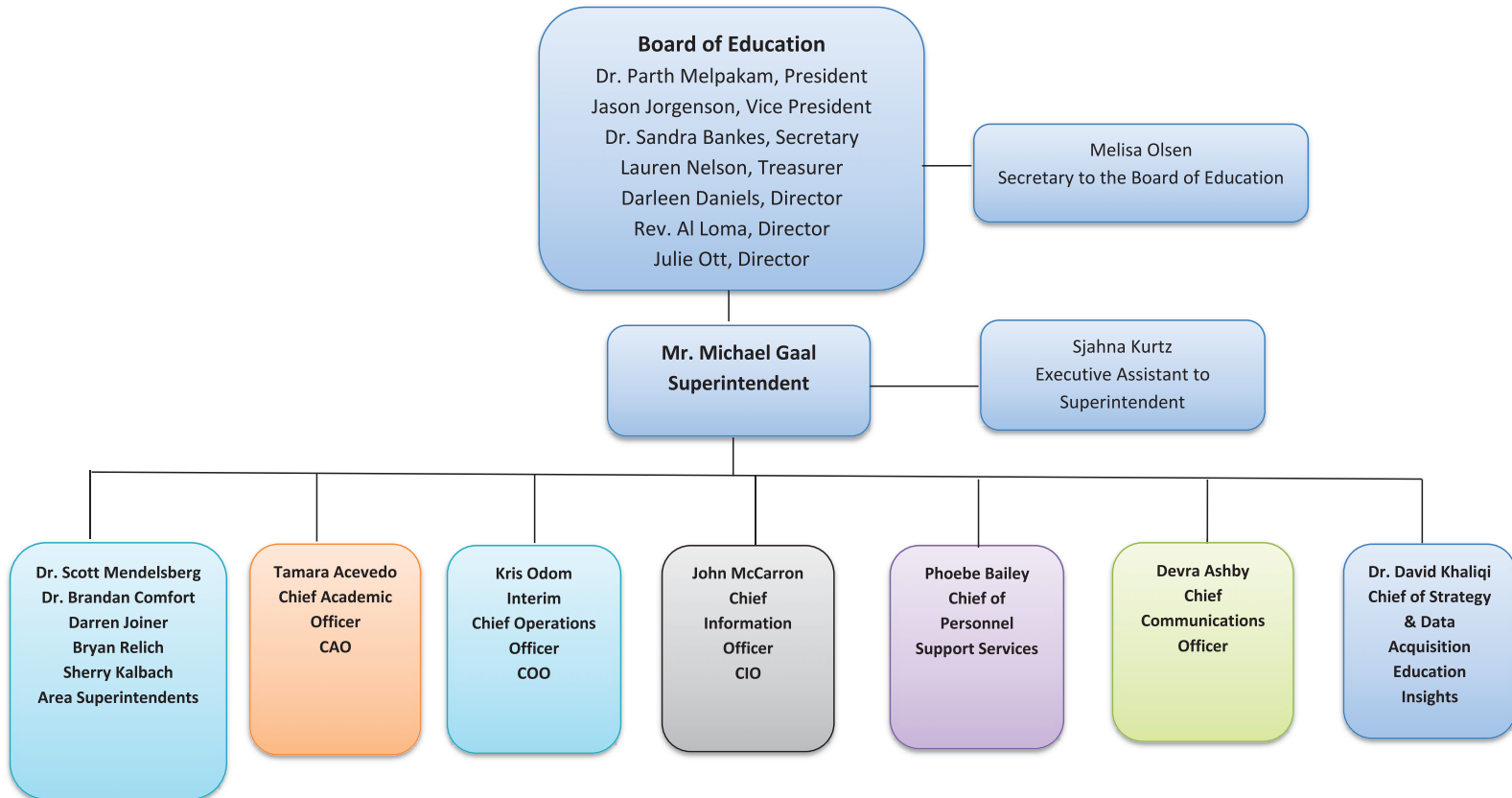
We will not:

- *Allow past practices to create barriers to new and innovative ideas.*
- *Avoid conflict or difficult conversations, nor engage in problem solving through the lens of blame.*
- *Engage in initiatives that are misaligned with our mission.*

Colorado Springs School District 11

Division Organizational Chart

2022-2023



2022-2023 SUPERINTENDENT'S EXECUTIVE CABINET

The Superintendent's Executive Cabinet is a cross-section of the central office staff that meet with the superintendent to discuss and make recommendations about a wide array of items and issues related to the management and business of the district in addition to preparation for the school board meetings. The following are members:

Office of Superintendent	
Name	Title
1. Michael Gaal	Superintendent
2. Devra Ashby (719) 640-2883	Chief Communications Officer
3. David Khaliqi (719) 304-4920	Chief of Strategy and Data Acquisition
4. Scott Mendelsberg (303) 358-0926	Alt Ed/CTE/Charters Area Superintendent
5. Darren Joiner (719) 213-9395	Northeast Area Superintendent
6. Sherry Kalbach (719) 640-8405	Southeast Area Superintendent
7. Bryan Relich (719) 433-5411	Central Area Superintendent
8. Brandan Comfort (719) 491-7173	West Area Superintendent
Personnel and Support Services	
9. Phoebe Bailey (719) 368-1340	Chief of Personnel Support Services
Information Technology Services	
10. John McCarron (719) 499-9889	Chief Information Officer
Achievement, Learning, & Leadership	
11. Tamara Acevedo (720) 891-6015	Chief Academic Officer
Business Services	
12. Kris Odom (719) 640-1890	Interim Chief Operations Officer

Financial Section

INSPIRE EVERY MIND



Independent Auditor's Report

Board of Education
Colorado Springs School District 11
Colorado Springs, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Colorado Springs School District 11 (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the District's Charter Schools, discretely presented component units of the District, which represent all of the assets, net position and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aggregate discretely presented component units, is based solely on the reports of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the aggregate discretely presented component units were not audited in accordance with *Government Auditing Standards*.

Emphasis of Matter

As discussed in Note 1 to the financial statements, in 2023, the District adopted Governmental Accounting Standards Board Statement No. 96, *Subscription-Based Information Technology Arrangements*. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, budgetary comparison schedules, and pension and other postemployment benefits information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual fund financial statements and schedules, the schedule of expenditures of federal awards required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and the Auditors Integrity Report are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and schedules, the schedule of expenditures of federal awards, and the Auditors Integrity Report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the District as of and for the year ended June 30, 2022 (not presented herein), and have issued our report thereon dated October 26, 2022, which contained unmodified opinions on the respective financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information. The combining and individual fund financial statements and schedules and other supplementary information for the year ended June 30, 2022, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2022 financial statements. The information was subjected to the audit procedures applied in the audit of the 2022 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and other supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2022.

Board of Education
Colorado Springs School District 11

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 23, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

FORVIS,LLP

Colorado Springs, Colorado
October 23, 2023

Colorado Springs School District 11

Management's Discussion and Analysis

As of and for the fiscal year ended June 30, 2023

As management of Colorado Springs School District 11, we offer readers of the District's annual comprehensive financial report (ACFR) this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information furnished in our letter of transmittal.

FINANCIAL HIGHLIGHTS

- The District's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of fiscal year 2023 by \$37,703,697. The change in net position was \$65,894,781, which increased the balance from (\$28,191,084) at the beginning of the year.
- At the close of the current fiscal year, the District's *governmental funds* reported combined ending fund balances of \$176,723,583 compared to \$216,358,854 at the close of the prior fiscal year.
- Total ending fund balances, for the *governmental funds* at June 30, 2023 included: \$126,097,230 for the General Fund, \$35,724,642 for the Capital Reserve Capital Projects Fund, \$4,566,789 for the Mill Levy Override Fund and \$10,334,922 for non-major governmental funds.
- At June 30, 2023, the *governmental funds* reported total unassigned fund balance of \$53,025,544 in the General Fund.
- At June 30, 2023, the *governmental funds* assigned fund balance was \$109,212,263, including \$4,203,990 for Risk Management, \$3,354,668 for Preschool, \$1,741,276 for Academic master plan, \$45,550,658 for Fund balance projects, \$1,000,000 for Emergency contingency, \$38,248,289 for Capital projects, \$6,816,160 for Food Services, \$2,520,299 for Pupil Activity, \$188,234 for other activity, \$4,189,639 for instructional supply carry over, and \$1,399,050 for non-instructional supply carryover.
- At June 30, 2023, the *governmental funds* restricted fund balance was \$12,913,103 including: \$270,500 for constitutional amendment, \$7,856,153 for the emergency contingency required by Article X, Section 20 of the Colorado state constitution, \$219,661 for debt service, and \$4,566,789 for the Mill Levy Override.
- At June 30, 2023, the *governmental funds* nonspendable fund balance was \$1,572,673; \$12,500 for Risk Management Prepays and \$1,560,173 for Inventories.
- For the fiscal year ended June 30, 2023, as discussed in Note 1 to the financial statements, the District adopted new accounting guidance related to information technology arrangements, GASB 96, *Subscription-Based Information Technology Arrangements*. Prior year information has not been restated for the adoption of GASB 96 because of the single year presentation of the basic financial statements.
- During fiscal year 2023, the District called and paid off all outstanding general obligation bonds using funds from the 2017 mill levy override as indicated in the election question and program implementation plan. There is no outstanding general obligation debt associated with the District as of June 30, 2023.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis serves as an introduction to Colorado Springs School District 11's basic financial statements. The District's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements.

Government-wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. They consist of two statements:

The *statement of net position* presents information on all of the District's assets, liabilities and deferred inflows/outflows of resources with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of changes in the financial position of the District.

The *statement of activities* presents information reporting how the District's net position changed during fiscal year 2023. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows for future fiscal periods. Earned but unused vacation leave and uncollected taxes are examples of these types of items.

The governmental activities of the District include instruction, pupil activities, instructional support, general and school administration, business and central services, and transportation. Production Printing and Risk Related activities, reported in the Internal Service Funds, are also considered governmental activities in the government-wide financial statements.

The government-wide financial statements for fiscal year 2023 include not only the District itself (known as the *primary government*), but also six charter schools for which the district is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

Fund Financial Statements

A *fund* is a grouping of related accounts used to maintain control over resources segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All District funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. *Governmental funds* account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintained eight individual governmental funds for fiscal year 2023. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for the General Fund, the Capital Reserve Capital Projects Fund, the Mill Levy Override Fund, the Designated Purpose Grants Fund and the Bond Redemption Fund, all of which are considered *major funds*. Combined information is presented for the Food Services Fund, the Pupil Activity Fund and the Other Special Revenue Fund, which are considered *non-major funds*.

Proprietary funds. The District maintains two proprietary funds, both of which are *Internal Service funds*. Internal service funds are accounting devices used to accumulate and allocate costs internally among the District's various functions. The District uses internal service funds to account for its Production Printing and Risk Related activities. Because both of these services predominately benefit governmental functions, they have been included within *governmental activities* in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The two Internal Service funds are combined into a single, aggregated presentation. Individual fund data for the Internal Service funds are provided in the form of *combining and individual statements* as other supplementary information in this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefits of parties outside the District. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available for the support of the District's own programs.

Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* (RSI) concerning the District. The District adopts an annual appropriated budget for all funds. A budgetary comparison schedule has been provided for the General Fund as well as the Mill Levy Override and Designated Purpose Grants Special Revenue Funds to demonstrate compliance with this budget.

Other Supplementary Information

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information. This section also includes budgetary comparison schedules for the funds not included in the RSI.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

In previous years, the District implemented Governmental Accounting Standards Board (GASB) Statements 68 and 75 respectively, which requires the inclusion of unfunded pension and other postemployment benefit liabilities and other related items. Because of this, the net position was significantly reduced and may not serve as a useful or practical indicator of the District's financial position. For the District's primary government, excluding its component units (charter schools), assets and deferred outflows exceeded liabilities and deferred inflows by \$37,703,697 at June 30, 2023. The net liabilities, deferred inflows and deferred outflows associated with GASB Statements 68 and 75 totaled \$419,955,817. Without these liabilities and the related deferred inflows and outflows, the District's net position would be \$457,659,514.

By far the largest liability on the government-wide statements is the net pension liability of \$426,024,683. Other pension related amounts include deferred outflows of resources of \$94,306,014 and deferred inflows of resources of \$69,539,264. In addition to pensions, the District reports liabilities for other postemployment benefits of \$14,513,789 with related deferred outflows of \$2,789,211 and deferred inflows of \$6,973,306. More information on the benefit plans and the pension related items can be found in notes 10 and 11 of this report.

A portion of the District's net position reflects its \$282,844,996 investment in capital and SBITA assets net of accumulated depreciation, amortization and related debt. The District uses these assets to provide services to citizens; consequently, they are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net position represents resources that are subject to external restriction on how they may be used. At June 30, 2023 net position totaling \$15,887,745 was restricted, with \$194,829 restricted for debt service, \$4,566,789 for mill levy override, \$2,999,474 for claims, \$270,500 for constitutional amendment and \$7,856,153 for the TABOR emergency contingency.

For fiscal year 2023, the District's net position was increased by \$65,894,781 resulting from revenues exceeding expenses.

Colorado Springs School District 11
Condensed Statement of Net Position
For June 30, 2023 and 2022

	Governmental Activities	
	2023	2022*
Current & other assets	\$ 252,596,251	\$ 293,256,186
Capital and lease assets	300,305,904	273,124,189
Total assets	<u>552,902,155</u>	<u>566,380,375</u>
Deferred outflows of resources	97,095,225	76,565,300
Total assets & deferred outflows of resources	<u>649,997,380</u>	<u>642,945,675</u>
Long-term liabilities outstanding	466,243,731	431,099,670
Other liabilities	66,503,962	62,185,098
Total liabilities	<u>532,747,693</u>	<u>493,284,768</u>
Deferred inflows of resources	79,545,990	177,851,991
Total liabilities & deferred inflows of resources	<u>612,293,683</u>	<u>671,136,759</u>
Net position:		
Net investment in capital assets	282,844,996	356,358,759
Restricted	15,887,745	80,452,668
Unrestricted (deficit)	(261,029,044)	(465,002,511)
Total net position (deficit)	<u>\$ 37,703,697</u>	<u>\$ (28,191,084)</u>

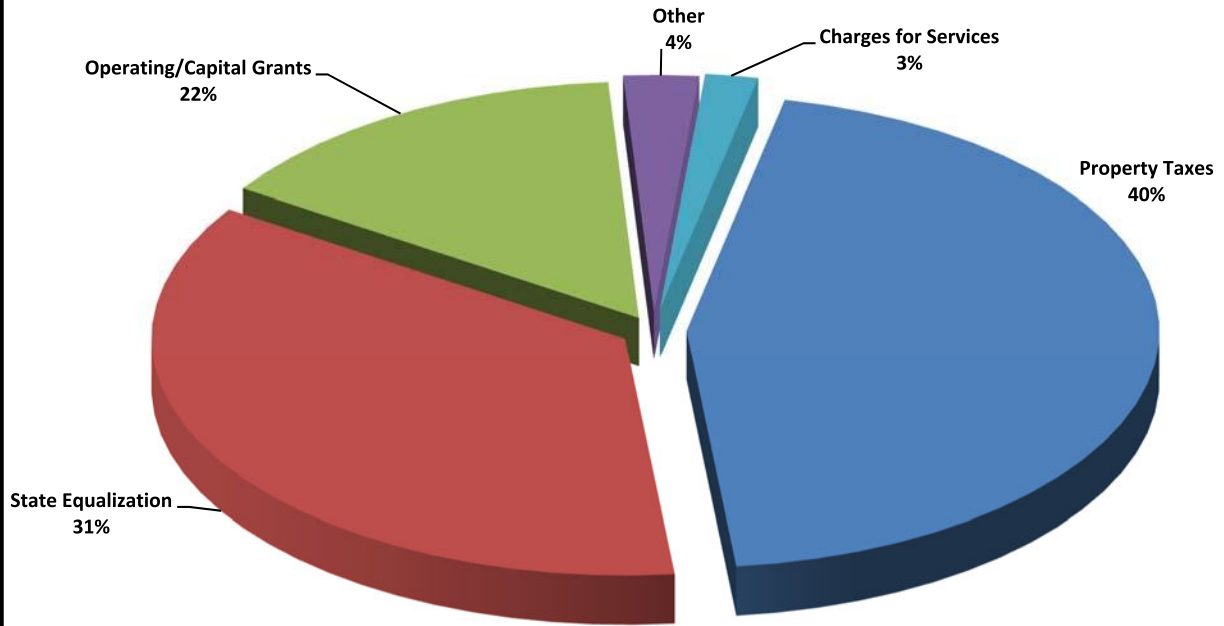
* The 2022 information was not restated for the adoption of GASB 96

Colorado Springs School District 11
Condensed Statement of Activities
For June 30, 2023 and 2022

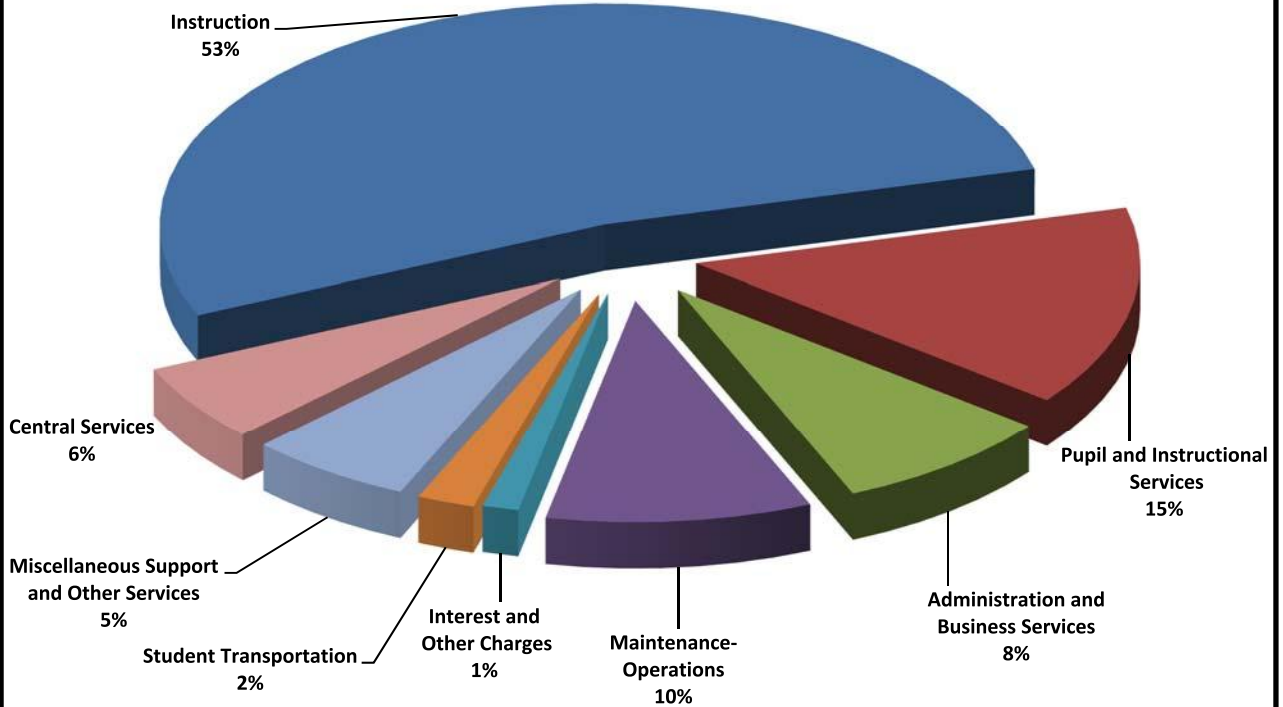
	Governmental Activities	
	2023	2022*
Revenues:		
Program revenues:		
Charges for services	\$ 12,132,359	\$ 6,632,667
Operating/capital grants	90,045,202	54,150,665
General revenues:		
Property taxes	165,336,918	168,174,615
State equalization	130,585,248	131,934,589
Other	16,299,630	9,433,022
Total revenues	<u>414,399,357</u>	<u>370,325,558</u>
Expenses:		
Instruction	183,454,913	92,412,822
Pupil & instructional services	50,726,504	25,196,456
Administration and business	28,030,001	12,850,298
Maintenance and operations	33,661,814	18,451,344
Transportation	7,282,975	5,064,826
Central services	19,858,661	12,729,135
Miscellaneous support and other services	20,902,823	15,167,215
Interest and other charges	4,586,885	3,589,355
Total expenses	<u>348,504,576</u>	<u>185,461,451</u>
Increase in net position	65,894,781	184,864,107
Net position (deficit) - July 1	<u>(28,191,084)</u>	<u>(213,055,191)</u>
Net position (deficit) - June 30	<u>\$ 37,703,697</u>	<u>\$ (28,191,084)</u>

* The 2022 information was not restated for the adoption of GASB 96

**COLORADO SPRINGS SCHOOL DISTRICT 11
Government-wide Revenues
Fiscal Year 2023**



**COLORADO SPRINGS SCHOOL DISTRICT 11
Government-wide Expenses
Fiscal Year 2023**



Governmental Activities. For fiscal year 2023, governmental activities increased the District’s net position by \$65,894,781 from a deficit of \$28,191,084 to a positive balance of \$37,703,697.

- The cost of all governmental activities for the current fiscal year was \$348,504,576.
- Users of some of the District’s governmental programs paid \$12,132,359 for services.
- The federal and state governments subsidized certain programs with operating and capital grants and contributions totaling \$90,045,202.
- Most District governmental activities were funded by district and state taxpayers.
- For fiscal year 2023 this portion of governmental activities was funded with \$165,336,918 in property and specific ownership taxes, \$130,585,248 of unrestricted state equalization based on the statewide education aid formula, investment earnings of \$6,548,380, school land fees of \$637,276 and miscellaneous revenues of \$9,113,974.

FINANCIAL ANALYSIS OF THE DISTRICT’S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the District’s *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District’s financing requirements. In particular, *unrestricted fund balance* may serve as a useful measure of the District’s net resources available for spending at the end of the fiscal year.

General Fund

The General Fund is the major operating fund of the District, providing the majority of the resources for the educational and support programs. Revenues for the General Fund totaled \$255,509,513 in fiscal year 2023 compared to \$239,663,462 in fiscal year 2022, an increase of 7.45%. The following table reflects the amount of revenue from various sources.

<u>Revenues</u>	<u>2023</u>	<u>2022</u>	<u>Amount of Change</u>	<u>Percentage of Change</u>
Property taxes	\$ 73,598,156	\$ 69,611,800	\$ 3,986,356	5.73 %
Specific ownership taxes	16,213,671	16,261,846	(48,175)	(0.30)
State of Colorado				
Equalization	130,585,248	131,934,589	(1,349,341)	(1.02)
State grants	10,419,962	10,818,418	(398,456)	(3.68)
State on behalf payment	10,586,608	4,001,859	6,584,749	164.54
Federal	621,643	738,641	(116,998)	(15.84)
Other sources				
Investment income	4,684,958	351,957	4,333,001	1,231.12
Tuition	370,843	384,119	(13,276)	(3.46)
Services provided to charter schools	752,281	627,951	124,330	19.80
Miscellaneous	7,676,143	4,932,282	2,743,861	55.63
Totals	\$ <u>255,509,513</u>	\$ <u>239,663,462</u>	\$ <u>15,846,051</u>	<u>6.61 %</u>

Revenues

Property Taxes. General Fund property tax revenues were based on a levy of 20.715 mills, plus an abatement levy of 0.544 mills, applied against an assessed valuation of \$3,486,372,030. The 2022 General Fund mill levy was 20.715 mills, plus an abatement levy of 0.221, applied against an assessed valuation of \$3,511,392,070. Property taxes accounted for 28.8% of the General Fund revenue for the current fiscal year.

Specific Ownership Taxes. Specific ownership tax is applied to the fair value of vehicles registered in Colorado. Specific ownership tax decreased by 0.3% in fiscal year 2023. Specific ownership taxes are recorded in the general fund.

State Equalization. State equalization revenue decreased by 1.02% in fiscal year 2023 and accounted for 51.1% of the General Fund revenue. The increase is the result of a reduction in the budget stabilization factor in the state's school funding formula, which more than offset the decrease in enrollment within the District.

State On-Behalf Payment. Senate Bill 18-200 was passed in 2018 by Colorado General Assembly to help reduce Public Employees' Retirement Association's (PERA) unfunded actuarial accrued liability. A bill provision directed the State of Colorado to give a direct distribution payment to PERA to be allocated among its trust funds based on annual covered payroll. The related on-behalf payment meets the definition of special funding situation which occurs when a non-employer entity is required to make a contribution to another entity's pension plan.

Other Sources. Other sources of revenue consist of state grants, federal grants, investment income, tuition, charter school buy back revenues, and a variety of miscellaneous revenue sources.

Expenditures

Overall expenditures for the General Fund increased 5.35% from the previous year. This increase in expenditures is a result of budgeting and spending non-recurring funds carried over from previous fiscal years that were the result of unfilled staff positions. All major program categories had increased expenditures year over year mainly as a result of non-recurring compensation and other pay increases.

<u>Expenditures</u>	<u>2023</u>	<u>2022</u>	<u>Amount of Change</u>	<u>Percentage of Change</u>
Instruction	\$ 159,800,234	\$ 156,534,099	\$ 3,266,135	2.09 %
Supporting services				
Pupil activities	18,723,208	17,014,765	1,708,443	10.04
Instructional support	18,860,464	17,353,247	1,507,217	8.69
General administration	2,490,847	2,152,787	338,060	15.70
School administration	23,712,075	22,973,732	738,343	3.21
Business services	3,215,202	2,939,219	275,983	9.39
Maintenance and operations	32,225,086	27,521,839	4,703,247	17.09
Transportation services	6,477,126	5,798,484	678,642	11.70
Central services	16,905,661	15,418,092	1,487,569	9.65
Miscellaneous support services	2,131,499	2,380,297	(248,798)	(10.45)
Totals	<u>\$ 284,541,402</u>	<u>\$ 270,086,561</u>	<u>\$ 14,454,841</u>	<u>5.35 %</u>

Other Major Funds

The Capital Reserve Capital Projects Fund is considered a major fund for the current fiscal year. Total revenues for the Capital Reserve Capital Projects Fund were \$3,014,184, while expenditures totaled \$24,452,906. Other financing sources included transfers of \$7,266,163 from the General Fund and \$18,191,311 from the Mill Levy Override Fund. Primary funding for the Capital Reserve Capital Projects Fund comes from revenues under the Colorado School Finance Act and the District's 2017 Mill Levy Override (MLO). These funds are used to acquire land and improvements, new facilities, additions, repairs and renovations to existing facilities, equipment and safety upgrades.

The District updates its 5-Year Capital Plan annually to reflect work that has been completed as well as urgent, emergent requirements. Rising construction costs and aging infrastructure continue to escalate the District's unfunded capital needs, which currently exceed \$550 million. The District is well into the process of updating the existing Facilities Master Plan adding and Educational Adequacy component as part of the Academic Support Plan, which will provide the foundation for the 5-Year Capital Plan. The Master Plan will be updated biennially to ensure that the 5-Year Capital Plan remains aligned with District priorities.

The Designated Purpose Grants Fund is used to account for state, federal, corporate and foundation funds received for a specific reason or to address a particular student group or need related to student achievement. In most cases the funds supplement the efforts of the District and are not used to supplant district funding responsibilities and expenditures. Revenues were \$52,630,409 with expenditures equal to the same amount. Typically grant revenues are equal to expenditures as revenue is not considered earned until it is spent.

The Mill Levy Override Special Revenue Fund is a special revenue fund used to account for funds from the November 2000 and 2017 voter-approved mill levy overrides. This fiscal year total revenues were \$74,289,662 while expenditures totaled \$185,999. Most mill levy override funds are transferred to the fund that actually incurs the expenditure. In fiscal year 2023, \$121,245,798 was transferred out of the Mill Levy Override Fund to various funds where expenditures were incurred.

The Bond Redemption Debt Service Fund is considered a major fund for fiscal year 2023. Total revenues were \$308,122 while debt service expenditures totaled \$64,872,600. The District paid off all outstanding General Obligation bonds during fiscal year 2023. This transaction utilized all residual funds held in the debt service escrow account as well as a transfer from the Mill Levy Override Fund of \$49,758,023.

Proprietary Funds

The Risk Related Activities Fund provided revenue totaling \$27,543,167 to support expenditures for health, vision, dental, life, employee assistance program and long term disability. Other financing sources included investment income of \$334,047 earned on reserves and transfers from the Mill Levy Override Fund of \$7,448 and the General Fund of \$500,000. Net position at June 30, 2023 was \$5,720,040 compared to \$9,276,213 the previous year reflecting a decrease in net position of \$3,556,173. The District entered into an agreement with Kaiser Permanente to provide employee health insurance starting in fiscal year 2024. This will reduce the District's risk of loss as compared to the fully self-insured plan utilized during fiscal year 2023.

The Production Printing Fund operating revenues equaled \$1,411,074. Other financing sources include a transfer from the Mill Levy Override Fund of \$49,522 and a transfer from the General Fund of \$300,000. Total expenses were \$1,537,023. Net position at June 30, 2023 was \$863,713 compared to \$639,719 the previous year reflecting an increase in net position of \$223,994.

GENERAL FUND BUDGETARY HIGHLIGHTS

Total budgeted appropriations adopted by the Board of Education for fiscal year 2022-23 were \$705 million which included General Fund appropriations of \$402.5 million. The adopted budget was modified during the year to reflect changes in funding for a final General Fund budget of \$403.7 million.

The final budget reflected an increase in budgeted expenditures of \$1.2 million from the original adopted budget. This increase was the direct result of additional resources related to previous year fund balance realized.

In fiscal year 2023, final budgeted instruction expenditures for the General Fund totaled \$180.9 million while actual expenditures totaled \$159.8 million (\$156.5 million in 2022). Overall General Fund budgeted expenditures totaled \$403.7 million but came in under budget by \$119.2 million.

Actual revenues came in over budget by \$14.9 million. State grants accounted for \$6.7 million of that difference; mainly the state on-behalf payment made to PERA, which was more than double the previous year and \$6.1 million more than the budget. An additional \$3.2 million was the result of higher interest income than budgeted. Property taxes came in \$5.2 million over the budget target, but that was offset by state equalization coming in below projections by \$4.7 million. Miscellaneous revenues also came in above the budget target due to higher grant indirect revenue than expected. Local revenues have been significantly impacted by the pandemic and the District took a conservative approach to estimating many of these revenues.

CAPITAL AND SUBSCRIPTION ASSETS AND DEBT ADMINISTRATION

Capital and Subscription Assets. The District's investment in capital assets for the primary government as of June 30, 2023 totaled \$298,609,118 (net of accumulated depreciation and amortization of \$213,147,199). This investment in capital assets includes land, buildings, improvements, equipment and subscription assets. *(For more detail, see Note 5.)*

Capital, Lease and Subscription Assets			Percentage
Governmental Activities:	2023	2022	of Change
Land & improvements	\$ 20,662,372	\$ 20,662,372	- %
Construction in progress	34,044,055	23,631,739	44.06
Buildings and improvements	408,172,720	392,877,597	3.89
Equipment	37,628,634	35,012,596	7.47
Right-to-use leased assets	-	857,861	(100.00)
Right-to-use subscription assets	11,248,536	-	N/A
Less accumulated depreciation and amortization	(213,147,199)	(199,917,976)	6.62
Total Governmental Activities	\$ 298,609,118	\$ 273,124,189	9.33 %

Long-term Debt and Other Obligations. At the end of the current fiscal year, the District had total long-term debt and other obligations outstanding of \$466,243,731. The District paid off all general obligation bonds during fiscal year 2023. Accrued interest payable at June 30, 2023 totaled \$24,832, which was accrued on the 2016 and 2019 certificates of participation. *(More detail on long-term debt can be found in Note 8. More information on pension and other postemployment liabilities can be found in Notes 10 and 11 respectively.)*

Outstanding Long-Term Debt and Other Obligations			Percentage
Governmental Activities:	2023	2022	of Change
Accrued interest payable	\$ 24,832	\$ 236,737	(89.51) %
Net pension liabilities	426,024,683	326,976,334	30.29
Other postemployment benefit liabilities	14,513,789	15,819,231	(8.25)
Certificates of participation payable	12,435,000	13,910,000	(10.60)
General obligation bonds payable	-	69,442,973	(100.00)
Compensated absences payable	3,465,066	3,978,909	(12.91)
Lease liability	-	735,486	(100.00)
Subscription liability	9,780,361	-	N/A
Total	\$ 466,243,731	\$ 431,099,670	8.15 %

COMPONENT UNITS

Only summary information regarding component units appears in the District's financial statements. The District has six component units, all of which are charter schools. Their financial statement information is presented in a separate column in the Government-wide Statement of Net Position and in the Statement of Activities.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Senior Executive Director of Financial Services
 1115 N. El Paso Street
 Colorado Springs, CO 80903

Basic Financial Statements

INSPIRE EVERY MIND

The following basic financial statements, along with the notes to the basic financial statements, present an overview of the District's financial position on June 30, 2023, and the results of operations for Governmental, Proprietary, and Fiduciary Funds for the year ended.





Colorado Springs School District 11

Statement of Net Position

June 30, 2023

	Primary Government		Reporting Entity Total
	Governmental Activities	Component Units	
ASSETS			
Cash and cash equivalents	\$ 15,076,523	\$ 14,157,611	\$ 29,234,134
Accounts receivable	2,812,414	2,073,848	4,886,262
Lease receivable	3,033,420	-	3,033,420
Investments	201,217,568	-	201,217,568
Property taxes receivable	6,406,127	-	6,406,127
Due from other governments	17,635,408	-	17,635,408
Funds held with insurance pool	6,226,474	-	6,226,474
Inventories and prepaid expenses	1,665,442	117,224	1,782,666
Restricted investments	219,661	-	219,661
Non-depreciable capital assets:			
Land	20,662,372	285,000	20,947,372
Construction in progress	34,044,055	94,942	34,138,997
Depreciable capital assets:			
Buildings and improvements	408,172,720	6,450,590	414,623,310
Equipment	37,628,634	1,349,390	38,978,024
Right-to-use lease assets	-	2,683,618	2,683,618
Right-to-use subscription assets	11,248,536	-	11,248,536
Less: accumulated depreciation and amortization	(213,147,199)	(2,901,129)	(216,048,328)
Total assets	552,902,155	24,311,094	577,213,249
DEFERRED OUTFLOWS OF RESOURCES			
Pension related amounts	94,306,014	4,142,380	98,448,394
Other postemployment benefit related amounts	2,789,211	166,123	2,955,334
Total deferred outflows of resources	97,095,225	4,308,503	101,403,728
LIABILITIES			
Accounts payable and other current liabilities	15,643,885	768,821	16,412,706
Accrued compensation payable	37,705,156	400,700	38,105,856
Insurance liabilities	6,118,327	-	6,118,327
Unearned revenues	7,036,594	3,575	7,040,169
Long-term liabilities:			
Portion due or payable within one year:			
Accrued interest	24,832	-	24,832
Compensated absences	1,126,450	-	1,126,450
COP liability	1,505,000	-	1,505,000
Subscription liability	1,536,000	-	1,536,000
Portion due or payable after one year:			
Net pension liabilities	426,024,683	19,073,151	445,097,834
Net other postemployment benefit liabilities	14,513,789	649,987	15,163,776
Compensated absences	2,338,616	-	2,338,616
COP liability	10,930,000	-	10,930,000
Subscription liability	8,244,361	-	8,244,361
Other long-term liabilities	-	2,004,771	2,004,771
Total liabilities	532,747,693	22,901,005	555,648,698
DEFERRED INFLOWS OF RESOURCES			
Pension related amounts	69,539,264	3,309,541	72,848,805
Other postemployment benefit related amounts	6,973,306	355,701	7,329,007
Leases	3,033,420	-	3,033,420
Total deferred inflows of resources	79,545,990	3,665,242	83,211,232
NET POSITION			
Net investment in capital assets	282,844,996	5,681,415	288,526,411
Restricted for:			
Constitutional amendment	270,500	-	270,500
3% statutory reserve - TABOR	7,856,153	530,100	8,386,253
Debt service	194,829	-	194,829
Mill levy override	4,566,789	-	4,566,789
Contingencies	-	55,570	55,570
Claims	2,999,474	1,103,202	4,102,676
Unrestricted (deficit)	(261,029,044)	(5,316,937)	(266,345,981)
Total net position	\$ 37,703,697	\$ 2,053,350	\$ 39,757,047

The accompanying notes are an integral part of the basic financial statements.

Colorado Springs School District 11

Statement of Activities

For the Year Ended June 30, 2023

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities:				
Instruction	\$ 183,454,913	\$ 1,123,124	\$ 46,549,696	\$ -
Pupil activities	20,709,628	508,327	-	-
Instructional support	30,016,876	44,671	12,643,608	-
General administration	2,593,034	-	-	-
School administration	22,395,144	260,401	-	-
Business services	3,041,823	-	-	-
Maintenance and operations	33,661,814	1,322,649	-	10,839,042
Transportation	7,282,975	7,481	1,055,031	-
Central services	19,858,661	159,141	-	-
Miscellaneous support services	12,153,277	5,790,890	-	-
Community and other services	8,749,546	2,915,675	18,957,825	-
Interest on long term debt and other obligations	4,586,885	-	-	-
Total primary government	348,504,576	12,132,359	79,206,160	10,839,042
Component Unit Activities:				
Charter Schools	\$ 18,187,395	\$ 172,241	\$ 3,781,757	\$ 306,371

General revenues:

- Property taxes
- State equalization (unrestricted)
- Investment earnings
- School land fees
- Miscellaneous revenues
- Total general revenues

Change in net position

- Net position (deficit)—beginning as previously stated
- Prior period adjustment
- Net position (deficit)—beginning (restated)
- Net position —ending

The accompanying notes are an integral part of the basic financial statements.

**Net (Expense) Revenue and
Changes in Net Position**

Governmental Activities	Component Units	Reporting Entity Total
\$ (135,782,093)	\$ -	\$ (135,782,093)
(20,201,301)	-	(20,201,301)
(17,328,597)	-	(17,328,597)
(2,593,034)	-	(2,593,034)
(22,134,743)	-	(22,134,743)
(3,041,823)	-	(3,041,823)
(21,500,123)	-	(21,500,123)
(6,220,463)	-	(6,220,463)
(19,699,520)	-	(19,699,520)
(6,362,387)	-	(6,362,387)
13,123,954	-	13,123,954
(4,586,885)	-	(4,586,885)
<u>(246,327,015)</u>	<u>-</u>	<u>(246,327,015)</u>
	<u>(13,927,026)</u>	<u>(13,927,026)</u>
165,336,918	4,143,492	169,480,410
130,585,248	11,628,786	142,214,034
6,548,380	-	6,548,380
637,276	-	637,276
9,113,974	292,654	9,406,628
<u>312,221,796</u>	<u>16,064,932</u>	<u>328,286,728</u>
65,894,781	2,137,906	68,032,687
(28,191,084)	(133,047)	(28,324,131)
-	48,491	48,491
<u>(28,191,084)</u>	<u>(84,556)</u>	<u>(28,275,640)</u>
\$ <u>37,703,697</u>	\$ <u>2,053,350</u>	\$ <u>39,757,047</u>

Colorado Springs School District 11
Governmental Funds
Balance Sheet
June 30, 2023

	General Fund	Capital Reserve Fund	Mill Levy Override Fund	Designated Purpose Grants Fund	Bond Redemption Fund	Non-major Governmental Funds	Total Governmental Funds
ASSETS							
Cash and cash equivalents	\$ 15,063,402	\$ -	\$ -	\$ -	\$ -	\$ 13,121	\$ 15,076,523
Investments - unrestricted	192,854,454	8,363,114	-	-	-	-	201,217,568
Investments - restricted	-	219,661	-	-	-	-	219,661
Receivables							
Accounts receivable	313,967	527,285	-	-	-	5,299	846,551
Lease receivable	3,033,420	-	-	-	-	-	3,033,420
Property taxes current	3,180,244	-	3,225,883	-	-	-	6,406,127
Taxes with county treasurer	1,643,059	-	297,302	-	-	-	1,940,361
Due from other governments	-	-	-	16,620,247	-	1,015,161	17,635,408
Inventories and other assets	762,444	-	-	-	-	810,229	1,572,673
Due from other funds	-	33,427,745	2,986,162	-	-	9,839,334	46,253,241
Total assets	<u>216,850,990</u>	<u>42,537,805</u>	<u>6,509,347</u>	<u>16,620,247</u>	<u>-</u>	<u>11,683,144</u>	<u>294,201,533</u>
LIABILITIES							
Accounts payable	5,530,195	6,675,100	-	3,011,317	-	282,151	15,498,763
Accrued compensation	30,674,699	131,037	-	6,344,641	-	449,703	37,600,080
Due to other funds	48,515,669	-	-	858,788	-	-	49,374,457
Unearned revenue	34,269	-	-	6,405,501	-	596,824	7,036,594
Compensated absences	1,050,248	7,026	-	-	-	19,544	1,076,818
Total liabilities	<u>85,805,080</u>	<u>6,813,163</u>	<u>-</u>	<u>16,620,247</u>	<u>-</u>	<u>1,348,222</u>	<u>110,586,712</u>
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue - property taxes	1,915,260	-	1,942,558	-	-	-	3,857,818
Unavailable revenue - leases	3,033,420	-	-	-	-	-	3,033,420
Total deferred inflows of resources	<u>4,948,680</u>	<u>-</u>	<u>1,942,558</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>6,891,238</u>
FUND BALANCES							
Nonspendable							
Inventories	749,944	-	-	-	-	810,229	1,560,173
Prepays - risk management	12,500	-	-	-	-	-	12,500
Restricted							
Constitutional amendment	270,500	-	-	-	-	-	270,500
3% statutory reserve - TABOR	7,856,153	-	-	-	-	-	7,856,153
Debt service	-	219,661	-	-	-	-	219,661
Mill levy override	-	-	4,566,789	-	-	-	4,566,789
Assigned							
Risk management	4,203,990	-	-	-	-	-	4,203,990
Preschool	3,354,668	-	-	-	-	-	3,354,668
Academic master plan	1,741,276	-	-	-	-	-	1,741,276
Fund balance projects	45,550,658	-	-	-	-	-	45,550,658
Emergency contingency	-	1,000,000	-	-	1,000,000	-	1,000,000
Capital projects	3,743,308	34,504,981	-	-	-	-	38,248,289
Food services	-	-	-	-	-	6,816,160	6,816,160
Pupil activity	-	-	-	-	-	2,520,299	2,520,299
Other activity	-	-	-	-	-	188,234	188,234
Instructional supply carryover	4,189,639	-	-	-	-	-	4,189,639
Non-instructional supply carryover	1,399,050	-	-	-	-	-	1,399,050
Unassigned	53,025,544	-	-	-	-	-	53,025,544
Total fund balances	<u>126,097,230</u>	<u>35,724,642</u>	<u>4,566,789</u>	<u>-</u>	<u>-</u>	<u>10,334,922</u>	<u>176,723,583</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 216,850,990</u>	<u>\$ 42,537,805</u>	<u>\$ 6,509,347</u>	<u>\$ 16,620,247</u>	<u>\$ -</u>	<u>\$ 11,683,144</u>	<u>\$ 294,201,533</u>

The accompanying notes are an integral part of the basic financial statements.

Colorado Springs School District 11

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

June 30, 2023

Total fund balances - governmental funds \$ 176,723,583

Amounts reported for governmental *activities* in the statement of net position are different because:

Unavailable property tax revenue: Revenues that do not provide current financial resources are unavailable on the governmental fund financial statements but recognized on the government wide financial statements. 3,857,818

Capital and subscription assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$510,159,743 and the accumulated depreciation and amortization is \$212,355,066. 297,804,677

Internal service funds are used by the District's management to charge the costs of production printing and the costs of health insurance to the individual funds. The assets and liabilities of the internal service funds are included with governmental activities. 6,583,753

Long-term liabilities and other obligations, including bonds payable and deferrals, are not due and payable in the current period, and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:

COP liability	(12,435,000)	
Accrued interest on COP's	(24,832)	
Compensated absences	(2,322,797)	
Net pension liabilities	(426,024,683)	
Deferred inflows of resources, pension related amounts	(69,539,264)	
Deferred outflows of resources, pension related amounts	94,306,014	
Other postemployment benefit liabilities	(14,513,789)	
Deferred inflows of resources, other postemployment benefit related amounts	(6,973,306)	
Deferred outflows of resources, other postemployment benefit related amounts	2,789,211	
Subscription liability	(9,780,361)	
Claim liabilities	(2,747,327)	
	(447,266,134)	(447,266,134)

Total net position (deficit) - governmental activities \$ 37,703,697

The accompanying notes are an integral part of the basic financial statements.

Colorado Springs School District 11
Governmental Funds
Statement of Revenues, Expenditures, and Changes in Fund Balance
For the Year Ended June 30, 2023

	General Fund	Capital Reserve Fund	Mill Levy Override Fund	Designated Purpose Grants Fund	Bond Redemption Fund	Non-major Governmental Funds	Total Governmental Funds
REVENUES							
Taxes	\$ 89,811,827	\$ -	\$ 74,289,662	\$ -	\$ 86,458	\$ -	\$ 164,187,947
Intergovernmental	152,213,461	-	-	52,630,409	-	11,774,155	216,618,025
Interest on investments	4,684,958	1,084,994	-	-	221,664	222,296	6,213,912
Tuition	370,843	-	-	-	-	-	370,843
Services provided to charter schools	752,281	1,274,102	-	-	-	-	2,026,383
Charges for services	-	-	-	-	-	2,309,088	2,309,088
Pupil activity	-	-	-	-	-	3,016,859	3,016,859
Miscellaneous	7,676,143	655,088	-	-	-	39,732	8,370,963
Total revenues	255,509,513	3,014,184	74,289,662	52,630,409	308,122	17,362,130	403,114,020
EXPENDITURES							
Current:							
Instruction	159,800,234	178,536	-	23,569,059	-	-	183,547,829
Pupil activities	18,723,208	-	-	-	-	2,783,164	21,506,372
Instructional support	18,860,464	-	-	11,841,123	-	-	30,701,587
General administration	2,490,847	-	-	-	-	-	2,490,847
School administration	23,712,075	-	-	-	-	-	23,712,075
Business services	3,215,202	-	-	-	-	-	3,215,202
Maintenance and operations	32,225,086	1,456,181	-	-	-	-	33,681,267
Transportation	6,477,126	-	-	-	-	-	6,477,126
Central services	16,905,661	1,696,168	-	-	-	-	18,601,829
Food service operations	-	-	-	-	-	12,420,745	12,420,745
Community and other services	2,123,283	-	185,999	6,381,185	-	5,096	8,695,563
Capital outlay projects	8,216	19,323,330	-	10,839,042	-	-	30,170,588
Debt service:							
Principal retirement	-	1,475,000	-	-	63,615,000	-	65,090,000
Interest and fiscal charges	-	323,691	-	-	1,257,600	-	1,581,291
Total expenditures	284,541,402	24,452,906	185,999	52,630,409	64,872,600	15,209,005	441,892,321
Excess (deficiency) of revenues over (under) expenditures	(29,031,889)	(21,438,722)	74,103,663	-	(64,564,478)	2,153,125	(38,778,301)
OTHER FINANCING SOURCES (USES)							
Transfers in	53,239,494	25,457,474	-	-	49,758,023	-	128,454,991
Transfers out	(8,066,163)	-	(121,245,798)	-	-	-	(129,311,961)
Total other financing sources (uses)	45,173,331	25,457,474	(121,245,798)	-	49,758,023	-	(856,970)
Net change in fund balances	16,141,442	4,018,752	(47,142,135)	-	(14,806,455)	2,153,125	(39,635,271)
Fund balance, beginning of year	109,955,788	31,705,890	51,708,924	-	14,806,455	8,181,797	216,358,854
Fund balance, end of year	\$ 126,097,230	\$ 35,724,642	\$ 4,566,789	\$ -	\$ -	\$ 10,334,922	\$ 176,723,583

The accompanying notes are an integral part of the basic financial statements.

Colorado Springs School District 11

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities

For the Year Ended June 30, 2023

Total net change in fund balances - governmental funds \$ (39,635,271)

Amounts reported for governmental *activities* in the statement of activities are different because:

Unavailable property taxes: revenues that do not provide current financial resources are unavailable on the governmental fund financial statements but recognized on the government-wide financial statements 1,148,971

Expenditures for insurance and similar services extending over more than one accounting period may be accounted for as expenditures of the period of acquisition.

Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. Capital outlays of \$28,446,020 exceeded depreciation and amortization of \$13,523,676 in the current period. 14,922,344

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Retirement of COP's	1,475,000	
Retirement of GO bonds	63,615,000	
Retirement of subscription liability	1,468,175	
Amortization of premiums and deferred amounts	2,610,474	
Interest Expense	211,905	
		69,380,554

In the statement of activities, certain operating expenses - compensated absences (vacation and sick leave), special termination benefits (early retirement), liability claims and pension expense - are measured *by the amounts earned* during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used or due (essentially, the amounts actually paid). This amount represents the net effect of compensated absences, claims payable and pension-related amounts on the statement of activities.

Compensated absences	118,229	
Claims payable	310,559	
Pension expense	(21,626,719)	
Other postemployment benefit expense	(2,212,431)	
		23,410,362

Internal service funds are used by the District's management to charge the costs of production printing and the costs of health insurance to the individual funds. The change in net position of these funds is reported with governmental activities. (3,332,179)

Change in net position of governmental activities \$ 65,894,781

The accompanying notes are an integral part of the basic financial statements.

Colorado Springs School District 11
Proprietary Funds
Statement of Net Position
June 30, 2023

	Governmental Activities
	Internal Service
	Funds
ASSETS	
Current assets	
Funds held with insurance pool	\$ 6,226,474
Accounts receivable	25,502
Due from other funds	3,121,216
Inventories	92,769
Total current assets	9,465,961
Noncurrent assets	
Capital assets	
Building	590,059
Equipment	1,006,515
Accumulated depreciation	(792,133)
Total capital assets, net	804,441
Total assets	10,270,402
LIABILITIES	
Current liabilities	
Accounts payable	145,122
Accrued compensation	105,076
Accrued compensated absences	49,632
Health insurance claims	3,371,000
Total current liabilities	3,670,830
Noncurrent liabilities	
Compensated absences payable	15,819
Total noncurrent liabilities	15,819
Total liabilities	3,686,649
NET POSITION	
Investment in capital assets	804,441
Restricted for insurance	2,999,474
Unrestricted	2,779,838
Total net position	\$ 6,583,753

The accompanying notes are an integral part of the basic financial statements.

Colorado Springs School District 11
Proprietary Funds
Statement of Revenues, Expenses, and Changes in
Fund Net Position
For the Year Ended June 30, 2023

	Governmental Activities
	Internal Service
	Funds
OPERATING REVENUES	
Charges for services	\$ 1,411,074
Employer premium contributions	18,483,052
Employee premium contributions	8,760,112
Other revenues	300,003
Total operating revenues	28,954,241
OPERATING EXPENSES	
Cost of printing services and administration	1,377,545
Health insurance	28,603,269
Dental insurance	2,021,668
Life insurance	797,402
LTD insurance	252,746
Vision Insurance	265,750
Depreciation	53,062
Utilities and indirect costs	106,416
Total operating expenses	33,477,858
Operating loss	(4,523,617)
NONOPERATING REVENUES	
Interest on investments	334,468
Total nonoperating revenues	334,468
Loss before transfers	(4,189,149)
OTHER FINANCING SOURCES	
Transfers in	856,970
Total other financing sources	856,970
Change in net position	(3,332,179)
Net position, beginning of year	9,915,932
Net position, end of year	\$ 6,583,753

The accompanying notes are an integral part of the basic financial statements.

Colorado Springs School District 11
Proprietary Funds
Statement of Cash Flows
For the Year Ended June 30, 2023

	Governmental Activities
	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers and users	\$ 28,953,578
Payments to suppliers	(691,440)
Payments for insurance claims	(25,756,413)
Payments to employees	(1,091,069)
Payments for interfund services used	(2,503,497)
Net cash used in operating activities	(1,088,841)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Transfers in	856,970
Net cash provided by noncapital financing activities	856,970
CASH FLOWS USED IN CAPITAL AND RELATED FINANCING ACTIVITIES	
Purchases of equipment	(102,597)
Net cash used in capital and related financing activities	(102,597)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest income	334,468
Net cash provided by investing activities	334,468
Net change in cash and cash equivalents	-
Cash and cash equivalents, beginning of year	-
Cash and cash equivalents, end of year	\$ -
Reconciliation of operating loss to net cash used in operating activities	
Operating loss	\$ (4,523,617)
Adjustments to reconcile operating loss to net cash used in operating activities	
Depreciation	53,062
Changes in assets and liabilities	
Deposit with insurance pool	5,737,274
Accounts receivable	(663)
Due from other funds	(2,389,882)
Inventories	4,325
Due to other funds	(113,615)
Accounts payable	(18,561)
Accrued compensation	2,910
Accrued compensated absences	49,632
Health insurance claims	118,000
Noncurrent compensated absences	(7,706)
Total adjustments	3,434,776
Net cash used in operating activities	\$ (1,088,841)

The accompanying notes are an integral part of the basic financial statements.

Colorado Springs School District 11
Fiduciary Funds
Statement of Fiduciary Net Position
June 30, 2023

	Private Purpose Trusts
ASSETS	
Cash and cash equivalents	\$ 397,337
Total assets	397,337
 NET POSITION	
Restricted for amounts held in trust for individuals	397,337
Total net position	\$ 397,337

The accompanying notes are an integral part of the basic financial statements.

Fiduciary Funds
Statement of Changes in Fiduciary Net Position
For the Year Ended June 30, 2023

	Private Purpose Trusts
ADDITIONS	
Interest	\$ 13,405
Total additions	13,405
 DEDUCTIONS	
Scholarships awarded	500
Supplies and materials	1,000
Total deductions	1,500
Change in net position	11,905
Net position, beginning of year	385,432
Net position, end of year	\$ 397,337

The accompanying notes are an integral part of the basic financial statements.

Colorado Springs School District 11

Notes to the Basic Financial Statements

For the Year Ended June 30, 2023

NOTE 1: *SUMMARY OF ACCOUNTING POLICIES*

The financial statements of Colorado Springs School District 11, Colorado Springs, Colorado (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

The Financial Reporting Entity

The inclusion or exclusion of component units is based on a determination of the elected officials' financial accountability to their constituents, and whether the financial reporting entity follows the same accountability. Furthermore, the financial statements of the reporting entity should enable the reader to distinguish between the primary government (including its blended component units, which are, in substance, part of the primary government) and discretely presented component units. The criteria used for determining whether an entity should be included, either blended or discretely presented, includes but is not limited to fiscal dependency, imposition of will, legal standing, and the primary recipient of services.

The District's Board of Education authorized six charter schools for operation during fiscal year 2023, those schools are: GLOBE, Roosevelt, Community Preparation School, CIVA, Eastlake High School, and Academy for Advanced and Creative Learning (AACL). These are shown as discretely presented component units. Charter schools are deemed to be fiscally dependent upon the District, since the District provides the majority of support in the form of per-pupil operating revenue and the potential exists that their exclusion from the District's financial reporting entity would result in misleading financial reporting. The members of each of the six charter schools' governing boards are appointed separately from the District. Financial statements for the charter schools, reported under GASB standards, may be obtained by writing to the respective charter schools.

Government-wide and Fund Financial Statement Presentation

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. Exceptions are charges for inter-fund services provided and used. Elimination of these charges would distort the direct costs and program revenues reported for the various functions. Governmental activities are supported by taxes and intergovernmental revenues. The *primary government* is reported separately from certain legally separate *component units*, for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which direct expenses of a given function or segment, are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. *Program revenues* include: (1) fees and charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Revenues that are not classified as program revenues, including all taxes, are reported as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as non-major funds.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flow. On an accrual basis, property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental Funds are used to account for the District's general government activities. Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the period or soon enough thereafter to pay liabilities of the current fiscal period. For this purpose, the District considers property tax revenues to be available if they are collected within 60 days, and grant revenue within six months, of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due and payable. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from long-term debt and capital leases are reported as other financing sources.

Those revenues subject to accrual are property taxes, interest revenue and charges for services. Specific ownership taxes collected and held by the county at year end, on behalf of the District, are also recognized as revenue. Other revenues, such as transportation, vocational and special education, are not subject to accrual because, generally, they are not measurable until received in cash. Entitlements and shared revenues are recorded at the time of receipt, or earlier if the accrual criteria are met.

The accounts of the District are organized and operated on the basis of funds. A fund is an independent fiscal accounting entity, with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds maintained by the District is consistent with legal and managerial requirements. The District reports the following funds:

Major Governmental Funds

The ***General Fund*** is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The ***Capital Reserve Capital Projects Fund*** is used to account for resources to be used for ongoing capital needs, such as site acquisition, building additions and equipment purchases.

The ***Mill Levy Override Fund*** is a special revenue fund used to account for funds from the November 2000 and the November 2017 voter approved mill levy overrides.

The ***Designated Purpose Grants Fund*** is a special revenue fund used to maintain separate accounting for federal, state and local grant funded programs, which normally have a different fiscal period than that of the District.

The ***Bond Redemption Fund*** is a debt service fund, which accounts for the servicing of long-term debt, not financed by the Capital Reserve Capital Projects Fund or other funds.

Non-major Governmental Funds

The ***Food Services Fund*** is a special revenue fund used to record financial transactions related to food service operations.

The ***Pupil Activity Fund*** is a special revenue fund used to record financial transactions related to school sponsored pupil intrascholastic and interscholastic athletics, clubs, and other activities.

The ***Other Special Revenue Fund*** is used to record financial transactions related to non-school activities.

Proprietary Funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service funds are charges for services. Operating expenses for internal service funds include cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Internal Service Funds account for operations that provide services to other funds within the District. Such services include printing services, employee benefits, and insurance programs. These services are provided to other funds, or to other governments, on a cost-reimbursement basis.

Fiduciary Funds account for assets held by the government in a trustee capacity or as an agent on behalf of others. Trust funds account for assets held by the District under the terms of a formal trust agreement.

The **Private Purpose Trust Fund** was created to act as a custodian for funds, such as scholarships, held in trust for the benefit of private individuals or organizations. All resources of the fund, including any earnings on invested resources, may be used to support those private individuals and organizations. There is no requirement that any portion of these resources be preserved as capital.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements.

Assets, Liabilities, Deferred Inflows/Outflows of Resources and Fund Balances/Net Position

Cash and Investments

The pooled cash concept is used whereby cash balances of each of the District's funds are pooled and invested in certain investments. Investment income is allocated to all funds except the Designated Purpose Grants, Mill Levy Override, Pupil Activity and Other Special Revenue funds based on each fund's month-end balance. For the statement of cash flows, the following are considered to be cash and cash equivalents: cash on hand; cash in the bank; and highly liquid investments which have a maturity of three months or less when purchased or which are subject to withdrawal.

As of June 30, 2023, the District's investments consist of money market funds, external investment pools and a government agency security. The money market funds are reported at amortized cost. The external investment pool (COLOTRUST) is not SEC-registered and is regulated by the State of Colorado, Department of Regulatory Agencies, Division of Securities and is reported at net asset value. The government agency security is reported at amortized cost, which approximates fair value, because it had a maturity of one year or less at the time of purchase.

Restricted Investments

Restricted investments consist of \$219,661 in the Capital Reserve Capital Projects Fund and is restricted by debt indentures.

Cash Held in Trust

As of June 30, 2023 the District had \$1,940,361 held in trust by the County Treasurer, which is included as a receivable on the balance sheet and statement of net position. El Paso County collects the property taxes for the school district and holds the funds in trust until sent to the District monthly.

Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. In the fund financial statements, these receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.

Inventories and Prepaid Items

Inventories are stated at cost on the first-in, first-out (FIFO) basis. When individual inventory items are purchased, they are recorded as assets. When they are consumed, they are recorded as expenditures in governmental funds or as expenses in proprietary funds. Although classified as current assets, fund balance is considered nonspendable for inventory and prepaid balances.

Inventories purchased by the Food Service Fund are stated at cost as determined by the first-in, first-out method. Commodity inventories are stated at USDA's assigned values, which approximate the acquisition value at the date of receipt. Expenditures for food items are recorded when used. The federal government donates surplus commodities to supplement the national school lunch programs. Commodity contributions received by the District are recorded as revenue when received. Because the commodities qualify as an inventory of supplies, they are recognized using the consumption method (initially recognize an asset and then recognize expenditures as supplies are consumed).

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both government-wide and fund financial statements.

Capital and Subscription Assets

Capital and subscription-based technology arrangement (SBITA) assets, which include land, buildings and improvements, equipment, and information technology subscriptions are reported in the government-wide financial statements. All purchased capital assets are valued at acquisition cost where historical records are available and at an estimated acquisition cost where no historical records exist. Subscription assets are valued at the initial measurement of the subscription liability, plus payments associated with the SBITA contract made at the commencement of the subscription term and capitalized as initial implementation costs (if any).

Effective July 1, 2020, the capital asset threshold for equipment was increased to maintain a balance between the accountability of assets and managing the cost of recording and tracking these assets. The capitalization level for equipment is \$10,000. Donated capital assets are valued at their estimated acquisition value on the date received. Major outlays for buildings and improvements are capitalized for all projects with a total project cost greater than \$250,000. Capital Assets and equipment originally purchased through Federal Formula Grants will continue to have a capitalization level of \$5,000.

The costs of normal maintenance and repairs that do not add to the value of an asset or materially extend the life of an asset are not capitalized. Improvements are capitalized and are depreciated over the remaining useful lives of the related capital assets, as applicable.

Buildings, improvements, equipment and subscriptions are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings	100
Building improvements	30
Equipment – vehicles	10/15
Equipment – other	5/10
Equipment – technology	5
Subscription assets	Term of subscription agreement

Compensated Absences

Under the District's policies, employees earn vacation leave and sick leave based on longevity of service or position. Accrued sick leave is payable only as part of the early retirement program for employees meeting the seniority rules for their respective employee organizations. Accrued vacation leave is payable upon resignation, termination, retirement or death.

In accordance with the governmental accounting standards, the District has recorded the accrued liability for vacation pay in the accompanying district wide financial statements. In the governmental funds, the liability is recorded when due. Employees are limited in the number of unused vacation hours they may carry forward at year-end.

Accrued sick leave payable to recent retirees meeting the seniority rules of the District is recorded as short-term debt in the respective governmental and proprietary funds. The District estimates the amount of accrued sick leave payable in future periods based on historical data. This liability is recorded as long-term in the proprietary funds. The long-term, unpaid liability for these compensated absences for the governmental funds is recorded in the government-wide financial statements as long-term debt.

Long-term Obligations

In the government-wide financial statements, and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund

statement of net position. Bond premiums and discounts are deferred and amortized over the life of the debt using a method which approximates the effective interest method. COP's and bonds payable are reported net of the applicable premium or discount. Issuance costs are recognized as an expense in the period incurred. Deferred amounts on debt refundings are reported as deferred inflows/outflows of resources and are amortized over the life of the old debt or new debt whichever is shorter.

In the fund financial statements, governmental fund types recognize premiums and discounts, as well as issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Pensions and Other Postemployment Benefits

The District participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension fund, and the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plan. Both trusts are administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability (NPL), net OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, pension and OPEB expenses, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the trusts have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The employer portions of contributions made to the SCHDTF and the HCTF are reported as benefit expenditures in the current period. Investments are reported at fair value.

Unearned Revenue

Unearned revenue in the statement of net position and fund financial statements consists of unearned grant proceeds, unused meal balances, and unused federal commodities at year end.

Workers Compensation Claims and IBNR

The District is self-insured for workers compensation claims and accounts for the related activity in the Risk Management Fund which is a sub-fund of the General Fund. The administrators of the fund manage the claims and maintain in-house records of claims and judgments.

The funding for the liabilities in the Risk Management Fund is determined each year on the basis of past experience and future projections. The District uses a claims reporting program called STARS to track all risk management liabilities. The District computes its risk liabilities from the STARS program based on actual claims filed and estimated incurred but not reported (IBNR) claims. The District purchases stop-loss insurance policies for payment of claims in excess of the self-insurance retention limit.

Leases

During fiscal year 2022, the District implemented Governmental Accounting Standards Board (GASB) Statement 87, *Leases*. The fundamental principle of Statement 87 is to establish standards of accounting and financial reporting for leases by lessees and lessors. The requirements of this statement apply to financial statements of all state and local governments. In governmental funds, the lessee will recognize an expenditure for the current year lease and interest due. In the government-wide funds, the lessee will recognize a lease liability and right to use lease asset for the present value of all future lease payments at the commencement of the lease. The lessor will recognize a lease receivable and deferred inflow of resources that will be recognized over the term of the lease in both the governmental funds and the government-wide funds. For contracts that have been entered into that did not specify an interest rate, the incremental borrowing rate from the Colorado Department of the Treasury for June 30, 2021, the adoption date of GASB 87, was used, which approximates the District's incremental borrowing rate.

Subscription-Based Information Technology Arrangements (SBITA)

During fiscal year 2023, the District implemented Governmental Accounting Standards Board (GASB) Statement 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for Subscription-Based Information Technology Arrangements (SBITAs) for government end users.

The requirements of this statement apply to financial statements of all state and local governments. Accounting and financial reporting for SBITAs is very similar to lessee accounting and financial reporting for leases, except that certain implementation costs of SBITAs may be capitalized as part of the value of the SBITA asset. In the government-wide funds, the District will recognize a right-to-use subscription asset and a corresponding subscription liability. The asset will be amortized as an outflow of resources over the subscription term. The liability was initially measured at the present value of expected payments to be made during the subscription term using either the interest rate identified within the SBITA or the District's incremental borrowing rate. The liability and associated discount will be recognized as outflows of resources in subsequent fiscal years. The adoption of GASB 96 had no effect on beginning net position or fund balance.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then.

The items are shown as pension and other postemployment benefit (OPEB) related amounts and includes items related to the District's portion of the Colorado Public Employees Retirement Association (PERA) benefit plans. This includes the difference between expected and actual experience, any changes of assumptions or other inputs, and the net difference between projected and actual investment earnings on pension and OPEB plan investments. More information on pension related items is included in Note 10. More information on OPEB related items is included in Note 11.

In addition to liabilities, the statement of financial position and balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has three items reported in this category.

The items included in this category are the pension and OPEB related deferred inflows of resources and the lease deferral. These deferred inflows result from the difference between expected and actual experience, the changes of assumptions of other inputs, the net difference between projected and actual investment earnings on pension and OPEB plan investments and the amount to be amortized in future periods for the discount of the lease receivable. More information on pension related items is included in Note 10. More information on OPEB related items is included in Note 11.

Fund Balances

In accordance with the GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances are classified in one of five categories: nonspendable, restricted, committed, assigned and unassigned. Nonspendable fund balance represents assets that will never be converted to cash. Restricted fund balances reflect resources that are subject to externally enforceable legal restrictions. Committed fund balance is the portion that is limited in use by the Board of Education. Formal Board action is required to remove or adjust this limitation.

Assigned fund balance displays the Districts intended use of these resources. Board policy DA – Fiscal Management – Fund Balance authorizes the Superintendent, the Chief Resource Officer or the Executive Director of Financial Services to assign fund balances. Unassigned fund balance for the general fund represents the net resources in excess of the prior classifications. It is the District's policy to maintain a positive unassigned fund balance in the General Fund. When multiple categories of fund balance are available for expenditure, balances will be used from the restricted classification first, and then committed, assigned and unassigned fund balances sequentially.

Net Position

Net position represents the difference between the assets and deferred outflows of resources and liabilities and deferred inflows of resources in the proprietary and government-wide financial statements. Net investment in capital assets consists of capital assets, including leases and SBITA assets, net of accumulated depreciation and amortization, reduced by the outstanding balances of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in financial statements when there are limitations imposed on their use through external restrictions by creditors, grantors, or laws or regulations of other governments. Net position restricted by enabling legislation consists of \$7,856,153 for constitutional amendment – TABOR, \$270,500 for multi-year obligations as required by constitutional amendment, and \$4,566,789 for mill levy override. An additional \$194,829 is restricted for debt service per covenants and \$2,999,474 is restricted for insurance claims.

Net Position Flow Assumption

Sometimes the District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District’s practice to consider restricted-net position to have been depleted before unrestricted - net position is applied.

Inter-fund Transactions

Inter-fund transactions are accounted for as expenditures/expenses when they constitute reimbursements from one fund to another. These transactions are recorded as expenditures/expenses in the reimbursing fund and are recorded as reductions of expenditures/expenses in the fund receiving the reimbursement. All other inter-fund transactions are reported as transfers.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

NOTE 2: DEPOSITS AND INVESTMENTS

Custodial Credit Risk – For deposits, custodial credit risk is the risk that, in the event of a bank failure, the District’s deposits might not be recovered. However, there is no custodial credit risk for public deposits because they are collateralized under the Colorado Public Deposit Protection Act (PDPA). The PDPA requires that deposits of all units of local governments be held at eligible public depositories, whose eligibility is determined by state regulators.

Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. The PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

FDIC insurance coverage is \$250,000 per qualified account. Cash deposits of the District totaled \$15,460,739 at fiscal year-end including \$397,337 of fiduciary fund deposits. Federal insurance coverage totaled \$250,000. The balance of \$15,210,739 falls under the provisions of the Colorado Public Deposit Protection Act. The District also had \$13,121 in petty cash on hand.

For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District and its component units will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's safekeeping bank must meet the following requirements under District policy: the purchase and sale of securities and repurchase agreements shall be settled on a delivery versus payment basis. Ownership of all securities shall be perfected in the name of the District.

Sufficient evidence to title shall be consistent with modern investment, banking and commercial practices. As of June 30, 2023, none of the Districts investments were exposed to custodial credit risk as they were all insured or registered in the District’s name held by the counterparty or the counterparty’s trust department. The District’s investment in the external investment pool and the money market funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

Interest Rate Risk – Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. To manage exposure to this risk, the Districts board approved investment policy limits investment maturities to five years or less. The Colorado revised statute 24-75-601 also limits investment maturities to five years or less.

Credit Risk – Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Credit risk in the portfolio is minimized by investing the majority of assets in US Treasury and Instrumentalities which have the support of the US government and failure to receive maturing funds is remote.

The District is also compliant with state laws that limit investments for school districts to U.S. treasury issues, other federally backed notes and credits, and other agency offerings. Other investment instruments including bank obligations, general obligation bonds, and commercial paper are limited to ones of the highest rating categories of at least one nationally recognized rating agency. State law further limits investments in money market funds to those institutions with over \$1 billion in assets or the highest credit rating from one or more nationally recognized rating agencies.

COLOTRUST assets are approximately \$13 billion, rated AAAM by Standard and Poors, and maintains a constant net asset value of \$1 per share. COLOTRUST is regulated by the State of Colorado, Department of Regulatory Agencies, Division of Securities, which establishes policies for and reviews the operation of local government investment pools in the state. Local government investment pools in Colorado must be organized under Colorado Revised Statutes, and are therefore subject to oversight by the Colorado Securities Commission, with quarterly reporting and annual audits required.

Concentration of Credit Risk – The District’s investment policy seeks diversification to reduce overall portfolio risk while attaining market rates of return to enable the District to meet its anticipated cash requirements. The District’s policy requires that at least 50% of the portfolio will be invested in some combination of U.S. Treasury securities, Federal Instrumentality securities, Repurchase Agreements or Eligible Local Governmental Investment Pools.

The 50% requirement in this combination of safe investments assures that the District's credit risk is spread across a variety of securities and that imprudent concentrations will not occur in slightly more aggressive securities. None of the District’s investments in any one issuer, as of June 30, 2023, excluding money market funds and the external investment pool, represent five percent or more of total investments.

Fair Value Measurement and Application – GASB 72 addresses accounting and financial reporting issues related to fair value measurements. Fair value is the price that would be received by the District to sell an asset or paid by the District to transfer a liability in an orderly transaction. The District categorizes its fair value measurement within the fair value hierarchy of three levels, as established by generally accepted accounting principles. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are quoted market prices for similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable. Level 3 inputs are unobservable, such as property valuation or an appraisal. ColoTrust falls under the existing exemptions to fair value measurement for pools.

As of June 30, 2023, the District had the following investments. These investments are internally pooled to maximize investment safety, liquidity, and interest yield. No investments are held at fair value as can be seen below:

<u>Investments</u>	<u>Maturities</u>	<u>Amoritized cost</u>	<u>Standard & Poors Rating</u>	<u>Measurement</u>
Government Agency Securities				
US Bank TABOR MYO - First American Government Obligation Fund	Less than 1 year	711,013	AAAM	Amortized Cost
External Investment Pool				
Local government investment pool-ColoTrust	Less than 1 year	<u>200,726,216</u>	AAAM	Net Asset Value
Total investments		<u>\$ 201,437,229</u>		

NOTE 3: TAXES

Property Taxes

Property taxes for a calendar year are certified in arrears to the county on December 10 and attached as a lien on property the following January 1. For example, property taxes owed in 2022 are certified to the county in December 2021 and are available for collection on the lien date, January 1, 2022. Property taxes are payable in full by April 30 or in two equal installments due February 28 and June 15. The county bills and collects property taxes for all taxing districts in the county. The property tax receipts collected by the county are generally remitted to the District in the subsequent month.

Specific Ownership Taxes

Specific ownership taxes are collected by the county for motor vehicle and other personal property registered in the District's assessment area. The tax receipts collected by the county are remitted to the District in the subsequent month. Specific ownership taxes are recorded as revenue when collected by the county.

NOTE 4: *INTER-FUND RECEIVABLES, PAYABLES, AND TRANSFERS*

Receivables and Payables

All inter-fund receivables and payables are created in conjunction with the District’s pooled cash and investment portfolios. Balances are routinely cleared as a matter of practice. All balances are expected to be repaid within one year. The following schedule reflects the District’s inter-fund receivables and payables as of June 30, 2023:

	Governmental Activities	
	Interfund Receivable	Interfund Payable
Governmental Funds:		
General fund	\$ -	\$ 48,515,669
Capital reserve fund	33,427,745	-
Mill levy override fund	2,986,162	-
Designated purpose grants fund	-	858,788
Non-major governmental funds	9,839,334	-
Internal Service Funds	<u>3,121,216</u>	<u>-</u>
Total receivables/payables	<u>\$ 49,374,457</u>	<u>\$ 49,374,457</u>

At year-end the General Fund reports a substantial inter-fund payable to other funds due to pooled cash accounting as described in Note 1. The payable balance in the non-major governmental funds is associated with temporary borrowing to cover expenditures for reimbursement-based grants.

Transfers

The District transfers amounts from the General Fund to other funds to meet their operational needs and legal requirements. The District uses a separate accounting fund to act as a conduit for all mill levy plan items in order to maintain a high degree of accountability by tightly restricting tax proceeds, separately accounting for tax revenues and transfers and preventing the co-mingling of revenues and expenditures in the general fund. MLO covered expenditures are segregated by account string identification within the general fund and then subsequently reimbursed by an operating transfer from the MLO Fund. At June 30, 2023 the detail for these transfers is as follows:

	Transfers Out		
	General Fund	Mill Levy Override Fund	Total Transfers In
Transfers In			
Governmental Funds:			
General fund	\$ -	\$ 53,239,494	\$ 53,239,494
Capital reserve fund	7,266,163	18,191,311	25,457,474
Non-major governmental funds	-	49,758,023	49,758,023
Total governmental funds	<u>7,266,163</u>	<u>121,188,828</u>	<u>128,454,991</u>
Internal Service Funds	<u>800,000</u>	<u>56,970</u>	<u>856,970</u>
Total transfers out	<u>\$ 8,066,163</u>	<u>\$ 121,245,798</u>	<u>\$ 129,311,961</u>

NOTE 5: CAPITAL, LEASE AND SUBSCRIPTION ASSETS

Along with capital assets, the District is reporting subscription assets for the year ended June 30, 2023. These assets are long-term software license agreements that allow the District to use various software platforms for multiple fiscal years. These assets are amortized on a straight-line basis over the terms of the related subscription agreements.

Capital, lease and subscription asset activity and depreciation and amortization expense for the year ended June 30, 2023 were as follows:

	Primary Government			
	Beginning Balance (Restated)	Additions	Retirements	Ending Balance
Governmental Activities:				
Non-depreciable assets:				
Land	\$ 20,662,372	\$ -	\$ -	\$ 20,662,372
Construction in progress	23,631,739	27,366,772	(16,954,456)	34,044,055
Total non-depreciable assets	<u>44,294,111</u>	<u>27,366,772</u>	<u>(16,954,456)</u>	<u>54,706,427</u>
Depreciable assets:				
Buildings and improvements	392,877,597	15,577,566	(282,443)	408,172,720
Equipment	35,012,596	2,726,942	(110,904)	37,628,634
Right-to-use lease assets	857,861	-	(857,861)	-
Right-to-use subscription assets	11,248,536	-	-	11,248,536
Total depreciable assets	<u>439,996,590</u>	<u>18,304,508</u>	<u>(1,251,208)</u>	<u>457,049,890</u>
Total gross assets- governmental activities	<u>484,290,701</u>	<u>45,671,280</u>	<u>(18,205,664)</u>	<u>511,756,317</u>
Less accumulated depreciation and amortization for:				
Buildings and improvements	(174,930,520)	(10,090,771)	136,847	(184,884,444)
Equipment	(24,865,081)	(1,789,181)	88,293	(26,565,969)
Right-to-use lease assets	(122,375)	-	122,375	-
Right-to-use subscription assets	-	(1,696,786)	-	(1,696,786)
Total accumulated depreciation and amortization	<u>(199,917,976)</u>	<u>(13,576,738)</u>	<u>347,515</u>	<u>(213,147,199)</u>
Net capital and subscription assets - governmental activities	<u>\$ 284,372,725</u>	<u>\$ 32,094,542</u>	<u>\$ (17,858,149)</u>	<u>\$ 298,609,118</u>

Depreciation and Amortization Expense:

Governmental activities:

Instruction	\$ 9,782,993
Instructional support	5,631
General administration	232,093
Business services	18,397
Maintenance and operations	806,807
Transportation	929,048
Central services	1,694,724
Miscellaneous support services	53,983
	<u>13,523,676</u>
Internal service funds	53,062
	<u>\$ 13,576,738</u>

Component Units

Charter school capital and lease asset activity for the year ended June 30, 2023 was as follows:

Component Units	Beginning Balance	Additions	Retirements	Ending Balance
Non-depreciable assets:				
Land	\$ 285,000	\$ -	\$ -	\$ 285,000
Construction in progress	3,259,508	107,731	(3,272,297)	94,942
Depreciable assets:				
Buildings and improvements	3,048,972	3,401,618	-	6,450,590
Equipment	1,403,375	29,365	(83,350)	1,349,390
Right-to-use leased assets	2,680,696	68,757	(65,835)	2,683,618
Total depreciable assets	7,133,043	3,499,740	(149,185)	10,483,598
Less accumulated depreciation and amortization:				
Buildings and improvements	(1,015,113)	(225,493)	-	(1,240,606)
Equipment	(1,130,395)	(58,141)	83,350	(1,105,186)
Right-to-use leased assets	(314,782)	(306,390)	65,835	(555,337)
Total accumulated depreciation	(2,460,290)	(590,024)	149,185	(2,901,129)
Net capital and lease assets - component units	<u>\$ 8,217,261</u>	<u>\$ 3,017,447</u>	<u>\$ (3,272,297)</u>	<u>\$ 7,962,411</u>

NOTE 6: ACCRUED COMPENSATION/COMPENSATED ABSENCES

Salaries and related benefits of certain school-based personnel are paid over a ten or twelve-month period beginning in September, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned, but unpaid, as of June 30, 2023 are:

Accrued Compensation	
Governmental Activities:	
General Fund	\$ 30,674,699
Capital Reserve Capital Projects Fund	131,037
Designated Purpose Grants Fund	6,344,641
Non-major Governmental Funds	449,703
Total Governmental Funds	<u>37,600,080</u>
Internal Service Funds	105,076
Total	<u>\$ 37,705,156</u>

The District accrues compensated absences to provide an accurate reporting of liabilities associated with vacation, sick leave, and post-retirement insurances. These benefits, earned, but unpaid, as of June 30, 2023 are:

General Fund	\$ 1,050,248
Capital Reserve Capital Projects Fund	7,026
Non-major Governmental Funds	19,544
Total Governmental Funds	<u>1,076,818</u>
Internal Service Funds	65,451
Sick leave and sick leave bank	<u>2,322,797</u>
Total Compensated Absences	<u>\$ 3,465,066</u>

The General Fund compensated absences are pending payouts of unused sick leave owed to employees separated from active service as of June 30, 2023.

The accrued portion of these absences by employee group for all funds at June 30, 2023, is as follows:

Compensated Absences	Educational		Executive Professionals	Sick Leave Bank	Total
	Teachers	Support Professionals			
Insurance Benefits	\$ 492,845	\$ 154,706	\$ -	\$ -	\$ 647,551
Short-term sick leave (RSL)	809,355	101,840	165,623	-	1,076,818
Long-term vacation	-	216,660	299,550	-	516,210
Long-term sick leave	639,667	236,314	224,941	-	1,100,922
Long-term sick bank	-	-	-	123,565	123,565
Totals	\$ 1,941,867	\$ 709,520	\$ 690,114	\$ 123,565	\$ 3,465,066

Changes in compensated absences for the year are as follows:

	Balance at June 30, 2022	Additions	Deletions	Balance at June 30, 2023	Due Within One Year
Governmental Activities	\$ 3,978,909	\$ 1,258,047	\$ 1,771,890	\$ 3,465,066	\$ 1,126,450

Internal service funds predominantly service the governmental funds. Accordingly, long-term liabilities for the funds are included as part of the above totals for governmental activities. For governmental activities, claims and judgments are liquidated by the Risk Related Activities Fund, and compensated absences are liquidated by the General Fund.

Early Retirement Program

Early retirement program obligations of the District are recorded as accrued liabilities at June 30, 2023. The District’s total cost for early retirement obligations in fiscal year 2023 was \$1,126,450 and is shown as compensated absences due within one year. The District anticipates a savings as a result of these early retirements in excess of any incentive payments made to retirees. These savings will be reflected in lower salary and fringe benefit totals within the budget in future years.

NOTE 7: LEASES

District as Lessor

The District leases space at 2560 International Way for a cell tower with US West Wireless/Sprint Wireless. The lease started in April 1999 for five years. It included options to extend the lease for five successive five-year terms. The District is currently in the final extension which expires in April 2024.

The District leases space at Constitution and Circle for a cell tower with Nextel West/SBA Steel II LLC. The lease started in February 1999 for five years with options to extend for five successive five-year terms. In February of 2019, an amendment was made that added three additional years. The final extension option would run through February 2032.

The District leases space at the NE location of Garry Berry Stadium for cell tower with Voicestream PCS II Corp/T-Mobile. The lease began in May 2002 for five years with an option to extend for an additional four successive five-year terms. The final extension will expire in May 2027.

The District leases space at 2560 International Way for a cell tower with Verizon Wireless (VAW) LLC. The lease began in June 2002 for five years with an option to extend for an additional four successive five-year terms. They are in the final extension that expires May 2027.

The District leases space at 3827 Montebello for a cell tower with Sprint PCS. The lease began in June 2004 for five years with an option to extend for an additional four successive five-year terms. They are currently in their third extension which will expire in June 2024. The final extension would run through June 2029.

The District has two leases with Branch Towers III, LLC for cell towers. The spaces are located at 5240 Geiger Blvd. and 5370 Cracker Barrel Circle. Both leases began April 2018 with options to extend for additional six successive five-year terms. They are in the final year of the original five years which will expire in March 2023. The final extension would run through March 2053.

The District leases space at 3825 Montebello Drive for a cell tower with EcoSite LLC. The lease began in July 2018 for five years, expiring June of 2023. There is an option to extend for an additional six successive five-year terms. The final extension would run through June 2053.

The District recorded a lease receivable and corresponding deferred inflow of resources for the cumulative leases of \$3,651,131 as of the adoption date of July 1, 2021. The future principal and interest due the District over the remaining lease terms are as follows:

Cell Towers			
Fiscal Year	Principal	Interest	Total
2024	148,758	19,099	167,857
2025	143,037	18,221	161,258
2026	145,280	17,388	162,668
2027	145,921	16,541	162,462
2028	115,134	15,779	130,913
2029 - 2033	463,046	69,816	532,862
2034 - 2038	380,271	58,204	438,475
2039 - 2043	437,699	46,413	484,112
2044 - 2048	501,628	32,871	534,499
2049 - 2053	552,646	17,087	569,733
Totals:	3,033,420	311,419	3,344,839

NOTE 8: *LONG-TERM DEBT*

General Obligation Bonds

Previously the District had issued general obligation bonds for the purpose of (i) financing the construction of new school buildings; (ii) paying the cost of enlarging, improving, remodeling, repairing and making additions to existing District facilities; (iii) equipping or furnishing District facilities, particularly with technological improvements; (iv) payment for the acquisition of land; and (v) payment of bond issuance costs. As of June 30, 2023, all general obligation bonds have been called and paid off. The Board of Education passed a resolution authorizing this early retirement through the use of existing funds and funds levied as part of the 2017 mill levy override. As a result of this transaction, there is no outstanding debt associated with general obligation bonds.

Certificates of Participation

Certificates of Participation represent long-term lease purchase agreements for the acquisition of capital items. Certificates of Participation are not considered bonded debt of the District due to the structure of the lease and annual appropriation clause. The Certificates of Participation are not considered a general obligation or other indebtedness of the District within the meaning of any constitutional or statutory debt limitations.

Certificates of Participation payable at June 30, 2023, are as follows:

<u>Description, Interest Rates and Maturity Dates</u>	<u>Principal Balance June 30, 2023</u>
Certificates of Participation, Series 2016, were issued in the original amount of \$5,000,000 due in annual installments through 2026 with an average coupon rate of 1.802%	2,005,000

Certificates of Participation, 2019 Series A and B. Series A were issued in the original amount of \$7,320,000 due in annual installments through 2034 with an average coupon rate of 2.64%. Series B were issued the original amount of \$6,020,000 due in annual installments through 2029 with an average coupon rate of 2.33%

10,430,000

\$ 12,435,000

The 2016 COP's will be repaid from funds in the Capital Projects Capital Reserve Fund using revenues provided by a transfer from the General Fund. Total transfers from the General Fund in the current year were \$7,266,163. Total principal and interest paid was \$520,455. Total principal and interest to be paid on the certificates is \$5.5 million.

The 2019 COP's will be repaid from property taxes collected under the voter approved mill levy overrides. Total revenues from the mill levy overrides equaled \$74,920,029. Total principal and interest paid was \$1,269,102. Total principal and interest to be paid on the certificates is \$15.9 million.

Subscription-Based Information Technology Arrangements (SBITAs)

As a result of the implementation of GASB 96, *Subscription-Based Information Technology Arrangements (SBITAs)*, \$11,248,536 in software subscription liabilities have been added to the beginning balance. The liability was projected using contractual future payments discounted using an incremental borrowing rate as published in the Municipal Market Daily scale as a benchmark for securities with similar risk and maturities.

Subscription liabilities at June 30, 2023, are as follows:

The District has an arrangement with DreamBox Learning, Inc for a K-8 supplemental (tier*II) math curriculum program for the purpose of supporting the goal of increasing student achievement. The start date was July 1, 2022 with a projected future liability of \$1,443,071. This arrangement runs through June 30, 2029.

The District has an arrangement with DirSec, Inc for Web Filtering Software for K-12 Education. The start date was July 1, 2021 running through June 30, 2026. At the implementation date of July 1, 2022, the future liability was projected at \$431,253.

The District has an arrangement with Great Minds PBC for K-8 Math Core Tier I. The start date was July 1, 2022 with a projected future liability of \$906,750. This arrangement runs through June 30, 2029.

The District has an arrangement with Houghton Mifflin Harcourt Publishing Company for Middle School 6-8 Science Resources. The start date was June 10, 2022 and runs through June 9, 2027. At the implementation date of July 1, 2022, the future liability was projected at \$2,544,098.

The District has an arrangement with JAMF for a mobile device management system for IOS and Mac devices. The start date was October 28, 2020 running through June 30, 2025. At the implementation date of July 1, 2022, the future liability was projected at \$159,352.

The District has an arrangement with K12 Insight LLC for the Let's Talk Platform service, which runs through January 31, 2026. The future liability was projected at \$549,813.

The District has an arrangement with Marcia Brenner Associates, LLC. The start date was April 19, 2022 and runs through June 30, 2027. At the implementation date of July 1, 2022, the future liability was projected at \$22,833.

The District has an arrangement with PowerSchool Group, LLC for a school management system. The start date was July 1, 2021 and runs through June 30, 2031. At the implementation date of July 1, 2022, the future liability was projected at \$5,191,366.

Changes in Long-Term Debt

Changes in governmental activities long-term debt for the year ended June 30, 2023, are as follows:

Long-Term Debt	Balance at June 30, 2022			Balance at June 30, 2023		Due Within One Year
	(As Restated)	Additions	Deletions			
Bonds Payable						
General Obligation Bonds	\$ 63,615,000	\$ -	\$ 63,615,000	\$ -	\$ -	
GO Bond Premiums	5,827,973	-	5,827,973	-	-	
Total Bonds Payable	<u>69,442,973</u>	<u>-</u>	<u>69,442,973</u>	<u>-</u>	<u>-</u>	
Certificates of Participation	13,910,000	-	1,475,000	12,435,000	1,505,000	
Subscription liabilities	11,248,536	-	1,468,175	9,780,361	1,536,000	
Total Long-Term Debt	<u>\$ 83,352,973</u>	<u>\$ -</u>	<u>\$ 72,386,148</u>	<u>\$ 22,215,361</u>	<u>\$ 3,041,000</u>	

Debt Service Requirements

The following schedule reflects the debt service requirements to maturity of the District's governmental activities long-term debt payable as of June 30, 2023:

Fiscal Year	2016 Certificates of Participation (COP)		
	Principal	Interest	Total
2024	490,000	31,715	521,715
2025	495,000	22,840	517,840
2026	505,000	13,830	518,830
2027	515,000	4,640	519,640
Total	<u>\$ 2,005,000</u>	<u>\$ 73,025</u>	<u>\$ 2,078,025</u>

Fiscal Year	2019 Certificates of Participation (COP)		
	Principal	Interest	Total
2024	1,015,000	249,353	1,264,353
2025	1,045,000	223,982	1,268,982
2026	1,070,000	197,932	1,267,932
2027	1,090,000	171,326	1,261,326
2028	1,120,000	144,099	1,264,099
2029-2033	3,945,000	359,230	4,304,230
2034-2035	1,145,000	30,426	1,175,426
Total	<u>\$ 10,430,000</u>	<u>\$ 1,376,348</u>	<u>\$ 11,806,348</u>

Fiscal Year	Subscription Liabilities		
	Principal	Interest	Total
2024	1,536,000	311,918	1,847,918
2025	1,606,370	263,119	1,869,489
2026	1,622,726	212,075	1,834,801
2027	1,580,079	160,568	1,740,647
2028	981,610	110,412	1,092,022
2029-2033	2,453,576	147,718	2,601,294
Total	<u>\$ 9,780,361</u>	<u>\$ 1,205,810</u>	<u>\$ 10,986,171</u>

Computation of Legal Debt Margin

Assessed valuation	\$ 3,486,372,030	
Debt limitation - 20% of assessed valuation		\$ 697,274,406
Total general obligation debt		-
Legal debt margin available		<u>\$ 697,274,406</u>

NOTE 9: *CONTINGENCIES AND COMMITMENTS*

Grants

The District has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to a request for reimbursement to grantor agencies for expenditures disallowed under terms of the grant. District management believes that disallowances, if any, will be immaterial to the basic financial statements.

Litigation

The District is involved in pending or threatened lawsuits and claims. The District estimates that the potential claims not covered by insurance or accrued for, resulting from such litigation, would not materially affect the financial statements of the District.

NOTE 10: *DEFINED BENEFIT PENSION PLANS*

Summary of Significant Accounting Policies

Pensions. The District participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plan

Plan description. Eligible employees of the District are provided with pensions through the SCHDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided as of June 30, 2023. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA’s Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2023: Eligible employees of, The District and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 10.50% of their PERA-includable salary during the period of July 1, 2022 through June 30, 2023.

Employer contribution requirements are summarized in the table below:

	July 1, 2022 Through June 30, 2023
Employer contribution rate	10.90%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02%)
Amount apportioned to the SCHDTF	9.88%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%
Total employer contribution rate to the SCHDTF	19.88%

**Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from The District were \$38,309,524 for the year ended June 30, 2023.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division

Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. In addition to the \$225 million (actual dollars) direct distribution due July 1, 2022, House Bill (HB) 22-1029, instructs the State treasurer to issue a warrant to PERA in the amount of \$380 million (actual dollars), upon enactment, with reductions to future direct distributions scheduled to occur July 1, 2023, and July 1, 2024.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2022, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the TPL to June 30, 2023. The District proportion of the net pension liability was based on The District contributions to the SCHDTF for the calendar year 2021 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2023, the District reported a liability of \$426,024,683 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the District as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with The District were as follows:

The District proportionate share of the net pension liability	\$426,024,683
The State’s proportionate share of the net pension liability as a nonemployer contributing entity associated with the District	-
Total	\$426,024,683

At December 31, 2022, the District proportion was 2.340%, which was a decrease of 0.47% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized pension expense of \$18,107,996 and revenue of \$14,599,033 for support from the State as a nonemployer contributing entity.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$4,031,864	-
Changes of assumptions or other inputs	\$7,546,286	-
Net difference between projected and actual earnings on pension plan investments	\$57,230,810	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	\$6,300,162	\$69,539,264
Contributions subsequent to the measurement date	\$19,196,892	N/A
Total	\$94,306,014	\$69,539,264

\$19,196,892 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2024 Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30, 2023	
2024	(24,940,301)
2025	(16,553,667)

2026	13,775,207
2027	33,288,619
2028	-
Thereafter	-

Actuarial Assumptions

The TPL in the December 31, 2021, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40 – 11.00%
Long-term investment Rate of Return, net of pension plan investment expenses, including price inflation	7.25 %
Discount Rate	7.25%
Future post-retirement benefit increases:	
PERA Benefit Structure hired prior to 1/1/07; and DPS Benefit Structure (compounded annually)	1.00%
PERA Benefit Structure hired after 12/31/06	Financed by the Annual Increase Reserve

Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The TPL as of June 30, 2022, includes the anticipated adjustments to contribution rates and the AI cap, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis. Pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Discount rate. The discount rate used to measure the TPL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in Senate Bill (SB) 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered AI cap, from 1.25% to 1.00%, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF’s FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension	\$ 557,519,790	\$ 426,024,683	\$ 316,212,835

Pension plan fiduciary net position. Detailed information about the SCHDTF’s FNP is available in PERA’s ACFR which can be obtained at www.copera.org/investments/pera-financial-reports.

Defined Contribution Pension Plans

The SDTF members of the District may voluntarily contribute to the Voluntary Investment Program (VIP), an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Plan participation is voluntary and contributions are separate from others made to PERA. Title 24, Article 51, Part 14 of the C.R.S, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Report which includes additional information on the Voluntary Investment Program. That report can be obtained at www.copera.org/investments/pera-financial-reports.

The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the Colorado Revised Statutes, as amended. No employer contributions are required; the District does not currently match voluntary member contributions.

In addition to the existing 401(k) and 403(b) deferred compensation plans offered to employees of the District, beginning October 1, 2004, the District offered employees the option to participate in the Deferred Compensation Plan of the State of Colorado. The Deferred Compensation Plan is governed by the requirements of Internal Revenue Code Section 457.

NOTE 11: *DEFINED BENEFIT OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLAN*

Summary of Significant Accounting Policies

The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the OPEB Plan

Plan description. Eligible employees of the District are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

Contributions. Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$1,917,388 for the year ended June 30, 2023.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30 2023, the District reported a liability of \$14,513,789 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2022, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the TOL to December 31, 2022. The District proportion of the net OPEB liability was based on The District contributions to the HCTF for the calendar year 2022 relative to the total contributions of participating employers to the HCTF.

At December 31, 2022, the District proportion was 1.78%, which was an decrease of 0.05% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized OPEB credit of \$313,804. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$1,884	\$3,509,922
Changes of assumptions or other inputs	\$233,276	\$1,601,873
Net difference between projected and actual earnings on OPEB plan investments	\$886,475	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	\$706,791	\$1,861,511
Contributions subsequent to the measurement date	\$960,786	N/A
Total	\$2,789,211	\$6,973,306

\$960,786 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2024	(211,855)
2025	(513,888)
2026	(283,402)
2027	(32,354)
2028	(88,181)
Thereafter	(25,039)

Actuarial assumptions.

The TOL in the December 31, 2021 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40% - 11.00%
Long-term investment Rate of Return, net of OPEB plan investment expenses, including price inflation	7.25 %
Discount Rate	7.25%
Health care cost trend rates: PERA Benefit Structure	
Service-based premium subsidy	-
PERACare Medicare plans	6.50% in 2022, gradually decreasing to 4.50% in 2030
Medicare Part A premiums	3.75% in 2022, gradually increasing to 4.50% in 2029

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in the December 31, 2020, valuation, the following monthly costs/premiums (actual dollars) are assumed for 2021 for the PERA Benefit Structure:

Medicare Plan	Initial Costs for Members without Medicare Part A		
	Monthly Cost	Monthly Premium	Monthly Cost Adjusted to Age 65
Medicare Advantage/Self-Insured Rx	\$633	\$230	\$591
Kaiser Permanente Medicare Advantage HMO	596	199	562

The 2022 Medicare Part A premium is \$499 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2020, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2022	6.50%	3.75%
2023	6.25%	4.00%
2024	6.00%	4.00%
2025	5.75%	4.00%
2026	5.50%	4.25%
2027	5.25%	4.25%
2028	5.00%	4.25%
2029	4.75%	4.50%
2030+	4.50%	4.50%

Mortality assumptions used in the December 31, 2021, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the Trust Fund:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2021 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board’s actuary, as discussed above.

Effective for the December 31, 2022, measurement date, the timing of the retirement decrement was adjusted to middle-of-year within the valuation programming used to determine the TOL, reflecting a recommendation from the 2022 actuarial audit report, dated October 14, 2022, summarizing the results of the actuarial audit performed on the December 31, 2021, actuarial valuation.

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Sensitivity of the District proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	5.25%	6.25%	7.25%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	3.00%	4.00%	5.00%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$14,106,101	\$14,513,789	\$14,964,093

Discount rate. The discount rate used to measure the TOL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2022, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF’s FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District proportionate share of the net OPEB liability to changes in the discount rate. The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25%) or one-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$16,825,780	\$14,513,789	\$12,536,290

OPEB plan fiduciary net position. Detailed information about the HCTF’s FNP is available in PERA’s ACFR which can be obtained at www.copera.org/investments/pera-financial-reports.

NOTE 12: *RISK RELATED ACTIVITIES*

Employee Benefits

The District is exposed to various claims and losses. As an employer that partially self-funds its health plan expenses, the District takes on the role of the insurance company and assumes most of the financial risk of providing health coverage for its members.

Colorado Public Education Health Plan

The District joined Colorado Public Education Health Plan, formally BEST Health Plan, in 2004. This partially self-funded trust was established in 2004 to offer a stable, long term, statewide medical program designed to meet the business objectives and challenges of school districts. Medical coverage for District employees is purchased through the trust. The trust is audited each year by a local independent Colorado accounting firm, Ryan, Gunsauls, and O'Donnell, P.C.

The District pays a monthly premium to Colorado Public Education Health Plan to provide health insurance coverage and services for its plan members.

Employees are responsible for paying a deductible amount before the plan begins to pay. The individual deductible amount for fiscal year 2023 was \$3,000 and the family amount was \$6,000. There is no lifetime maximum benefit for plan members.

Because there is the potential to incur high cost medical claims, Colorado Public Education Health Plan purchases stop-loss coverage to cover claims that exceed its deductible limit, which is currently \$250,000. Each year, the deductible limit is reviewed based on actuarial analysis to determine if paying an additional premium would increase or reduce the ultimate cost of risk to the District.

As a member of the Colorado Public Education Health Plan, the District also purchases prescription coverage through the pool.

Since the District retains some risk of loss, through Colorado Public Education Health Plan, it uses an active claim management system and actuarial analysis conducted by Leif and Associates for estimating claims and Incurred But Not Reported (IBNR) liabilities. All claims liabilities are carried at current cost with no discounting. IBNR and claim fluctuation reserves for medical are held at Colorado Public Education Health Plan and total \$3,227,000 at June 30, 2023.

The District participates in the Colorado Public Education Health Plan under a contractual arrangement that requires the District be responsible for maintaining adequate IBNR and CFR. As part of this arrangement, the District has funds held by the plan of \$6,226,474 at June 30, 2023. This has been confirmed as adequate by the Trust actuary as of June 30, 2023. The District does not retain any liability for the other school district members of the Colorado Public Education Health Plan.

In accordance with GASB Statement No. 10, the District's participation in the pool does not represent a transfer of risk to the pool or pooling of risk with other pool participants, therefore, it recognizes and measures its claims liabilities and related expenditures/expenses when a liability is probable and can reasonably be estimated. Payments to the pool should be reported either as deposits or as reductions of the claim liability, as appropriate.

Risk Management

The District is exposed to various claims and losses. In Risk Management, the exposures include workers' compensation claims from employee injuries; loss, destruction or damage of property; and liability, including professional (errors and omissions), general liability and bus/automobile liability.

Each year the deductibles for the insurance coverages are reviewed to determine if paying additional premium would increase or reduce the ultimate cost of risk to the District. There were no significant reductions in insurance coverage for any of the major categories of risk from fiscal year 2022 to fiscal year 2023. However, the self-insured retention for two of the Excess-of-Loss-Self-Insurance Pool coverages (general liability and errors and omission liability) were increased to \$200,000 from \$150,000.

Since the District retains some risk of loss, the District uses an active claim management system and actuarial analysis methods for estimating claims and Incurred But Not Reported (IBNR) liabilities. All claims liabilities are carried at current cost with no discounting.

Premiums are contributed into the Risk Related Activities Fund and the Risk Management subaccount of the General Fund by other funds in order to pay claims, insurance and administrative costs of the program. It is anticipated that inter-fund premiums will approximately equal risk expenses over a period of time.

On the government wide financial statements, liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Claim reserves for liabilities are based on the estimated ultimate cost of closing claims and include an amount for claims that have been incurred but not reported (IBNRs). Trend analysis includes frequency of claims and amount of payouts, legal implications and estimated recoveries on unsettled claims, such as salvage or subrogation. In the governmental funds, the liability is recorded when due.

Balances of claim liabilities and IBNR totals as of June 30, 2023 are:

	Fiscal Year 2021		Fiscal Year 2022		Fiscal Year 2023		
	Balance June 30, 2021	Claims & Changes in Estimates	Actual Claim Payments	Balance June 30, 2022	Claims & Changes in Estimates	Actual Claim Payments	Balance June 30, 2023
Workers Comp	\$ 1,796,571	\$ 426,916	\$ (1,036,609)	\$ 1,186,878	\$ 1,287,071	\$ (618,462)	\$ 1,855,487
General Liability	173,714	318,666	(304,476)	187,904	6,414	(158,943)	35,375
Other Insurance	241,505	881,370	(318,812)	804,063	189,418	(303,013)	690,468
Errors/Omissions	136,338	286,865	(165,280)	257,923	109,103	(201,029)	165,997
Health Insurance	3,450,153	24,910,575	(25,107,728)	3,253,000	31,539,190	(31,421,190)	3,371,000
Total Liability	<u>\$ 5,798,281</u>	<u>\$ 26,824,392</u>	<u>\$ (26,932,905)</u>	<u>\$ 5,689,768</u>	<u>\$ 33,131,196</u>	<u>\$ (32,702,637)</u>	<u>\$ 6,118,327</u>

Excess-of-Loss Self-Insurance Pool

The District participates with two other school districts in an insurance pool for general liability, errors and omissions, and auto liability. Each member’s initial contribution and subsequent contributions are based on a number of factors approved by the Colorado Insurance Commissioner. This pool is audited each year by Clifton Larson Allen LLP, 8390 East Crescent Parkway, Suite 300, Greenwood Village, CO 80111, an independent certified public accounting firm. Cyber liability insurance was brokered through, but not part of the pool. For cyber liability coverage effective 7/01/2023, the broker was changed from the pool broker to Arthur J. Gallagher Risk Management Services, Inc. who is the District’s primary broker. Coverage levels and retention remained the same for cyber liability after this change. As noted above, the self-insured retention for the Excess-of-Loss-Self-Insurance Pool coverages for general liability and errors and omission liability increased to \$200,000 from \$150,000.

The pool participants’ respective shares, based (in part) upon total enrollment, are:

Colorado Springs School District 11	33.13%
Aurora Public Schools	47.15%
Littleton Public Schools	19.72%
	<u>100.00%</u>

An unaudited summary (as audited financial statements were not yet available) of the pool’s financial information as of June 30, 2023 follows:

	Total	District's Share
Total Assets	<u>\$ 451,040</u>	<u>\$ 149,430</u>
Liabilities	20,685	6,853
Equity	430,355	142,577
Total Liabilities and Equity	<u>451,040</u>	<u>149,430</u>
Total Revenues	1,589,705	526,669
Total Expenditures	<u>(1,550,246)</u>	<u>(513,596)</u>
Net Income (loss)	<u>\$ 39,459</u>	<u>\$ 13,073</u>

There is no long-term debt associated with the pool.

The insurance described above provides the following types of coverage, self-insured retention and reinsurance attachment points:

Coverage	Amount	Self-Insured Retention	Attachment Point
General Liability	\$5,000,000	\$200,000	\$200,000
Error and Omissions	\$5,000,000	\$200,000	\$200,000
Auto Liability	\$5,000,000	\$200,000	\$200,000

In the event the District exceeds policy limits on any of the above insurances, it would first use any available contingency in the risk related activity fund. If risk related contingencies were insufficient, the District would use general fund contingency. No insurance settlements exceeded insurance coverage in any of the previous three years.

NOTE 13: NET INVESTMENT IN CAPITAL ASSETS

Net Investment in Capital Assets as of June 30, 2023 was calculated as follows:

	Governmental Activities
Capital assets (including SBITA assets), net	\$ 511,756,317
Accumulated depreciation and amortization	(213,147,199)
Certificates of Participation payable	(12,435,000)
SBITA Payable	(9,780,361)
Unspent proceeds	219,661
Retainage on capital assets	(975,686)
Capital assets purchased on accounts payable	(5,695,214)
	<u>\$ 282,844,996</u>

NOTE 14: TAX, SPENDING, AND DEBT LIMITATIONS

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue raising, spending abilities and other specific requirements of state and local governments.

The District’s financial activity provides the basis for calculation of limitations adjusted for allowable increases tied to inflation and local growth. Spending and revenue limits are determined based on the prior year’s spending adjusted for inflation and local growth. Revenue in excess of the limit must be refunded unless the voters approve retention of such revenue.

The amendment requires, with certain exceptions, voter approval prior to imposing new taxes, increasing tax rates, increasing a mill levy above that for the prior year, extending an expiring tax, or implementing a tax policy change directly causing a net tax revenue gain to any local government. Excluded from the provisions of the Amendment are District enterprises that are defined as government-owned businesses (i) authorized to issue revenue bonds and (ii) receiving less than 10% annual revenue from state and local government grants.

The District levied 20.715 mills for property taxes to be collected in the General Fund for both calendar year 2023 and 2022.

Except for bond refinances at lower interest rates or adding employees to existing pension plans, the amendment may be construed as prohibiting the creation of multiple-fiscal year debt or other financial obligations without voter approval or the irrevocable pledging of present cash reserves for all future payments.

The amendment requires emergency reserves be established. These reserves must be at least 3% of fiscal year spending. The District is prohibited from using these emergency reserves to compensate for economic conditions, revenue shortfalls or salary and benefit increases. There is a \$7,856,153 restriction of fund balance in the General Fund for the amendment.

The amendment is complex and subject to numerous interpretational ambiguities. The District believes it is in compliance with the requirements of the amendment. However, the District has made certain interpretations which the District believes are reasonable and prudent interpretations of the amendment's language in order to determine its compliance.

Required Supplementary Information

INSPIRE EVERY MIND



Colorado Springs School District 11
General Fund
Budgetary Comparison Schedule
For the Year Ended June 30, 2023

	Budget			Variance with Final Budget
	Original	Final	Actual	
Resources (inflows)				
Fund balance, beginning of year	\$ 116,844,218	\$ 117,710,590	\$ 118,271,788	\$ 561,198
Property taxes	67,275,075	68,221,205	73,598,156	5,376,951
Specific ownership taxes	16,168,594	15,829,113	16,213,671	384,558
Intergovernmental				
Federal grant revenues	425,184	429,966	621,643	191,677
State and other grant revenues				
State equalization	134,468,086	135,268,786	130,585,248	(4,683,538)
State grants	9,620,275	9,833,148	10,419,962	586,814
State on behalf payment	4,500,000	4,500,000	10,586,608	6,086,608
Interest on investments	202,113	1,502,113	4,684,958	3,182,845
Tuition	186,000	404,000	370,843	(33,157)
Services provided to charter schools	653,319	689,650	752,281	62,631
Miscellaneous income	3,911,653	3,938,089	7,676,143	3,738,054
Net transfers	48,287,359	45,396,197	45,173,331	(222,866)
Resources available for appropriation	402,541,876	403,722,857	418,954,632	15,231,775
Appropriations (outflows)				
Current				
Instruction	177,035,714	180,909,614	159,800,234	21,109,380
Pupil activities	21,436,595	21,604,367	18,723,208	2,881,159
Instructional support	20,072,355	22,945,848	18,860,464	4,085,384
General administration	2,156,432	2,746,485	2,490,847	255,638
School administration	24,226,570	27,694,853	23,712,075	3,982,778
Business services	3,212,622	3,552,159	3,215,202	336,957
Maintenance and operations	31,590,491	38,461,829	32,225,086	6,236,743
Transportation	6,769,347	8,987,769	6,477,126	2,510,643
Central services	19,927,662	22,425,241	16,905,661	5,519,580
Community and other services	4,809,557	2,990,170	2,123,283	866,887
Capital outlay	-	85,256	8,216	77,040
Contingency	91,304,531	71,319,266	-	71,319,266
Total appropriations of expenditures	402,541,876	403,722,857	284,541,402	119,181,455
Fund balance, unadjusted end of year*	\$ -	\$ -	134,413,230	\$ 134,413,230
Fund balance, unadjusted, beginning of year**			(118,271,788)	
Excess of resources over charges to appropriations			\$ 16,141,442	

*Unadjusted ending fund balance (budgetary basis of accounting) of \$134,413,230 less \$8,316,000 unfunded accrued salaries and benefits = GAAP adjusted ending fund balance of \$126,097,230

**Unadjusted beginning fund balance (budgetary basis of accounting) of \$118,271,788 less \$8,316,000 unfunded accrued salaries and benefits = GAAP beginning fund balance of \$109,955,788

See notes to required supplementary information.

Colorado Springs School District 11
General Fund
Reconciliation of the Budgetary Basis of Accounting
To GAAP Basis of Accounting
For the Year Ended June 30, 2023

BUDGETARY BASIS

Explanation of differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

Sources/Inflows of resources

Actual amounts (budgetary basis) "available for appropriation" from the budgetary comparison schedule. \$ 418,954,632

Differences - budget to GAAP:

Beginning fund balance is an inflow of budgetary resources but is not revenue for reporting purposes. (118,271,788)

Net transfers from other funds are inflows of budgetary resources but are not revenues for reporting purposes (45,173,331)

GAAP BASIS, Revenues

\$ 255,509,513

BUDGETARY BASIS

Uses/Outflows of resources

Actual amounts (budgetary basis) "total appropriations of expenditures" from the budgetary comparison schedule. \$ 284,541,402

GAAP BASIS, Expenditures

\$ 284,541,402

Note: Contingency reserves are appropriated as part of the budget adoption process, and because of this reserve budget amounts are shown for budgetary comparison only.

See notes to required supplementary information.

Colorado Springs School District 11
Mill Levy Override Special Revenue Fund
Budgetary Comparison Schedule
For the Year Ended June 30, 2023

	<u>Budget</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Resources (inflows)				
Fund balance, beginning of year	\$ 49,931,154	\$ 51,708,924	\$ 51,708,924	\$ -
Taxes				
Local property taxes	<u>73,300,103</u>	<u>74,920,029</u>	<u>74,289,662</u>	<u>(630,367)</u>
Resources available for appropriation	<u>123,231,257</u>	<u>126,628,953</u>	<u>125,998,586</u>	<u>(630,367)</u>
Appropriations (outflows)				
Current				
Treasurer collection fees	330,000	330,000	185,999	144,001
Other financing uses:				
Transfers out	122,901,257	122,322,249	121,245,798	1,076,451
Contingency	<u>-</u>	<u>3,976,704</u>	<u>-</u>	<u>3,976,704</u>
Total appropriations of expenditures	<u>123,231,257</u>	<u>126,628,953</u>	<u>121,431,797</u>	<u>5,197,156</u>
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	4,566,789	<u>\$ 4,566,789</u>
Fund balance, beginning of year			<u>(51,708,924)</u>	
Excess of resources over charges to appropriations			<u>\$ (47,142,135)</u>	

See notes to required supplementary information.

**Colorado Springs School District 11
Mill Levy Override Special Revenue Fund
Reconciliation of the Budgetary Basis of Accounting
To GAAP Basis of Accounting
For the Year Ended June 30, 2023**

BUDGETARY BASIS

Explanation of differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

Sources/Inflows of resources

Actual resources available for appropriation from the budgetary comparison schedule.	\$	125,998,586
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Differences - budget to GAAP:

Beginning fund balance is an inflow of budgetary resources but is not revenue for reporting purposes.		(51,708,924)
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GAAP BASIS, Revenues	\$	<u>74,289,662</u>
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BUDGETARY BASIS

Uses/Outflows of resources

Actual appropriations of expenditures from the budgetary comparison schedule.	\$	121,431,797
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Differences - budget to GAAP:

Transfers to other funds are outflows of budgetary resources but are not expenditures for reporting purposes.		(121,245,798)
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GAAP BASIS, Expenditures	\$	<u>185,999</u>
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Note: Contingency reserves are appropriated as part of the budget adoption process, and because of this reserve budget amounts are shown for budgetary comparison only.

See notes to required supplementary information.

Colorado Springs School District 11
Designated Purpose Grants Special Revenue Fund
Budgetary Comparison Schedule
For the Year Ended June 30, 2023

	<u>Budget</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Resources (inflows)				
Fund balance, beginning of year	\$ -	\$ -	\$ -	\$ -
Intergovernmental				
Federal sources	111,774,144	103,360,260	49,655,236	(53,705,024)
State and local sources	<u>8,308,197</u>	<u>7,474,964</u>	<u>2,975,173</u>	<u>(4,499,791)</u>
Resources available for appropriation	<u>120,082,341</u>	<u>110,835,224</u>	<u>52,630,409</u>	<u>(58,204,815)</u>
Appropriations (outflows)				
Current				
Instruction	42,223,999	42,982,734	23,569,059	19,413,675
Instructional support	47,597,859	28,158,794	11,841,123	16,317,671
Miscellaneous support services	2,360,263	20,335,220	6,381,185	13,954,035
Capital Outlay	<u>27,900,220</u>	<u>19,358,476</u>	<u>10,839,042</u>	<u>8,519,434</u>
Total appropriations of expenditures	<u>120,082,341</u>	<u>110,835,224</u>	<u>52,630,409</u>	<u>58,204,815</u>
Fund balance, end of year	\$ <u>-</u>	\$ <u>-</u>	-	\$ <u>-</u>
Fund balance, beginning of year			<u>-</u>	
Excess of resources over charges to appropriations			<u>\$ -</u>	

See notes to required supplementary information.

Colorado Springs School District 11
Designated Purpose Grants Special Revenue Fund
Reconciliation of the Budgetary Basis of Accounting
To GAAP Basis of Accounting
For the Year Ended June 30, 2023

BUDGETARY BASIS

Explanation of differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

Sources/Inflows of resources

Actual resources available for appropriation from the budgetary comparison schedule.	\$ <u>52,630,409</u>
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GAAP BASIS, Revenues

	\$ <u><u>52,630,409</u></u>
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BUDGETARY BASIS

Uses/Outflows of resources

Actual appropriations of expenditures from the budgetary comparison schedule.	\$ <u>52,630,409</u>
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GAAP BASIS, Expenditures

	\$ <u><u>52,630,409</u></u>
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See notes to required supplementary information.

Colorado Springs School District 11
Schedule of the District's Proportionate
Share of Net Pension Liability
Last Ten Calendar Years

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
District's proportion of the net pension liability	3.63%	3.45%	3.50%	3.34%
District's proportionate share of the net pension liability	\$ 462,857,165	\$ 467,413,789	\$ 535,654,577	\$ 994,729,027
Nonemployer contributing entities proportionate share of the net pension liability	-	-	-	-
District's covered payroll	\$ 146,718,832	\$ 144,477,372	\$ 153,628,266	\$ 149,948,553
District's proportionate share of the net pension liability as a percentage of its covered payroll	315.47%	323.52%	348.67%	663.38%
Plan fiduciary net position as a percentage of the total pension	64.10%	62.84%	59.20%	43.10%

* The amounts presented for each year were determined as of 12/31, the measurement date used by the district.

2017	2018	2019	2020	2021	2022
3.30%	3.11%	2.92%	3.09%	2.81%	2.34%
\$1,068,366,318	\$ 551,276,312	\$ 435,825,770	\$ 467,840,590	\$ 326,976,334	\$ 426,024,683
-	66,312,118	49,056,733	-	48,694,640	124,147,879
\$ 152,359,348	\$ 171,156,639	\$ 171,440,873	\$ 165,538,798	\$175,598,083	\$180,385,361
701.21%	322.09%	254.21%	282.62%	186.21%	236.17%
43.96%	57.01%	64.52%	66.99%	74.90%	61.80%

Colorado Springs School District 11
Schedule of the District's Contributions - PERA SCHDTF
Last Ten Fiscal Years

	Fiscal Year			
	2014	2015	2016	2017
Contractually required contribution	\$ 22,784,882	\$ 23,739,326	\$ 26,450,925	\$ 27,186,014
Contributions in relation to the contractually required contribution	<u>(22,784,882)</u>	<u>(23,739,326)</u>	<u>(26,450,925)</u>	<u>(27,186,014)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
 District's covered payroll	 \$ 146,427,300	 \$ 144,477,372	 \$ 152,628,266	 \$ 149,948,553
Contributions as a percentage of covered payroll	15.56%	16.43%	17.33%	18.13%

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 30,693,588	\$ 32,742,072	\$ 32,824,070	\$ 32,488,309	\$ 34,128,852	\$ 38,309,524
<u>(30,693,588)</u>	<u>(32,742,072)</u>	<u>(32,824,070)</u>	<u>(32,488,309)</u>	<u>(34,128,852)</u>	<u>(38,309,524)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 162,764,862	\$ 171,156,639	\$ 169,349,555	\$ 165,081,833	\$ 178,866,876	\$ 187,979,170
18.86%	19.13%	19.38%	19.68%	19.08%	20.38%

**Colorado Springs School District 11
Schedule of the District's Proportionate
Share of Net OPEB Liability
Last Seven Calendar Years**

	<u>2016</u>	<u>2017</u>	<u>2018</u>
District's proportion of the net OPEB liability	1.90%	1.88%	2.02%
District's proportionate share of the net OPEB liability	\$ 24,621,768	\$ 24,389,607	\$ 27,533,064
Covered payroll	\$ 149,948,553	\$ 152,359,348	\$ 171,156,639
District's proportionate share of the net OPEB liability as a percentage of its OPEB includable wages	16.42%	16.01%	16.09%
Plan fiduciary net position as a percentage of the total OPEB liability	16.72%	17.53%	17.03%

*

The amounts presented for each year were determined as of 12/31, the measurement date used by the district. Years prior to 2016 are not available.

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
1.91%	1.79%	1.83%	1.78%
\$ 21,431,066	\$ 17,009,978	\$ 15,819,231	\$ 14,513,789
\$ 171,440,873	\$ 165,538,798	\$175,598,083	\$180,385,361
12.50%	10.28%	9.01%	8.05%
24.49%	32.78%	39.40%	38.60%

Colorado Springs School District 11
Schedule of the District's Contributions - PERA HCTF
Last Ten Fiscal Years

	Fiscal Year			
	2014	2015	2016	2017
Contractually required contribution	\$ 1,493,558	\$ 1,473,669	\$ 1,556,808	\$ 1,529,475
Contributions in relation to the contractually required contribution	<u>(1,493,558)</u>	<u>(1,473,669)</u>	<u>(1,556,808)</u>	<u>(1,529,475)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 146,427,300	\$ 144,477,372	\$ 152,628,266	\$ 149,948,553
Contributions as a percentage of OPEB includable wages	1.02%	1.02%	1.02%	1.02%

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 1,660,202	\$ 1,745,798	\$ 1,727,365	\$ 1,688,496	\$ 1,824,442	\$ 1,917,388
<u>(1,660,202)</u>	<u>(1,745,798)</u>	<u>(1,727,365)</u>	<u>(1,688,496)</u>	<u>(1,824,442)</u>	<u>(1,917,388)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 162,764,862	\$ 171,156,639	\$ 169,349,555	\$ 165,081,833	\$ 178,866,876	\$ 187,979,170
1.02%	1.02%	1.02%	1.02%	1.02%	1.02%

Notes to the Required Supplementary Information

For the Year Ended June 30, 2023

NOTE 1: *BUDGETS*

The District adheres to the following procedures in establishing the budgetary data reflected in the financial statements. By state law, budgets are required for all funds. Annual appropriated budgets are adopted for all funds. At least thirty days prior to July 1, the Superintendent submits to the Board of Education a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and means of financing them.

Public hearings are conducted by the Board of Education to obtain taxpayer comments. On or before June 30, the budget is adopted by formal resolution. Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budget amounts between functions within any fund and the reallocation of budget line items within any department in the General Fund rests with the function manager and is reviewed by the Budget Office. Revisions that alter the total expenditures of any fund must be approved by the Board of Education.

Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the Board of Education throughout the fiscal year 2023. All original and supplemental appropriations for all funds lapse at the end of the fiscal year. Budgeted amounts in each fund follow a governmental GAAP approach, which ignores the budgeting of beginning of year fund balances. The deficiency of revenues and other financing sources over expenditures and other financing uses reflects the budgeting of reserve and contingency accounts as expenses/expenditures without the corresponding fund equity resource carryover. In actuality, total resources equal total obligations in the District's adopted budget each year as the District complies with the balanced budget requirement. The District is not required to budget for discretely presented component units.

For fiscal year 2023, the board adopted a resolution approving initial appropriations of \$705,029,189. The appropriation was amended during the year by \$5,145,262 bringing final appropriations to \$710,174,451.

Encumbrances

Appropriations in governmental funds are encumbered upon issuance of purchase orders, contracts or other forms of legal commitments. Encumbrances are recorded as an assignment of fund balance in the General Fund as of June 30, 2023. Encumbrances do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent fiscal year. The discretely presented component units do not record outstanding encumbrances as an assignment of fund balance at year-end.

NOTE 2: *BUDGETARY BASIS OF ACCOUNTING FOR THE YEAR ENDED JUNE 30, 2023*

Colorado statutes require that boards of education of school districts adopt a budget and appropriation resolution each fiscal year. When using GAAP-basis accounting for budgeting, school districts budget for all accrued salaries and related benefits earned but unpaid at June 30. GAAP-basis accounting requires that expenditure of salaries and related benefits be recorded in the fiscal year *earned*.

Under Colorado statutes, school districts are not required to budget or appropriate for salaries and related benefits earned but not paid at June 30. The budgetary basis of accounting is used when no, or only a partial amount of, accrued salaries and benefits are budgeted. Under the budgetary basis of accounting, salaries and related benefits are recorded as expenditures in the fiscal year *earned and paid*.

Teachers and other school-year employees work over a period of nine to ten months but are paid over a twelve-month period. On November 18, 1998, the Board of Education approved a resolution allowing the reduction, or unfunding, of the salary accrual by \$3,888,000 for fiscal year 1999. On February 24, 1999, the Board approved an additional \$4,428,000 unfunding of the salary accrual for fiscal year 2000. This unfunding is recorded as an \$8,316,000 adjustment to fund balance for the difference between budgetary and GAAP basis of accounting and is reported in the budgetary comparison schedule of the General Fund.

NOTE 3: *PENSION AND OTHER POST EMPLOYMENT BENEFIT PLAN CONTRIBUTIONS*

The Districts required contribution rates are as follows:

Start Date	Statutory Employer Contribution	AED	SAED*	Total Contribution % for Year
Jan 2019	10.40%	4.50%	5.50%	20.40%
July 2020	10.90%	4.50%	5.50%	20.90%
July 2021	10.90%	4.50%	5.50%	20.90%
July 2022	11.40%	4.50%	5.50%	21.40%
July 2023	11.40%	4.50%	5.50%	21.40%

* State statute mandates that the SAED be funded by monies otherwise available for employee wage increases. The SAED is not credited to the member account.

PERA will receive an annual direct distribution from the State in the amount of \$225 million (actual dollars). The distributions started on July 1, 2018, and on July 1 each year thereafter until there is no unfunded actuarial accrued liabilities in the trust fund of any division that receives such distribution. PERA shall allocate the distribution to the trust funds as it would an employer contribution in a manner that is proportionate to the annual payroll of each division except there shall be no allocation to the Local Government Division.

HB 20-1379 signed by Governor Polis on June 29, 2020, suspended the July 1, 2020, direct distribution for the State’s 2020-2021 fiscal year. The contributions resumed in fiscal year 2021-2022.

Under Senate Bill (SB) 18-200, member and employer contributions are set to automatically adjust beginning July 1, 2020, to ensure that PERA is able to pay off its unfunded liability. Both member and employer contribution rates can each increase (or decrease) by up to 0.5% per year, and cannot exceed certain limits also set in law. For fiscal year 2023, there was no automatic adjustment as the funding goal was met; there was no change in either the employer or employee contribution rates.

Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103 percent, at which point the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

The actuarially determined contribution (ADC) rates, as a percentage of pensionable payroll, used to determine the ADC amounts in the Schedule of District Contributions are calculated as of December 31, two years prior to the end of the year in which ADC amounts are reported. The following actuarial methods and assumptions (from the December 31, 2018, actuarial valuation) were used to determine contribution rates reported in that schedule for the year ending December 31, 2022:

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll
Amortization period	30 years, open
Asset valuation method	4-year smoothed market
Price inflation	2.30 percent
Real wage growth	0.70 percent
Wage inflation	3.00 percent
Salary increases, including wage inflation	3.40 percent to 11.00 percent
Long-term investment rate of return, net of pension plan investment expense, including price inflation	7.25 percent
Future post-retirement benefit increases	
PERA benefit structure hired prior to 1/1/07	1.50 percent compounded annually
PERA benefit structure hired after 12/31/06	Financed by the annual increase reserve

NOTE 4: *PENSION AND OTHER POSTEMPLOYMENT BENEFIT PLAN PROVISIONS*

On June 4, 2018 senate bill 18-200: *Concerning Modifications to the Public Employee's Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years* was signed into law. SB 18-200 makes changes to the plans administered by PERA with the goal of eliminating the UAAL of the Division Trust Funds and thereby reach a 100 percent funded ration for each division within the next thirty years. Most of these changes were in effect at the end of 2020.

Benefit changes

The number of years used in the HAS calculation increased from three to five years for members, except judges, who do not have five years of service credit on December 31, 2019, and for new members hired on or after January 1, 2020. PERA-includable salary for all members are redefined to include payouts of unused sick leave.

PERA-includable salary for all members hired on or after July 1, 2019 are redefined to include contributions to IRC Section 125 and 132 plans.

Members, other than State Troopers, hired on or after January 1, 2020 full service retirement eligibility is met at:

- Any age with 35 years of service.
- Age 64 with 30 years of service.
- Age 65 with 5 years of service.

Members, other than State Troopers, hired on or after January 1, 2020 reduced service retirement eligibility is met at:

- Age 55 with 25 years of service.
- Age 60 with 5 years of service.

AI was temporarily suspended for years 2018 and 2019.

AI cap is set at 1.5 percent and the AI waiting period is extended from one to three years.

Other Provisions

Effective July 1, 2020, and each year thereafter, member contributions, employer contributions, the direct distribution from the State, and the AI will be adjusted based on certain statutory parameters to keep PERA on path to full funding in 30 years.

For benefit recipients of the PERA benefit structure based upon a membership date before January 1, 2007, future Post-Retirement Benefits Increases (Increase) are set at an amount equal to 2 percent (the lesser of that or the annual Consumer Price Index for Urban Wage Earners and Clerical Workers [CPI-W] increase for 2010). However, if the investment return for the prior year is negative, then the Increase is an amount equal to the annual CPI-W increase with a cap of 2 percent. The 2 percent cap may be adjusted based upon the year-end funded status, with increases mandated when the funded status reaches 103 percent and decreases mandated when the funded status subsequently falls below 90 percent. The cap will not be reduced below 2 percent. In addition, the increase is first paid on the July 1st that is at least 12 months after retirement for those members who retire on or after January 1, 2011. Members not eligible to retire as of January 1, 2011, who retire with a reduced service retirement allowance must reach age 60 or the age and service requirements for unreduced service retirement to be eligible for the Post-Retirement Benefit Increases.

Effective January 1, 2011, other than in the Judicial Division, for all active members, who are not eligible for retirement on January 1, 2011, the annual salary increase cap in determination of Highest Average Salary (HAS) was lowered from 15 percent to 8 percent for PERA benefit structure members and for DPS benefit structure members, a change from the average of salaries of the highest 36 months of earned service to the PERA benefit structure method with an annual salary cap of 8 percent.

Effective January 1, 2011, a new requirement was added that PERA benefit structure members must have five years of earned service credit in order to receive a 50 percent match on a refund.

Effective January 1, 2011, the reduction factors for a reduced service retirement benefit for members not eligible to retire as of January 1, 2011, were changed to an actuarial equivalent basis.

Effective January 1, 2011, a modified Rule of 85 for service retirement eligibility was implemented for members with less than 5 years of service credit as of January 1, 2011.

Effective January 1, 2011, a modified Rule of 88 with a minimum age of 58 for service retirement eligibility was implemented for members hired on or after January 1, 2011, but before January 1, 2017.

Effective January 1, 2011, a modified Rule of 90 with a minimum age of 60 for service retirement eligibility was implemented for members hired on or after January 1, 2017.

The following changes were made to the Plan's provisions as a result of the passage of SB 06-235:

The Annual Increase Reserve (AIR) was established January 1, 2007, and will be used to provide post-retirement benefit increases for members hired on or after that date. The AIR is financed by an allocation from the employer statutory contributions, made on behalf of members hired on or after January 1, 2007, equal to 1.00 percent of pensionable payroll and through an allocation of purchase of service dollars.

The Service Retirement Eligibility for those members hired after January 1, 2007, was changed at age 55 by increasing the age and service requirement from 80 years to 85 years.

Other Plan provisions and assumptions include the following:

The investment return assumption is 7.25 percent, which is net of investment expenses to better represent the investment consultant's assumptions and predictions and also to better align with GASB accounting and reporting requirements. An ongoing estimated administrative expense of 0.35 percent of pensionable payroll was added to the normal cost beginning with the December 31, 2012 actuarial valuation.

The post-retirement mortality tables used are the RP-2000 Combined Mortality tables projected with a Scale AA to 2020, set back one year for males and two years for females.

The assumed interest rate credited on member contribution accounts is 3 percent.

For the AIR established on January 1, 2007, the AIR balance is excluded from both assets and liabilities in the determination of the ADC rate as a percentage of pensionable payroll.

The following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Effective for the December 31, 2022, measurement date, the timing of the retirement decrement was adjusted to middle-of-year within the valuation programming used to determine the TOL, reflecting a recommendation from the 2022 actuarial audit report, dated October 14, 2022, summarizing the results of the actuarial audit performed on the December 31, 2021, actuarial valuation.



Combining and Individual Fund Financial Statement and Schedules

INSPIRE EVERY MIND





Major Governmental Funds

INSPIRE EVERY MIND

General Fund

The General Fund is used to account for all transactions of the District not required legally or by sound financial management to be accounted for in another fund. This fund accounts for the District's ordinary operations financed primarily from property taxes and state aid. It is the most significant fund in relation to the District's overall operations. Two sub-funds exist within the General Fund: The *Risk Management Fund* and the *Preschool Fund*.

Risk-Management Fund

This fund allows separate reporting specific to risk management including worker's compensation, general liability, errors and omissions, vehicle and property insurance.

Preschool Fund

Moneys allocated pursuant to section 22-54-105(4) of the Colorado Revised Statutes are deposited in this fund. In addition, any other moneys of the District may be used to pay the costs of providing preschool services directly to children enrolled in the preschool program.

Capital Reserve Capital Projects Fund

This fund is used to account for acquisition of sites, buildings, equipment and vehicles. Its purpose and limitations are specified by section 22-45-103(1)(d) of the Colorado Revised Statutes.

Mill Levy Override Fund

This fund accounts for the use of funds from the November 2000 and the November 2017 voter-approved mill levy overrides.

Governmental Designated-Purpose Grants Fund

This fund is used to record financial transactions for grants received for designated programs funded by federal, state or local sources which normally have a different fiscal period than that of the District.

Bond Redemption Debt Service Fund

The Bond Redemption Fund is a debt service fund that was created to account for a bond redemption mill levy approved by the voters on November 5, 1996. This fund accounts for the restricted general obligation property tax used to finance principal and interest payments on the 2006, 2012 and 2013 bonds.

Colorado Springs School District 11
General Fund
Comparative Balance Sheets
June 30, 2023 and 2022

	2023	2022
ASSETS		
Cash and cash equivalents	\$ 15,063,402	\$ 27,671,245
Investments, unrestricted at fair value	192,854,454	198,014,047
Accounts receivable	313,967	392,266
Lease receivable	3,033,420	3,504,788
Property taxes		
Current	3,180,244	3,071,012
County treasurer	1,643,059	2,142,790
Inventories and other assets	762,444	573,698
	<u>216,850,990</u>	<u>235,369,846</u>
Total assets	<u>216,850,990</u>	<u>235,369,846</u>
LIABILITIES		
Current liabilities		
Accounts payable	5,530,195	4,283,821
Accrued compensation and benefits	30,674,699	31,313,518
Due to other funds	48,515,669	83,263,789
Unearned revenue	34,269	24,805
Accrued compensated absences	1,050,248	1,735,998
	<u>85,805,080</u>	<u>120,621,931</u>
Total liabilities	<u>85,805,080</u>	<u>120,621,931</u>
DEFERRED INFLOWS OF RESOURCES		
Unavailable revenues - property taxes	1,915,260	1,287,339
Unavailable revenues - lease receivable	3,033,420	3,504,788
Total deferred inflows of resources	<u>4,948,680</u>	<u>4,792,127</u>
FUND BALANCE		
Nonspendable		
Inventories	749,944	561,198
Prepays - risk management	12,500	12,500
Restricted		
Constitutional amendment - multi-year obligations	270,500	-
3% statutory reserve - TABOR	7,856,153	7,187,602
Assigned		
Risk management	4,203,990	4,320,627
Preschool	3,354,668	1,284,230
Academic master plan (AMP)	1,741,276	-
Fund balance projects	45,550,658	-
Miscellaneous projects	3,743,308	2,673,353
Instructional supply carryover	4,189,639	4,410,796
Non-instructional supply carryover	1,399,050	1,414,031
Unassigned	53,025,544	88,091,451
	<u>126,097,230</u>	<u>109,955,788</u>
Total fund balance	<u>126,097,230</u>	<u>109,955,788</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 216,850,990</u>	<u>\$ 235,369,846</u>

Colorado Springs School District 11
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
REVENUES				
Taxes				
Local property taxes				
Current	\$ 68,371,205	\$ 73,573,118	\$ 5,201,913	\$ 69,678,975
Delinquent, net of abatements	(150,000)	25,038	175,038	(67,175)
Specific ownership taxes	15,829,113	16,213,671	384,558	16,261,846
Total taxes	<u>84,050,318</u>	<u>89,811,827</u>	<u>5,761,509</u>	<u>85,873,646</u>
Intergovernmental				
Federal grant revenues	429,966	621,643	191,677	738,641
State and other grant revenues				
State equalization (net)	135,268,786	130,585,248	(4,683,538)	131,934,589
State grants	9,833,148	10,419,962	586,814	10,818,418
State on behalf payment	4,500,000	10,586,608	6,086,608	4,001,859
Total intergovernmental	<u>150,031,900</u>	<u>152,213,461</u>	<u>2,181,561</u>	<u>147,493,507</u>
Interest on investments	1,502,113	4,684,958	3,182,845	351,957
Other				
Tuition	404,000	370,843	(33,157)	384,119
Services provided to charter schools	689,650	752,281	62,631	627,951
Miscellaneous	3,938,089	7,676,143	3,738,054	4,932,282
Total other	<u>5,031,739</u>	<u>8,799,267</u>	<u>3,767,528</u>	<u>5,944,352</u>
Total revenues	<u>240,616,070</u>	<u>255,509,513</u>	<u>14,893,443</u>	<u>239,663,462</u>
EXPENDITURES				
Current				
Instruction	180,909,614	159,800,234	21,109,380	156,534,099
Pupil activities	21,604,367	18,723,208	2,881,159	17,014,765
Instructional support	22,945,848	18,860,464	4,085,384	17,353,247
General administration	2,746,485	2,490,847	255,638	2,152,787
School administration	27,694,853	23,712,075	3,982,778	22,973,732
Business services	3,552,159	3,215,202	336,957	2,939,219
Maintenance and operations	38,461,829	32,225,086	6,236,743	27,521,839
Transportation	8,987,769	6,477,126	2,510,643	5,798,484
Central services	22,425,241	16,905,661	5,519,580	15,418,092
Community and other services	2,990,170	2,123,283	866,887	2,329,885
Capital outlay	85,256	8,216	77,040	50,412
Reserves	71,319,266	-	71,319,266	-
Total expenditures	<u>403,722,857</u>	<u>284,541,402</u>	<u>119,181,455</u>	<u>270,086,561</u>
Excess (deficiency) of revenues over expenditures	(163,106,787)	(29,031,889)	134,074,898	(30,423,099)
OTHER FINANCING SOURCES (USES)				
Transfers in	53,982,814	53,239,494	(743,320)	51,791,046
Transfers out	(8,586,617)	(8,066,163)	520,454	(6,419,015)
Total other financing sources (uses)	<u>45,396,197</u>	<u>45,173,331</u>	<u>(222,866)</u>	<u>45,372,031</u>
Net change in fund balance	<u>\$ (117,710,590)</u>	<u>16,141,442</u>	<u>\$ 133,852,032</u>	<u>14,948,932</u>
Fund balance, beginning of year		118,271,788		103,322,856
Fund balance, end of year		134,413,230		118,271,788
Adjustment for budgetary basis (Note 2)		(8,316,000)		(8,316,000)
Fund balance (GAAP basis), end of year		<u>\$ 126,097,230</u>		<u>\$ 109,955,788</u>

**Colorado Springs School District 11
Capital Reserve Capital Projects Fund
Comparative Balance Sheets
June 30, 2023 and 2022**

	2023	2022
ASSETS		
Investments - unrestricted	\$ 8,363,114	\$ 7,861,940
Investments - restricted	219,661	216,291
Accounts receivable	527,285	383,616
Property taxes, county treasurer	-	83,833
Due from other funds	33,427,745	25,859,773
Total assets	42,537,805	34,405,453
 LIABILITIES		
Accounts payable	6,675,100	2,580,592
Accrued compensation	131,037	118,971
Accrued compensated absences	7,026	-
Total liabilities	6,813,163	2,699,563
 FUND BALANCES		
Restricted		
Debt service	219,661	216,291
Assigned		
Emergency contingency	1,000,000	1,000,000
Capital projects	34,504,981	30,489,599
Total fund balances	35,724,642	31,705,890
Total liabilities and fund balances	\$ 42,537,805	\$ 34,405,453

Colorado Springs School District 11
Capital Reserve Capital Projects Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balance
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
REVENUES				
Taxes				
Specific ownership taxes	\$ -	\$ -	\$ -	\$ 1,005,996
Intergovernmental				
State sources	-	-	-	383,885
Interest on investments	350,000	1,084,994	734,994	67,252
Other				
School land fees	200,000	637,276	437,276	882,556
Services provided to charter schools	1,269,102	1,274,102	5,000	1,268,296
Miscellaneous	20,000	17,812	(2,188)	197,499
Total revenues	<u>1,839,102</u>	<u>3,014,184</u>	<u>1,175,082</u>	<u>3,805,484</u>
EXPENDITURES				
Current				
Instruction	332,837	178,536	154,301	664,603
Maintenance and operations	2,004,792	1,456,181	548,611	1,317,442
Central services	1,759,629	1,696,168	63,461	986,142
Contingency	3,094,601	-	3,094,601	-
Capital outlay				
Site acquisition and improvements	9,362,401	4,309,673	5,052,728	3,187,763
Building improvement services	40,589,104	15,013,657	25,575,447	9,923,382
Transportation	600,000	-	600,000	899,463
Debt service				
Principal retirement	1,475,000	1,475,000	-	1,440,000
Interest and fiscal charges	326,557	323,691	2,866	354,361
Total expenditures	<u>59,544,921</u>	<u>24,452,906</u>	<u>35,092,015</u>	<u>18,773,156</u>
Excess (deficiency) of revenues over expenditures	(57,705,819)	(21,438,722)	36,267,097	(14,967,672)
OTHER FINANCING SOURCES				
Transfers in	25,977,929	25,457,474	(520,455)	21,510,326
Proceeds from sale of capital assets	22,000	-	(22,000)	3,246,670
Total other financing sources	<u>25,999,929</u>	<u>25,457,474</u>	<u>-</u>	<u>24,756,996</u>
Net change in fund balance	<u>\$ (31,705,890)</u>	4,018,752	<u>\$ (35,724,642)</u>	9,789,324
Fund balance, beginning of year		<u>31,705,890</u>		<u>21,916,566</u>
Fund Balance, end of year		<u>\$ 35,724,642</u>		<u>\$ 31,705,890</u>

Colorado Springs School District 11
Mill Levy Override Special Revenue Fund
Comparative Balance Sheets
June 30, 2023 and 2022

	2023	2022
ASSETS		
Property taxes		
Current	\$ 3,225,883	\$ 3,072,879
County treasurer	297,302	809,045
Due from other funds	2,986,162	49,145,384
Total assets	6,509,347	53,027,308
 LIABILITIES		
Accounts payable	-	30,000
Total liabilities	-	30,000
 DEFERRED INFLOWS OF RESOURCES		
Unavailable revenues - property taxes	1,942,558	1,288,384
Total deferred inflows of resources	1,942,558	1,288,384
 FUND BALANCES		
Restricted for mill levy override	4,566,789	51,708,924
Total fund balances	4,566,789	51,708,924
Total liabilities, deferred inflows of resources and fund balances	\$ 6,509,347	\$ 53,027,308

Colorado Springs School District 11
Mill Levy Override Special Revenue Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
REVENUES				
Taxes				
Local property taxes	\$ 74,920,029	\$ 74,289,662	\$ (630,367)	\$ 73,406,231
Total revenues	<u>74,920,029</u>	<u>74,289,662</u>	<u>(630,367)</u>	<u>73,406,231</u>
EXPENDITURES				
Current				
Treasurer collection fees	330,000	185,999	144,001	184,134
Purchased services	-	-	-	85,000
Contingency	<u>3,976,704</u>	<u>-</u>	<u>3,976,704</u>	<u>-</u>
Total expenditures	<u>4,306,704</u>	<u>185,999</u>	<u>4,120,705</u>	<u>269,134</u>
Excess of revenues over expenditures	70,613,325	74,103,663	3,490,338	73,137,097
OTHER FINANCING USES				
Transfers out	<u>(122,322,249)</u>	<u>(121,245,798)</u>	<u>1,076,451</u>	<u>(67,959,327)</u>
Net change in fund balances	<u>\$ (51,708,924)</u>	<u>(47,142,135)</u>	<u>\$ 4,566,789</u>	<u>5,177,770</u>
Fund balance, beginning of year		<u>51,708,924</u>		<u>46,531,154</u>
Fund balance, end of year		<u>\$ 4,566,789</u>		<u>\$ 51,708,924</u>

Colorado Springs School District 11
Designated Purpose Grants Special Revenue Fund
Comparative Balance Sheets
June 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
ASSETS		
Due from other governments	\$ 16,620,247	\$ 16,130,136
Total assets	<u>16,620,247</u>	<u>16,130,136</u>
 LIABILITIES		
Accounts payable	3,011,317	3,255,939
Accrued compensation	6,344,641	5,715,150
Due to other funds	858,788	1,766,556
Unearned revenue	<u>6,405,501</u>	<u>5,392,491</u>
Total liabilities	<u>16,620,247</u>	<u>16,130,136</u>
 FUND BALANCE		
Total liabilities and fund balance	<u>\$ 16,620,247</u>	<u>\$ 16,130,136</u>

Colorado Springs School District 11
Designated Purpose Grants Special Revenue Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
REVENUES				
Intergovernmental				
Federal sources	\$ 103,360,260	\$ 49,655,236	\$ (53,705,024)	\$ 34,935,725
State and local sources	7,474,964	2,975,173	(4,499,791)	3,511,817
	<u>110,835,224</u>	<u>52,630,409</u>	<u>(58,204,815)</u>	<u>38,447,542</u>
Total revenues				
EXPENDITURES				
Current				
Instruction	42,982,734	23,569,059	19,413,675	22,840,598
Instructional Support	28,158,794	11,841,123	16,317,671	8,407,446
Miscellaneous Support Services	20,335,220	6,381,185	13,954,035	4,654,387
Capital Outlay	19,358,476	10,839,042	8,519,434	2,545,111
	<u>110,835,224</u>	<u>52,630,409</u>	<u>58,204,815</u>	<u>38,447,542</u>
Total expenditures				
Net change in fund balances	\$ <u>-</u>	-	\$ <u>-</u>	-
Fund balance, beginning of year		-		-
Fund balance, end of year		<u>\$ -</u>		<u>\$ -</u>

**Colorado Springs School District 11
Bond Redemption Debt Service Fund
Comparative Balance Sheets
June 30, 2023 and 2022**

	2023	2022
ASSETS		
Investments, restricted	\$ -	\$ 14,537,040
Property taxes		
Current	-	316,984
County treasurer	-	85,555
Total assets	-	14,939,579
 LIABILITIES		
Accounts payable	-	-
 DEFERRED INFLOWS OF RESOURCES		
Unavailable revenues - property taxes	-	133,124
 FUND BALANCE		
Restricted for debt service	-	14,806,455
Total liabilities, deferred inflows of resources and fund balances	\$ -	\$ 14,939,579

Colorado Springs School District 11
Bond Redemption Debt Service Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
REVENUES				
Local property taxes	\$ 85,500	\$ 86,458	\$ 958	\$ 7,721,792
Interest on investments	160,000	221,664	61,664	31,047
Total revenues	<u>245,500</u>	<u>308,122</u>	<u>62,622</u>	<u>7,752,839</u>
EXPENDITURES				
Debt service				
Principal	63,615,000	63,615,000	-	13,775,000
Interest and fiscal charges	1,259,850	1,257,600	2,250	2,820,488
Reserves	268,259	-	268,259	-
Total expenditures	<u>65,143,109</u>	<u>64,872,600</u>	<u>270,509</u>	<u>16,595,488</u>
Excess (deficiency) of revenues over expenditures	(64,897,609)	(64,564,478)	333,131	(8,842,649)
OTHER FINANCING SOURCES				
Transfers in	<u>50,091,154</u>	<u>49,758,023</u>	<u>333,131</u>	<u>-</u>
Total other financing sources	<u>50,091,154</u>	<u>49,758,023</u>	<u>333,131</u>	<u>-</u>
Net change in fund balance	<u>\$ (14,806,455)</u>	<u>(14,806,455)</u>	<u>\$ 666,262</u>	<u>(8,842,649)</u>
Fund balance, beginning of year		<u>14,806,455</u>		<u>23,649,104</u>
Fund balance, end of year		<u>\$ -</u>		<u>\$ 14,806,455</u>



Non-major Governmental Funds

INSPIRE EVERY MIND

Special Revenue Funds

These funds are used to account for *and report* the proceeds of special revenue sources that are restricted *or* committed to expenditure for specified purposes *other than debt service* or *capital projects*. A separate fund may be used for each restricted source. The following revenue funds are designed for use by school districts.

Food Service Fund

The food service fund is used to record financial transactions related to food service operations. Because the district receives USDA school breakfast/lunch money, this fund is required.

Pupil Activity Fund

The pupil activity fund is used to record financial transactions related to school sponsored pupil intrascholastic and interscholastic athletics, clubs and other activities.

Other Special Revenue Fund

The other special revenue fund is used to record financial transactions related to non-school activities. Examples of other activities include funds received for special events or scholarship awards.

Colorado Springs School District 11
Non-major Governmental Funds
Combining Balance Sheet
June 30, 2023

	Special Revenue			2023
	Food Services Fund	Pupil Activity Fund	Other Special Revenue Fund	Non-major Governmental Funds Total
ASSETS				
Cash and cash equivalents	\$ 5,137	\$ 7,984	\$ -	\$ 13,121
Accounts receivable	4,239	1,060	-	5,299
Due from other governments	1,015,161	-	-	1,015,161
Due from other funds	7,034,431	2,615,390	189,513	9,839,334
Commodities and inventories	810,229	-	-	810,229
	<u>8,869,197</u>	<u>2,624,434</u>	<u>189,513</u>	<u>11,683,144</u>
Total Assets				
LIABILITIES				
Accounts payable	180,997	99,875	1,279	282,151
Accrued compensation	445,443	4,260	-	449,703
Unearned revenue	596,824	-	-	596,824
Accrued compensated absences	19,544	-	-	19,544
	<u>1,242,808</u>	<u>104,135</u>	<u>1,279</u>	<u>1,348,222</u>
Total liabilities				
FUND BALANCES				
Nonspendable inventories	810,229	-	-	810,229
Assigned				
Food services	6,816,160	-	-	6,816,160
Pupil activity	-	2,520,299	-	2,520,299
Other	-	-	188,234	188,234
	<u>7,626,389</u>	<u>2,520,299</u>	<u>188,234</u>	<u>10,334,922</u>
Total fund balances				
Total liabilities, deferred inflows of resources and fund balances	\$ <u>8,869,197</u>	\$ <u>2,624,434</u>	\$ <u>189,513</u>	\$ <u>11,683,144</u>

Colorado Springs School District 11
Non-major Governmental Funds
Combining Schedule of Revenues, Expenditures,
and Changes in Fund Balances
For the Year Ended June 30, 2023

	Special Revenue			2023
	Food Services Fund	Pupil Activity Fund	Other Special Revenue Fund	Non-major Governmental Funds Total
REVENUES				
Intergovernmental				
Federal sources	\$ 11,472,475	\$ -	\$ -	\$ 11,472,475
State and local sources	301,680	-	-	301,680
Charges for services	2,309,088	-	-	2,309,088
Pupil activity revenue	-	3,016,859	-	3,016,859
Interest on investments	222,296	-	-	222,296
Miscellaneous	8,271	-	31,461	39,732
	<u>14,313,810</u>	<u>3,016,859</u>	<u>31,461</u>	<u>17,362,130</u>
EXPENDITURES				
Current				
Food service operations	12,420,745	-	-	12,420,745
Pupil activity	-	2,783,164	-	2,783,164
Miscellaneous	-	-	5,096	5,096
	<u>12,420,745</u>	<u>2,783,164</u>	<u>5,096</u>	<u>15,209,005</u>
Excess of revenues over (under) expenditures	1,893,065	233,695	26,365	2,153,125
Net change in fund balances	1,893,065	233,695	26,365	2,153,125
Fund balance, beginning of year	<u>5,733,324</u>	<u>2,286,604</u>	<u>161,869</u>	<u>8,181,797</u>
Fund balance, end of year	<u>\$ 7,626,389</u>	<u>\$ 2,520,299</u>	<u>\$ 188,234</u>	<u>\$ 10,334,922</u>

Colorado Springs School District 11
Food Services Fund
Comparative Balance Sheets
June 30, 2023 and 2022

	2023	2022
ASSETS		
Cash and cash equivalents	\$ 5,137	\$ 5,137
Accounts receivable	4,239	20,267
Due from other governments	1,015,161	1,487,553
Due from other funds	7,034,431	6,860,278
Commodities and inventories	810,229	779,945
Total assets	8,869,197	9,153,180
 LIABILITIES		
Accounts payable	180,997	116,602
Accrued compensation	445,443	407,043
Unearned revenue	596,824	2,881,393
Accrued compensated absences	19,544	14,818
Total liabilities	1,242,808	3,419,856
 FUND BALANCES		
Nonspendable inventories	810,229	779,945
Assigned for food services	6,816,160	4,953,379
Total fund balances	7,626,389	5,733,324
Total liabilities and fund balances	\$ 8,869,197	\$ 9,153,180

Colorado Springs School District 11
Food Services Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
REVENUES				
Intergovernmental				
Federal sources	\$ 8,140,165	\$ 11,472,475	\$ 3,332,310	\$ 12,533,251
State and local sources	182,847	301,680	118,833	189,373
Charges for services	2,525,278	2,309,088	(216,190)	577,472
Interest on investments	1,000	222,296	221,296	12,886
Miscellaneous	-	8,271	8,271	10,614
	<u>10,849,290</u>	<u>14,313,810</u>	<u>3,464,520</u>	<u>13,323,596</u>
EXPENDITURES				
Current				
Food purchases	3,850,020	3,287,408	562,612	3,879,962
Salaries	5,268,422	4,908,086	360,336	4,991,301
Employee benefits	1,510,243	1,431,730	78,513	1,425,611
Commodity items	875,360	874,367	993	568,734
Purchased services	367,122	303,519	63,603	252,707
Supplies and other charges	2,659,865	1,615,635	1,044,230	1,448,966
Contingency	2,051,582	-	2,051,582	-
	<u>16,582,614</u>	<u>12,420,745</u>	<u>4,161,869</u>	<u>12,567,281</u>
Excess (deficiency) of revenues over expenditures	(5,733,324)	1,893,065	7,626,389	756,315
Net change in fund balances	<u>\$ (5,733,324)</u>	1,893,065	<u>\$ 7,626,389</u>	756,315
Fund balance, beginning of year		<u>5,733,324</u>		<u>4,977,009</u>
Fund balance, end of year		<u>\$ 7,626,389</u>		<u>\$ 5,733,324</u>

**Colorado Springs School District 11
Pupil Activity Special Revenue Fund
Comparative Balance Sheets
June 30, 2023 and 2022**

	2023	2022
ASSETS		
Cash and cash equivalents	\$ 7,984	\$ 7,916
Accounts receivable	1,060	2,117
Due from other funds	2,615,390	2,385,445
Total assets	2,624,434	2,395,478
 LIABILITIES		
Accounts payable	99,875	108,630
Accrued compensation	4,260	244
Total liabilities	104,135	108,874
 FUND BALANCE		
Total liabilities and fund balance	\$ 2,624,434	\$ 2,395,478

Colorado Springs School District 11
Pupil Activity Special Revenue Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
REVENUES				
Fund raisers	\$ 1,300,000	1,279,592	\$ (20,408)	\$ 1,205,849
Student fees	555,000	508,327	(46,673)	442,222
Gifts and donations	1,100,000	1,002,627	(97,373)	749,942
Other pupil activities	1,215,000	226,313	(988,687)	286,009
Total revenues	<u>4,170,000</u>	<u>3,016,859</u>	<u>(1,153,141)</u>	<u>2,684,022</u>
EXPENDITURES				
Current				
Salaries	47,381	47,381	-	30,696
Employee benefits	10,629	10,629	-	6,501
Purchased services	972,267	847,903	124,364	683,382
Supplies and other charges	2,420,973	1,877,251	543,722	1,749,458
Contingency	3,005,354	-	3,005,354	-
Total expenditures	<u>6,456,604</u>	<u>2,783,164</u>	<u>3,673,440</u>	<u>2,470,037</u>
Excess (deficiency) of revenues over expenditures	(2,286,604)	233,695	2,520,299	213,985
Net change in fund balances	<u>\$ (2,286,604)</u>	233,695	<u>\$ 2,520,299</u>	213,985
Fund balance, beginning of year		<u>2,286,604</u>		<u>2,072,619</u>
Fund balance, end of year		<u>\$ 2,520,299</u>		<u>\$ 2,286,604</u>

Colorado Springs School District 11
Other Special Revenue Fund
Comparative Balance Sheets
June 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
ASSETS		
Accounts receivable	\$ -	\$ 405
Due from other funds	<u>189,513</u>	<u>161,746</u>
Total assets	<u><u>189,513</u></u>	<u><u>162,151</u></u>
 LIABILITIES		
Accounts payable	<u>1,279</u>	<u>282</u>
Total liabilities	<u>1,279</u>	<u>282</u>
 FUND BALANCE		
Total liabilities and fund balance	<u><u>\$ 189,513</u></u>	<u><u>\$ 162,151</u></u>

Colorado Springs School District 11
Other Special Revenue Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
REVENUES				
Miscellaneous revenue	\$ 50,000	\$ 31,461	\$ (18,539)	\$ 26,608
Total revenues	<u>50,000</u>	<u>31,461</u>	<u>(18,539)</u>	<u>26,608</u>
EXPENDITURES				
Current				
Supplies and other charges	161,869	5,096	156,773	1,658
Contingency	<u>50,000</u>	<u>-</u>	<u>50,000</u>	<u>-</u>
Total expenditures	<u>211,869</u>	<u>5,096</u>	<u>206,773</u>	<u>1,658</u>
Excess (deficiency) of revenues over expenditures	(161,869)	26,365	188,234	24,950
Net change in fund balances	<u>\$ (161,869)</u>	26,365	<u>\$ 188,234</u>	24,950
Fund balance, beginning of year		<u>161,869</u>		<u>136,919</u>
Fund balance, end of year		<u>\$ 188,234</u>		<u>\$ 161,869</u>



Proprietary Funds

INSPIRE EVERY MIND

Proprietary Funds account for operations that are organized to be self-funding through user charges. The District's Proprietary Funds consist of two Internal Service Funds.

Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments of the District and to the government units on a cost of reimbursement basis.

Production Printing Funds

This fund accounts for all financial activities associated with the District's printing services.

Risk Related Activities Fund

This fund is used to account for the financial transactions of all health and wellness programs. This includes employee benefits such as health, vision, and dental insurance.

Colorado Springs School District 11
Internal Service Funds

Combining Schedule of Net Position with Comparative Totals for 2022
June 30, 2023

	Production Printing Fund	Risk Related Activities Fund	Totals	
			June 30, 2023	June 30, 2022
ASSETS				
Current assets				
Deposit with insurance pool	\$ -	\$ 6,226,474	\$ 6,226,474	\$ 9,916,133
Prepaid insurance	-	-	-	2,047,615
Accounts receivable	25,502	-	25,502	24,839
Due from other funds	94,556	3,026,660	3,121,216	731,334
Inventories	92,769	-	92,769	97,094
Total current assets	212,827	9,253,134	9,465,961	12,817,015
Noncurrent assets				
Capital assets				
Building	590,059	-	590,059	590,059
Equipment	994,325	12,190	1,006,515	903,918
Accumulated depreciation	(779,943)	(12,190)	(792,133)	(739,071)
Total capital assets, net	804,441	-	804,441	754,906
Total assets	1,017,268	9,253,134	10,270,402	13,571,921
LIABILITIES				
Current liabilities				
Due to other funds	-	-	-	113,615
Accounts payable	17,446	127,676	145,122	163,683
Accrued compensation	77,626	27,450	105,076	102,166
Accrued compensated absences (current portion)	49,632	-	49,632	-
Health insurance claims	-	3,371,000	3,371,000	3,253,000
Total current liabilities	144,704	3,526,126	3,670,830	3,632,464
Noncurrent liabilities				
Compensated absences	8,851	6,968	15,819	23,525
Total noncurrent liabilities	8,851	6,968	15,819	23,525
Total liabilities	153,555	3,533,094	3,686,649	3,655,989
NET POSITION				
Investment in capital assets	804,441	-	804,441	754,906
Restricted net position	-	2,999,474	2,999,474	6,770,133
Unrestricted net position	59,272	2,720,566	2,779,838	2,390,893
Total net position	\$ 863,713	\$ 5,720,040	\$ 6,583,753	\$ 9,915,932

Colorado Springs School District 11
Internal Service Funds
Combining Schedule of Revenues, Expenses, and Changes in
Fund Net Position with Comparative Totals for 2022
For the Year Ended June 30, 2023

	Production Printing Fund	Risk Related Activities Fund	Totals	
			June 30, 2023	June 30, 2022
OPERATING REVENUES				
Charges for services	\$ 1,411,074	\$ -	\$ 1,411,074	\$ 1,232,601
Employer premium contributions	-	18,483,052	18,483,052	19,259,944
Employee premium contributions	-	8,760,112	8,760,112	9,169,501
Other revenues	-	300,003	300,003	-
Total operating revenues	<u>1,411,074</u>	<u>27,543,167</u>	<u>28,954,241</u>	<u>29,662,046</u>
OPERATING EXPENSES				
Cost of printing services and administration	1,377,545	-	1,377,545	1,282,693
Health insurance	-	28,603,269	28,603,269	23,724,809
Dental insurance	-	2,021,668	2,021,668	1,978,397
Life insurance	-	797,402	797,402	782,554
LTD insurance	-	252,746	252,746	264,013
Vision Insurance	-	265,750	265,750	244,067
Depreciation	53,062	-	53,062	50,421
Utilities and indirect costs	106,416	-	106,416	105,990
Total operating expenses	<u>1,537,023</u>	<u>31,940,835</u>	<u>33,477,858</u>	<u>28,432,944</u>
Operating income (loss)	(125,949)	(4,397,668)	(4,523,617)	1,229,102
NONOPERATING REVENUES				
Interest on investments	<u>421</u>	<u>334,047</u>	<u>334,468</u>	<u>560,978</u>
Income (loss) before transfers	(125,528)	(4,063,621)	(4,189,149)	1,790,080
OTHER FINANCING SOURCES (USES)				
Transfers in	349,522	507,448	856,970	1,156,970
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>	<u>(80,000)</u>
Total other financing sources	349,522	507,448	856,970	1,076,970
Change in net position	223,994	(3,556,173)	(3,332,179)	2,867,050
Net position, beginning of year	<u>639,719</u>	<u>9,276,213</u>	<u>9,915,932</u>	<u>7,048,882</u>
Net position, end of year	<u>\$ 863,713</u>	<u>\$ 5,720,040</u>	<u>\$ 6,583,753</u>	<u>\$ 9,915,932</u>

Colorado Springs School District 11
Internal Service Funds
Combining Schedule of Cash Flows with Comparative Totals for 2022
For the Year Ended June 30, 2023

	Production	Risk Related	Totals	
	Printing Fund	Activities Fund	June 30, 2023	June 30, 2022
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers and users	\$ 1,410,411	\$ 27,543,167	\$ 28,953,578	\$ 29,658,475
Payments to suppliers	(691,440)	-	(691,440)	(567,404)
Payments for insurance claims	-	(25,756,413)	(25,756,413)	(29,680,466)
Payments to employees	(758,146)	(332,923)	(1,091,069)	(1,150,627)
Receipts (payments) for interfund services used	(208,171)	(2,295,326)	(2,503,497)	102,074
Net cash provided by (used in) operating activities	<u>(247,346)</u>	<u>(841,495)</u>	<u>(1,088,841)</u>	<u>(1,637,948)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfers in	349,522	507,448	856,970	1,156,970
Transfers out	-	-	-	(80,000)
Net cash provided by noncapital financing activities	<u>349,522</u>	<u>507,448</u>	<u>856,970</u>	<u>1,076,970</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Purchases of equipment	(102,597)	-	(102,597)	-
Net cash used in capital and related financing activities	<u>(102,597)</u>	<u>-</u>	<u>(102,597)</u>	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest income	421	334,047	334,468	560,978
Net cash provided by investing activities	<u>421</u>	<u>334,047</u>	<u>334,468</u>	<u>560,978</u>
Net increase in cash and cash equivalents	-	-	-	-
Cash and cash equivalents, beginning of year	-	-	-	-
Cash and cash equivalents, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Reconciliation of operating income (loss) to net cash used in operating activities				
Operating income (loss)	\$ (125,949)	\$ (4,397,668)	\$ (4,523,617)	\$ 1,229,102
Adjustments to reconcile operating income (loss) to net cash provided by operating activities				
Depreciation	53,062	-	53,062	50,421
Change in assets and liabilities				
Deposit with insurance pool	-	5,737,274	5,737,274	(2,902,204)
Accounts receivable	(663)	-	(663)	(3,571)
Due from other funds	(94,556)	(2,295,326)	(2,389,882)	(11,541)
Inventories	4,325	-	4,325	(20,258)
Due to other funds	(113,615)	-	(113,615)	113,615
Accounts payable	(17,334)	(1,227)	(18,561)	112,151
Accrued compensation	5,100	(2,190)	2,910	(14,856)
Accrued compensated absences	49,632	-	49,632	-
Health insurance claims	-	118,000	118,000	(197,153)
Noncurrent compensated absences	(7,348)	(358)	(7,706)	6,346
Total adjustments	<u>(121,397)</u>	<u>3,556,173</u>	<u>3,434,776</u>	<u>(2,867,050)</u>
Net cash used in operating activities	<u>\$ (247,346)</u>	<u>\$ (841,495)</u>	<u>\$ (1,088,841)</u>	<u>\$ (1,637,948)</u>

**Colorado Springs School District 11
Production Printing Fund
Comparative Schedules of Net Position
June 30, 2023 and 2022**

	2023	2022
ASSETS		
Current assets		
Accounts receivable	\$ 25,502	\$ 24,839
Due from other funds	94,556	-
Inventories	92,769	97,094
	212,827	121,933
Noncurrent assets		
Capital assets		
Building	590,059	590,059
Equipment	994,325	891,728
Accumulated depreciation	(779,943)	(726,881)
	804,441	754,906
Total capital assets	804,441	754,906
Total assets	1,017,268	876,839
LIABILITIES		
Current liabilities		
Due to other funds	-	113,615
Accounts payable	17,446	34,780
Accrued compensation	77,626	72,526
Accrued compensated absences (current portion)	49,632	-
	144,704	220,921
Total current liabilities	144,704	220,921
Noncurrent liabilities		
Accrued compensated absences	8,851	16,199
	8,851	16,199
Total noncurrent liabilities	8,851	16,199
Total liabilities	153,555	237,120
NET POSITION		
Investment in capital assets	804,441	754,906
Unrestricted	59,272	(115,187)
	863,713	639,719
Total net position	\$ 863,713	\$ 639,719

Colorado Springs School District 11
Production Printing Fund
Schedule of Revenues, Expenses, and Changes in Net Position
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
OPERATING REVENUES				
Charges for services	\$ 1,500,000	\$ 1,411,074	\$ (88,926)	\$ 1,232,601
Total operating revenues	<u>1,500,000</u>	<u>1,411,074</u>	<u>(88,926)</u>	<u>1,232,601</u>
OPERATING EXPENSES				
Cost of sales and services	1,382,095	1,195,928	186,167	1,151,938
Administration costs	182,848	181,617	1,231	130,755
Depreciation	61,000	53,062	7,938	50,421
Utilities and indirect costs	108,392	106,416	1,976	105,990
Total operating expenses	<u>1,734,335</u>	<u>1,537,023</u>	<u>197,312</u>	<u>1,439,104</u>
Operating income	(234,335)	(125,949)	108,386	(206,503)
NONOPERATING REVENUES				
Interest on investments	-	421	421.00	-
Income before transfers	(234,335)	(125,528)	108,807	(206,503)
OTHER FINANCING SOURCES (USES)				
Transfers in	349,522	349,522	-	49,522
Transfers out	-	-	-	(80,000)
Total other financing sources (uses)	349,522	349,522	-	(30,478)
Change in net position	<u>\$ 115,187</u>	223,994	<u>\$ 108,807</u>	(236,981)
Net position, beginning of year		<u>639,719</u>		<u>876,700</u>
Net position, end of year		<u>\$ 863,713</u>		<u>\$ 639,719</u>

Colorado Springs School District 11
Production Printing Fund
Comparative Schedules of Cash Flows
For the Years Ended June 30, 2023 and 2022

CASH FLOWS FROM OPERATING ACTIVITIES	<u>2023</u>	<u>2022</u>
Receipts from customers and users	\$ 1,410,411	\$ 1,229,030
Payments to suppliers	(691,440)	(567,404)
Payments to employees	(758,146)	(827,985)
Receipts for interfund services used (provided)	<u>(208,171)</u>	<u>196,837</u>
Net cash provided by (used in) operating activities	<u>(247,346)</u>	<u>30,478</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Transfer in	349,522	49,522
Transfer out	<u>-</u>	<u>(80,000)</u>
Net cash provided by (used in) noncapital financing activities	<u>349,522</u>	<u>(30,478)</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Purchases of equipment	<u>(102,597)</u>	<u>-</u>
Net cash used in capital and related financing activities	<u>(102,597)</u>	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	<u>421</u>	<u>-</u>
Net cash provided by investing activities	<u>421</u>	<u>-</u>
Net increase in cash and cash equivalents	-	-
Cash and cash equivalents, beginning of year	<u>-</u>	<u>-</u>
Cash and cash equivalents, end of year	<u>\$ -</u>	<u>\$ -</u>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities		
Operating income (loss)	\$ <u>(125,949)</u>	\$ <u>(206,503)</u>
Adjustments to reconcile operating income to net cash provided by operating activities		
Depreciation	53,062	50,421
Change in assets and liabilities:		
Accounts receivable	(663)	(3,571)
Due from other funds	(94,556)	83,222
Inventories	4,325	(20,258)
Due to other funds	(113,615)	113,615
Accounts payable	(17,334)	13,124
Accrued compensation	5,100	(3,260)
Accrued compensated absences	49,632	-
Noncurrent compensated absences	<u>(7,348)</u>	<u>3,688</u>
Total adjustments	<u>(121,397)</u>	<u>236,981</u>
Net cash provided by (used in) operating activities	<u>\$ (247,346)</u>	<u>\$ 30,478</u>

Colorado Springs School District 11
Risk Related Activities Fund
Comparative Schedules of Net Position
June 30, 2023 and 2022

	2023	2022
ASSETS		
Current assets		
Funds held with insurance pool	\$ 6,226,474	\$ 9,916,133
Prepaid insurance	-	2,047,615
Due from other funds	3,026,660	731,334
Total current assets	9,253,134	12,695,082
Noncurrent assets		
Capital assets		
Equipment	12,190	12,190
Accumulated depreciation	(12,190)	(12,190)
Total capital assets, net	-	-
Total assets	9,253,134	12,695,082
LIABILITIES		
Current liabilities		
Accounts payable	127,676	128,903
Accrued compensation	27,450	29,640
Health insurance claims	3,371,000	3,253,000
Total current liabilities	3,526,126	3,411,543
Noncurrent liabilities		
Accrued compensated absences	6,968	7,326
Total noncurrent liabilities	6,968	7,326
Total liabilities	3,533,094	3,418,869
NET POSITION		
Restricted net position	2,999,474	6,770,133
Unrestricted net position	2,720,566	2,506,080
Total net position	\$ 5,720,040	\$ 9,276,213

Colorado Springs School District 11
Risk Related Activities Fund
Schedule of Revenues, Expenses, and Changes in Net Position
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
OPERATING REVENUES				
Employer premium contributions	\$ 21,338,803	\$ 18,483,052	\$ (2,855,751)	\$ 19,259,944
Employee premium contributions	10,083,994	8,760,112	(1,323,882)	9,169,501
Miscellaneous	-	300,003	300,003	-
	<u>31,422,797</u>	<u>27,543,167</u>	<u>(3,879,630)</u>	<u>28,429,445</u>
OPERATING EXPENSES				
Health insurance	37,353,906	28,603,269	8,750,637	23,724,809
Dental insurance	2,568,337	2,021,668	546,669	1,978,397
Life insurance	807,223	797,402	9,821	782,554
LTD insurance	275,400	252,746	22,654	264,013
Vision insurance	233,592	265,750	(32,158)	244,067
	<u>41,238,458</u>	<u>31,940,835</u>	<u>9,297,623</u>	<u>26,993,840</u>
Operating income (loss)	(9,815,661)	(4,397,668)	5,417,993	1,435,605
NONOPERATING REVENUES				
Interest on investments	32,000	334,047	302,047	560,978
Income (loss) before transfers	(9,783,661)	(4,063,621)	5,720,040	1,996,583
TRANSFERS IN	<u>507,448</u>	<u>507,448</u>	<u>-</u>	<u>1,107,448</u>
Change in net position	\$ <u>(9,276,213)</u>	(3,556,173)	\$ <u>5,720,040</u>	3,104,031
Net position, beginning of year		<u>9,276,213</u>		<u>6,172,182</u>
Net position, end of year		<u>\$ 5,720,040</u>		<u>\$ 9,276,213</u>

Colorado Springs School District 11
Risk Related Activities Fund
Comparative Schedules of Cash Flows
For the Years Ended June 30, 2023 and 2022

CASH FLOWS FROM OPERATING ACTIVITIES	<u>2023</u>	<u>2022</u>
Receipts from customers and users	\$ 27,543,167	\$ 28,429,445
Payments for insurance claims	(25,756,413)	(29,680,466)
Payments to employees	(332,923)	(322,642)
Receipts (payments) for interfund services used	<u>(2,295,326)</u>	<u>(94,763)</u>
Net cash used in operating activities	<u>(841,495)</u>	<u>(1,668,426)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Transfers in	<u>507,448</u>	<u>1,107,448</u>
Net cash provided by noncapital financing activities	<u>507,448</u>	<u>1,107,448</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	<u>334,047</u>	<u>560,978</u>
Net cash provided by investing activities	<u>334,047</u>	<u>560,978</u>
Net increase in cash and cash equivalents	-	-
Cash and cash equivalents, beginning of year	<u>-</u>	<u>-</u>
Cash and cash equivalents, end of year	<u>\$ -</u>	<u>\$ -</u>
Reconciliation of operating income (loss) to net cash used in operating activities		
Operating income (loss)	\$ <u>(4,397,668)</u>	\$ <u>1,435,605</u>
Adjustments to reconcile operating loss to net cash provided by operating activities:		
Change in assets and liabilities:		
Deposit with insurance pool	5,737,274	(2,902,204)
Due from other funds	(2,295,326)	(94,763)
Accounts payable	(1,227)	99,027
Accrued compensation	(2,190)	(11,596)
Health insurance claims	118,000	(197,153)
Noncurrent accrued compensated absences	<u>(358)</u>	<u>2,658</u>
Total adjustments	<u>3,556,173</u>	<u>(3,104,031)</u>
Net cash used in operating activities	<u>\$ (841,495)</u>	<u>\$ (1,668,426)</u>

Fiduciary Funds

INSPIRE EVERY MIND

Fiduciary Funds are used to account for assets held by the government in a public trustee capacity.

Private Purpose Trust Fund

This fund was created to act as a custodian for funds, such as scholarships, held for the benefit of private individuals and organizations. These funds are not used for the benefit of the District.

Colorado Springs School District 11
Private Purpose Trust Funds
Comparative Schedules of Fiduciary Net Position
June 30, 2023 and 2022

	2023	2022
ASSETS		
Cash and cash equivalents	\$ 397,337	\$ 385,432
Total assets	397,337	385,432
NET POSITION		
Held in trust for individuals	397,337	385,432
Total net position	\$ 397,337	\$ 385,432

Private Purpose Trust Funds
Schedule of Changes in Fiduciary Net Position
Budget and Actual with Comparative Actual Totals for 2022
For the Year Ended June 30, 2023

	2023			2022
	Final Budget	Actual	Variance with Final Budget	Actual
ADDITIONS				
Contributions	\$ 10,000	\$ -	\$ (10,000)	\$ -
Interest on investments	2,324	13,405	11,081	816
Total additions	12,324	13,405	1,081	816
DEDUCTIONS				
Scholarships awarded	142,405	500	141,905	-
Supplies and materials	245,351	1,000	244,351	1,081
Reserves	10,000	-	10,000	-
Total deductions	397,756	1,500	396,256	1,081
Change in net position	\$ (385,432)	11,905	\$ 397,337	(265)
Net position, beginning of year		385,432		385,697
Net position, end of year		\$ 397,337		\$ 385,432

Component Units

INSPIRE EVERY MIND

The component units consist of six charter school administrative units:

- Academy for Advanced and Creative Learning (AACL)
- Character, Integrity, Vision, and Arts (CIVA)
- Community Prep Charter School (CPS)
- Eastlake High School of Colorado Springs
- Global and Local Objectives Based Education (GLOBE)
- Roosevelt Charter Academy

The schools have separate governing boards.

Colorado Springs School District 11
Component Units
Combining Schedule of Net Position
June 30, 2023

	<u>CPS</u>	<u>CIVA</u>	<u>GLOBE</u>	<u>East Lake</u>	<u>Roosevelt Charter Academy</u>	<u>AACL</u>	<u>Total June 30, 2023</u>
ASSETS							
Cash and cash equivalents	\$ 1,150,917	\$ 1,313,372	\$ 115,578	\$ 473,068	\$ 8,116,475	\$ 2,985,591	\$ 14,155,001
Cash with fiscal agent	-	-	-	-	-	2,610	2,610
Receivables	149,392	102,152	274,027	182,156	1,113,712	252,409	2,073,848
Deposits and prepaids	-	14,555	28,100	48,302	2,579	23,688	117,224
Capital assets:							
Non-depreciable capital assets:							
Land	285,000	-	-	-	-	-	285,000
Construction in Progress	-	-	-	-	-	94,942	94,942
Depreciable capital assets:							
Building and improvements	2,730,414	253,495	714,613	40,203	157,614	2,554,251	6,450,590
Equipment	250,223	-	20,985	19,759	991,280	67,143	1,349,390
Right-to-use lease assets	-	-	2,502,866	-	180,752	-	2,683,618
Less: accumulated depreciation	<u>(870,876)</u>	<u>(151,277)</u>	<u>(695,634)</u>	<u>(38,861)</u>	<u>(1,002,344)</u>	<u>(142,137)</u>	<u>(2,901,129)</u>
Total assets	<u>3,695,070</u>	<u>1,532,297</u>	<u>2,960,535</u>	<u>724,627</u>	<u>9,560,068</u>	<u>5,838,497</u>	<u>24,311,094</u>
DEFERRED OUTFLOWS OF RESOURCES							
Pension related	616,897	683,176	276,742	297,682	1,523,696	744,187	4,142,380
OPEB related	16,414	30,548	7,684	29,567	50,910	31,000	166,123
Total Deferred Outflows of Resources	<u>633,311</u>	<u>713,724</u>	<u>284,426</u>	<u>327,249</u>	<u>1,574,606</u>	<u>775,187</u>	<u>4,308,503</u>
LIABILITIES							
Accounts payable	28,479	418	18,101	37,682	361,308	46,608	492,596
Other payables	-	-	236,329	-	39,896	-	276,225
Accrued compensation and benefits	30,985	84,800	50,766	-	-	234,149	400,700
Unearned Revenue	-	575	-	-	-	3,000	3,575
Long-term liabilities:							
Due in more than one year	-	-	1,916,448	-	88,323	-	2,004,771
Net Pension Liability	3,249,263	2,810,088	1,352,221	1,465,969	6,777,245	3,418,365	19,073,151
Net OPEB Liability	110,788	95,746	46,082	49,936	230,887	116,548	649,987
Total liabilities	<u>3,419,515</u>	<u>2,991,627</u>	<u>3,619,947</u>	<u>1,553,587</u>	<u>7,497,659</u>	<u>3,818,670</u>	<u>\$ 22,901,005</u>
DEFERRED INFLOWS OF RESOURCES							
Pension related	456,357	398,585	541,233	622,461	1,003,194	287,711	3,309,541
OPEB related	56,166	33,898	44,287	51,120	122,010	48,220	355,701
Total Deferred Inflows of Resources	<u>512,523</u>	<u>432,483</u>	<u>585,520</u>	<u>673,581</u>	<u>1,125,204</u>	<u>335,931</u>	<u>3,665,242</u>
NET POSITION							
Net Investment in Capital Assets	2,394,761	102,218	390,053	21,101	199,083	2,574,199	5,681,415
Restricted for constitutional amendment	64,100	82,000	38,500	43,500	182,000	120,000	530,100
Restricted net position for contingencies	55,570	-	-	-	-	-	55,570
Restricted net position for scholarships	114,385	-	-	-	-	-	114,385
Restricted net position for capital projects	-	242,162	-	-	746,655	-	988,817
Unrestricted net position	<u>(2,232,473)</u>	<u>(1,604,469)</u>	<u>(1,389,059)</u>	<u>(1,239,893)</u>	<u>1,384,073</u>	<u>(235,116)</u>	<u>(5,316,937)</u>
Total net position	<u>\$ 396,343</u>	<u>\$ (1,178,089)</u>	<u>\$ (960,506)</u>	<u>\$ (1,175,292)</u>	<u>\$ 2,511,811</u>	<u>\$ 2,459,083</u>	<u>\$ 2,053,350</u>

Colorado Springs School District 11
Component Units
Combining Statement of Activities
June 30, 2023

	Program Revenues				Net (Expense) and Change in Net position
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
CHARTER SCHOOLS					
Community Preparation School (CPS)	\$ 2,283,296	-	358,487	76,570	\$ (1,848,239)
CIVA Charter High School	2,715,102	97,786	473,284	32,995	(2,111,037)
GLOBE Charter School	1,404,101	2,772	190,501	34,071	(1,176,757)
EastLake High School	1,322,104	-	410,336	32,637	(879,131)
Roosevelt Charter Academy	6,826,077	32,532	1,973,708	79,260	(4,740,577)
Academy for Advanced and Creative Learning (AACL)	3,636,715	39,151	375,441	50,838	(3,171,285)
Total governmental activities	<u>\$ 18,187,395</u>	<u>\$ 172,241</u>	<u>\$ 3,781,757</u>	<u>\$ 306,371</u>	<u>\$ (13,927,026)</u>
General Revenues					
State equalization:					
					\$ 11,628,786
Community Preparation School (CPS)					1,424,703
Character, Integrity, Vision, and Arts (CIVA)					1,802,108
Global and Local Objectives Based Education (GLOBE)					830,291
EastLake					915,207
Roosevelt Charter Academy					3,953,315
Academy for Advanced and Creative Learning (AACL)					2,703,162
Property tax revenue:					
					4,143,492
Community Preparation School (CPS)					507,641
Character, Integrity, Vision, and Arts (CIVA)					642,115
Global and Local Objectives Based Education (GLOBE)					295,844
EastLake					326,100
Roosevelt Charter Academy					1,408,619
Academy for Advanced and Creative Learning (AACL)					963,173
Other revenues:					
					292,654
Community Preparation School (CPS)					5,602
Character, Integrity, Vision, and Arts (CIVA)					30,134
Global and Local Objectives Based Education (GLOBE)					15,842
EastLake					44,971
Roosevelt Charter Academy					184,004
Academy for Advanced and Creative Learning (AACL)					12,101
Total general revenues					<u>16,064,932</u>
Change in net position					2,137,906
Net position, beginning of year					(133,047)
Prior period adjustment (Eastlake)					<u>48,491</u>
Net position, beginning of year (restated)					(84,556)
Net position, end of year					<u>\$ 2,053,350</u>



Statistical Section

INSPIRE EVERY MIND

This part of the Colorado Springs School District 11 Comprehensive Annual Financial Report presents detailed data as a context for understanding the information in the financial statements, note disclosures, and required supplementary information.

Financial Trends

The schedules on pages 130-137 contain trend information to help the reader understand how the district's financial performance and wellbeing have changed over time.

Revenue Capacity

Pages 138-141 contain information to help the reader assess the district's most significant local revenue source, the property tax.

Debt Capacity

Pages 142-147 present information to help the reader assess the affordability of the district's current levels of outstanding debt and the district's ability to issue additional debt in the future.

Demographic and Economic Information

Pages 148-149 offer demographic and economic indicators to help the reader understand the environment within which the district's financial activities take place.

Operating Information

Pages 150-161 contain service data to help the reader understand how the information in the district's financial report relates to the services the district provides and the activities it performs.

Note: Unless otherwise noted, the information in these schedules is derived from internal sources.



Colorado Springs School District 11
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year			
	2014	2015	2016	2017
Governmental activities				
Net investment in capital assets	\$ 78,422,323	\$ 88,177,837	\$ 96,721,208	\$ 105,995,551
Restricted	35,897,410	36,656,819	39,366,180	35,476,769
Unrestricted	19,780,530	(429,374,993)	(452,411,974)	(601,912,529)
Total governmental activities net position	<u>134,100,263</u>	<u>(304,540,337)</u>	<u>(316,324,586)</u>	<u>(460,440,209)</u>
Business-type activities				
Net investment in capital assets	1,089,766	-	-	-
Unrestricted	1,178,616	-	-	-
Total business-type activities net position	<u>2,268,382</u>	<u>-</u>	<u>-</u>	<u>-</u>
Primary government				
Net investment in capital assets	79,512,089	88,177,837	96,721,208	105,995,551
Restricted	35,897,410	36,656,819	39,366,180	35,476,769
Unrestricted	20,959,146	(429,374,993)	(452,411,974)	(601,912,529)
Total primary government net position	<u>\$ 136,368,645</u>	<u>\$ (304,540,337)</u>	<u>\$ (316,324,586)</u>	<u>\$ (460,440,209)</u>

Notes:

In fiscal year 2015, the District restated beginning net position/fund balance due to a reclassification of a non-major enterprise fund to a non-major special revenue fund. Consistent with the guidance from the Colorado Department of Education and in accordance with GASB Statement No 54, Fund Balance Reporting and Governmental Fund Type Definitions, management of the District has reclassified the Food Services Fund from an enterprise fund to a special revenue fund.

In addition, during fiscal year 2015, the District adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions, which requires the District to record its "proportionate share" of the net pension liability and related deferred inflows and outflows of resources in the government-wide financial statement.

During fiscal year 2018, the District adopted GASB Statement No. 75, Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions, which requires the District to record its "proportionate share" of the net pension liability and related deferred inflows and outflows of resources in the government-wide financial statement.

In fiscal year 2020, the District implemented GASB Statement No. 84, Fiduciary Activities. Due to this statement, the District now reports certain pupil and other activities as special revenue funds that were previously reported as agency funds. The District restated beginning net position/fund balance due to this reclassification.

Balances prior to 2015, 2018 and 2020 are shown as originally presented and have not been restated for these accounting changes.

Fiscal Year

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$	116,540,240	\$ 130,439,227	\$ 158,287,376	\$ 171,200,515	\$ 356,358,759	\$ 282,844,996
	50,279,357	56,465,261	74,558,461	83,010,155	80,452,668	15,887,745
	<u>(801,047,193)</u>	<u>(733,089,085)</u>	<u>(635,705,357)</u>	<u>(467,265,861)</u>	<u>(465,002,511)</u>	<u>(261,029,044)</u>
	<u>(634,227,596)</u>	<u>(546,184,597)</u>	<u>(402,859,520)</u>	<u>(213,055,191)</u>	<u>(28,191,084)</u>	<u>37,703,697</u>
	-	-	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
	-	-	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
	116,540,240	130,439,227	158,287,376	171,200,515	356,358,759	282,844,996
	50,279,357	56,465,261	74,558,461	83,010,155	80,452,668	15,887,745
	<u>(801,047,193)</u>	<u>(733,089,085)</u>	<u>(635,705,357)</u>	<u>(467,265,861)</u>	<u>(465,002,511)</u>	<u>(261,029,044)</u>
\$	<u>(634,227,596)</u>	<u>(546,184,597)</u>	<u>(402,859,520)</u>	<u>(213,055,191)</u>	<u>(28,191,084)</u>	<u>37,703,697</u>

Colorado Springs School District 11

Changes in Net Position

Last Ten Fiscal Years

(accrual basis of accounting)

Expenses	Fiscal Year			
	2014	2015	2016	2017
Governmental activities:				
Instruction	\$ 145,000,577	\$ 149,517,993	\$ 165,628,261	\$ 247,608,725
Pupil activities	9,967,853	10,728,273	12,879,517	21,294,909
Instructional support	18,713,424	18,745,019	21,037,745	29,952,057
General administration	2,912,121	2,760,071	3,056,593	4,726,737
School administration	17,570,738	18,289,643	20,459,489	31,152,857
Business services	2,090,375	2,255,485	2,571,495	3,913,464
Maintenance and operations	22,686,489	24,516,915	26,188,777	35,327,552
Transportation	5,549,777	5,278,914	5,852,482	7,617,612
Central services	11,213,119	11,325,868	11,763,965	16,650,969
Miscellaneous support services	3,536,525	13,721,139	11,086,174	15,490,306
Community and other services	2,061,184	1,834,520	3,049,179	3,251,974
Interest on long-term debt	9,475,504	7,845,570	7,973,285	7,604,570
Total governmental activities expenses	<u>250,777,686</u>	<u>266,819,410</u>	<u>291,546,962</u>	<u>424,591,732</u>
Business-type activities:				
Food Services	9,798,648	-	-	-
Community Education	165,129	-	-	-
Total business-type activities expenses	<u>9,963,777</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total primary government expenses	<u>260,741,463</u>	<u>266,819,410</u>	<u>291,546,962</u>	<u>424,591,732</u>
Program revenues				
Governmental activities:				
Charges for services: Instruction	1,852,906	1,463,044	1,157,528	1,227,132
Charges for services: Other	2,334,303	5,017,763	4,923,543	5,730,258
Operating grants and contributions	28,461,558	37,403,827	38,201,500	36,649,052
Capital grants and contributions	-	876,805	-	-
Total governmental activities program revenues	<u>32,648,767</u>	<u>44,761,439</u>	<u>44,282,571</u>	<u>43,606,442</u>
Business-type activities:				
Food services:				
Charges for services	2,204,298	-	-	-
Operating grants and contributions	7,226,572	-	-	-
Community education: Charges for services	65,459	-	-	-
Total business-type activities program revenues	<u>9,496,329</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total primary government program revenues	<u>42,145,096</u>	<u>44,761,439</u>	<u>44,282,571</u>	<u>43,606,442</u>
Net (expense) revenue				
Governmental activities	(218,128,919)	(222,057,971)	(247,264,391)	(380,985,290)
Business-type activities	(467,448)	-	-	-
Total primary government net (expense) revenue	<u>(218,596,367)</u>	<u>(222,057,971)</u>	<u>(247,264,391)</u>	<u>(380,985,290)</u>
General revenues				
Governmental activities:				
Property taxes	110,894,125	110,238,258	110,863,634	112,342,808
State equalization	107,936,377	115,698,059	121,129,681	121,332,708
Investment earnings	81,407	1,685,554	212,023	848,854
School land fees	286,942	170,723	246,441	409,076
Gain on sale of capital assets	-	-	798,223	-
Miscellaneous	3,435,468	3,702,204	2,230,140	1,936,221
Total governmental activities	<u>222,634,319</u>	<u>231,494,798</u>	<u>235,480,142</u>	<u>236,869,667</u>
Business-type activities				
Investment earnings	707	-	-	-
Miscellaneous revenues	55,985	-	-	-
Total business-type activities	<u>56,692</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total primary government	<u>222,691,011</u>	<u>231,494,798</u>	<u>235,480,142</u>	<u>236,869,667</u>
Transfers				
Governmental activities	(45,076)	-	-	-
Business-type activities	45,076	-	-	-
Change in net position				
Governmental activities	4,460,324	9,436,827	(11,784,249)	(144,115,623)
Business-type activities	(365,680)	-	-	-
Total primary government	<u>\$ 4,094,644</u>	<u>\$ 9,436,827</u>	<u>\$ (11,784,249)</u>	<u>\$ (144,115,623)</u>

Fiscal Year

	2018	2019	2020	2021	2022	2023
\$	275,985,827	\$ 144,488,313	\$ 117,017,803	\$ 81,062,602	\$ 92,412,822	\$ 183,454,913
	24,113,592	12,428,131	13,409,842	8,670,241	10,049,928	20,709,628
	33,371,614	17,373,551	17,250,595	21,755,008	15,146,528	30,016,876
	5,332,927	865,646	508,911	1,011,284	853,155	2,593,034
	34,842,413	17,157,117	13,914,533	9,112,461	10,593,974	22,395,144
	4,261,452	2,168,152	1,907,834	1,365,984	1,403,169	3,041,823
	38,538,157	25,087,911	20,750,110	20,748,447	18,451,344	33,661,814
	8,275,922	6,575,498	5,942,327	4,729,690	5,064,826	7,282,975
	17,743,988	14,950,838	13,788,206	11,007,645	12,729,135	19,858,661
	17,668,757	10,192,030	8,320,804	5,304,431	7,816,739	12,153,277
	3,237,446	3,606,284	4,078,229	4,222,871	7,350,476	8,749,546
	5,272,078	5,333,422	5,007,019	4,242,677	3,589,355	4,586,885
	<u>468,644,173</u>	<u>260,226,893</u>	<u>221,896,213</u>	<u>173,233,341</u>	<u>185,461,451</u>	<u>348,504,576</u>
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	<u>468,644,173</u>	<u>260,226,893</u>	<u>221,896,213</u>	<u>173,233,341</u>	<u>185,461,451</u>	<u>348,504,576</u>
	1,153,399	1,133,448	1,098,593	1,035,127	1,012,070	1,123,124
	5,182,949	5,158,979	5,666,800	4,037,347	5,620,597	11,009,235
	36,965,459	40,064,302	40,988,031	60,887,104	51,221,669	79,206,160
	-	370,312	825,786	913,637	2,928,996	10,839,042
	<u>43,301,807</u>	<u>46,727,041</u>	<u>48,579,210</u>	<u>66,873,215</u>	<u>60,783,332</u>	<u>102,177,561</u>
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	<u>43,301,807</u>	<u>46,727,041</u>	<u>48,579,210</u>	<u>66,873,215</u>	<u>60,783,332</u>	<u>102,177,561</u>
	(425,342,366)	(213,499,852)	(173,317,003)	(106,360,126)	(124,678,119)	(246,327,015)
	-	-	-	-	-	-
	<u>(425,342,366)</u>	<u>(213,499,852)</u>	<u>(173,317,003)</u>	<u>(106,360,126)</u>	<u>(124,678,119)</u>	<u>(246,327,015)</u>
	148,353,521	164,890,638	168,242,272	166,101,976	168,174,615	165,336,918
	121,913,547	131,845,695	141,711,060	127,523,500	131,934,589	130,585,248
	1,630,107	2,057,913	2,247,403	868,226	1,024,120	6,548,380
	227,144	352,236	273,168	672,224	882,556	637,276
	-	268,682	-	-	-	-
	3,281,498	2,127,687	2,053,577	998,529	7,526,346	9,113,974
	<u>275,405,817</u>	<u>301,542,851</u>	<u>314,527,480</u>	<u>296,164,455</u>	<u>309,542,226</u>	<u>312,221,796</u>
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	<u>275,405,817</u>	<u>301,542,851</u>	<u>314,527,480</u>	<u>296,164,455</u>	<u>309,542,226</u>	<u>312,221,796</u>
	-	-	-	-	-	-
	-	-	-	-	-	-
	(149,936,549)	88,042,999	141,210,477	189,804,329	184,864,107	65,894,781
	-	-	-	-	-	-
\$	<u>(149,936,549)</u>	<u>88,042,999</u>	<u>141,210,477</u>	<u>189,804,329</u>	<u>184,864,107</u>	<u>65,894,781</u>

Colorado Springs School District 11
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year			
	2014	2015	2016	2017
General fund				
Nonspendable	\$ 446,112	\$ 397,533	\$ 349,542	\$ 390,757
Restricted	6,750,000	5,110,321	5,383,210	5,398,026
Assigned	9,998,625	9,428,913	9,178,984	8,718,138
Unassigned	5,879,996	14,449,587	14,561,730	17,847,770
Total general fund	23,074,733	29,386,354	29,473,466	32,354,691
All other governmental funds				
Nonspendable	-	467,831	468,152	525,287
Restricted	25,030,905	24,417,565	25,741,567	22,398,474
Assigned	7,891,418	9,689,672	10,952,514	8,629,719
Total all other governmental funds	32,922,323	34,575,068	37,162,233	31,553,480
Total Governmental Funds	\$ 55,997,056	\$ 63,961,422	\$ 66,635,699	\$ 63,908,171

Fiscal Year						
	2018	2019	2020	2021	2022	2023
\$	509,566	\$ 558,547	\$ 767,984	\$ 603,262	\$ 573,698	\$ 762,444
	5,431,340	5,442,087	5,793,283	6,584,462	7,187,602	8,126,653
	8,305,693	8,628,608	10,656,337	12,206,234	14,103,037	64,182,589
	<u>20,077,327</u>	<u>24,919,430</u>	<u>46,679,852</u>	<u>75,612,898</u>	<u>88,091,451</u>	<u>53,025,544</u>
	<u>34,323,926</u>	<u>39,548,672</u>	<u>63,897,456</u>	<u>95,006,856</u>	<u>109,955,788</u>	<u>126,097,230</u>
	424,627	342,182	784,105	706,344	779,945	810,229
	37,666,040	47,371,582	67,763,761	71,018,150	66,731,670	4,786,450
	<u>13,413,393</u>	<u>20,768,735</u>	<u>19,453,831</u>	<u>27,558,877</u>	<u>38,891,451</u>	<u>45,029,674</u>
	<u>51,504,060</u>	<u>68,482,499</u>	<u>88,001,697</u>	<u>99,283,371</u>	<u>106,403,066</u>	<u>50,626,353</u>
\$	<u>85,827,986</u>	<u>\$ 108,031,171</u>	<u>\$ 151,899,153</u>	<u>\$ 194,290,227</u>	<u>\$ 216,358,854</u>	<u>\$ 176,723,583</u>

Colorado Springs School District 11
Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year			
	2014	2015	2016	2017
Revenues				
Taxes	\$ 110,894,125	\$ 110,238,258	\$ 110,863,634	\$ 112,342,808
Intergovernmental	136,397,935	153,978,691	159,331,181	157,981,760
Investment income	80,404	94,124	207,130	440,354
Tuition	752,041	451,026	326,947	319,683
Miscellaneous	5,185,485	8,183,577	6,651,211	7,538,645
Total revenues	<u>253,309,990</u>	<u>272,945,676</u>	<u>277,380,103</u>	<u>278,623,250</u>
Expenditures				
Instruction	134,890,378	137,641,295	146,868,066	143,684,504
Pupil activities	9,933,442	10,230,168	11,743,130	12,008,377
Instructional support	18,665,775	18,524,722	20,016,970	19,093,650
General administration	2,707,836	2,442,419	2,529,841	1,486,448
School administration	17,430,313	17,583,275	18,883,449	18,693,509
Business services	2,067,075	2,177,779	2,382,329	2,348,027
Maintenance and operations	21,722,628	23,480,316	24,309,971	24,039,624
Transportation	4,859,167	4,600,320	4,916,184	5,265,437
Central services	10,702,677	10,310,108	10,128,013	10,996,654
Food service operations	3,323,338	13,378,291	10,514,144	10,823,671
Community and other services	2,056,883	1,674,262	2,892,051	3,097,589
Capital outlay	4,512,246	2,920,452	6,512,783	7,645,933
Debt service				
Principal	13,163,229	13,350,128	14,084,173	14,040,559
Interest and fiscal charges	7,558,264	6,889,499	6,351,015	6,754,447
Total expenditures	<u>253,593,251</u>	<u>265,203,034</u>	<u>282,132,119</u>	<u>279,978,429</u>
Excess of revenues over (under) expenditures	(283,261)	7,742,642	(4,752,016)	(1,355,179)
Other financing sources (uses)				
Transfers in	27,778,395	33,070,880	33,214,010	32,587,277
Transfers out	(28,543,895)	(34,070,880)	(33,214,010)	(33,987,277)
Proceeds from sale of capital assets	-	40,502	2,426,293	27,651
Certificates issued	-	-	5,000,000	-
Total other financing sources (uses)	<u>(765,500)</u>	<u>(959,498)</u>	<u>7,426,293</u>	<u>(1,372,349)</u>
Net change in fund balances	<u>\$ (1,048,761)</u>	<u>\$ 6,783,144</u>	<u>\$ 2,674,277</u>	<u>\$ (2,727,528)</u>
Debt service as a percentage of noncapital expenditures	8.3%	7.7%	7.4%	7.6%

Fiscal Year

	2018	2019	2020	2021	2022	2023
\$	148,353,521	\$ 161,770,413	\$ 166,296,047	\$ 168,626,529	\$ 168,007,665	\$ 164,187,947
	160,094,114	172,280,309	183,524,877	189,324,241	199,047,558	216,618,025
	863,108	1,630,401	1,795,838	220,190	463,142	6,213,912
	269,242	278,745	206,675	268,418	384,119	370,843
	7,067,668	6,918,301	9,445,963	6,977,499	11,207,300	15,723,293
	<u>316,647,653</u>	<u>342,878,169</u>	<u>361,269,400</u>	<u>365,416,877</u>	<u>379,109,784</u>	<u>403,114,020</u>
	154,024,822	165,906,380	157,561,653	154,679,046	180,039,300	183,547,829
	13,044,858	15,246,816	17,926,099	16,561,879	19,484,802	21,506,372
	20,631,122	20,811,031	23,256,757	30,866,916	25,760,693	30,701,587
	1,505,858	1,653,802	1,937,872	2,114,147	2,152,787	2,490,847
	20,072,612	20,886,393	19,873,922	19,658,130	22,973,732	23,712,075
	2,409,369	2,594,179	2,668,705	2,651,630	2,939,219	3,215,202
	25,287,192	27,909,070	25,888,504	29,591,418	28,839,281	33,681,267
	5,620,170	6,143,385	5,638,883	5,194,561	5,798,484	6,477,126
	12,264,334	15,228,656	15,705,242	13,451,427	16,404,234	18,601,829
	12,118,133	11,437,048	10,295,242	9,180,289	12,567,281	12,420,745
	3,094,492	3,472,761	3,980,523	4,122,232	7,255,064	8,695,563
	3,906,179	9,928,097	20,505,181	17,079,710	16,606,131	30,170,588
	15,528,999	15,980,360	20,243,111	12,710,000	15,215,000	65,090,000
	5,428,738	4,810,059	4,397,354	4,931,298	3,174,849	1,581,291
	<u>294,936,878</u>	<u>322,008,037</u>	<u>329,879,048</u>	<u>322,792,683</u>	<u>359,210,857</u>	<u>441,892,321</u>
	21,710,775	20,870,132	31,390,352	42,624,194	19,898,927	(38,778,301)
	53,059,203	73,604,564	64,184,544	68,979,855	73,301,372	128,454,991
	(53,033,435)	(73,581,534)	(67,161,514)	(69,356,825)	(74,378,342)	(129,311,961)
	183,272	1,310,023	-	143,850	3,246,670	-
	-	-	13,340,000	-	-	-
	<u>209,040</u>	<u>1,333,053</u>	<u>10,363,030</u>	<u>(233,120)</u>	<u>2,169,700</u>	<u>(856,970)</u>
\$	<u>21,919,815</u>	<u>22,203,185</u>	<u>41,753,382</u>	<u>42,391,074</u>	<u>22,068,627</u>	<u>(39,635,271)</u>
	7.2%	6.7%	8.0%	5.8%	5.4%	16.2%

Colorado Springs School District 11
Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Fiscal Year Ended June 30	Residential Property	Commercial Property	Industrial, Agricultural, and Natural Resources	State Assessed, Vacant Land, And Other	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Taxable Assessed Value as a Percentage of Actual Value	Assessment Rates	
									Residential	All Others
2014	1,109,334,380	948,298,880	105,143,640	166,874,560	2,329,651,460	44.264	18,143,835,722	12.84%	7.96%	29.00%
2015	1,118,463,050	948,372,860	103,066,100	187,604,570	2,357,506,580	43.165	18,323,091,052	12.87%	7.96%	29.00%
2016	1,224,056,780	959,482,050	104,855,460	208,020,150	2,496,414,440	40.803	19,764,730,904	12.63%	7.96%	29.00%
2017	1,230,011,060	969,873,760	105,306,580	216,557,140	2,521,748,540	40.878	19,906,361,080	12.67%	7.96%	29.00%
2018	1,283,881,170	1,082,358,760	110,495,350	219,116,320	2,695,851,600	52.499	22,700,461,970	11.88%	7.20%	29.00%
2019	1,552,825,500	1,201,897,910	116,362,020	221,010,460	3,092,095,890	56.084	27,025,276,225	11.44%	7.20%	29.00%
2020	1,552,949,480	1,200,033,930	116,942,040	219,632,290	3,089,557,740	51.558	27,017,830,862	11.44%	7.15%	29.00%
2021	1,564,138,620	1,166,972,640	101,302,700	217,805,330	3,050,219,290	51.104	29,445,471,180	10.36%	7.15%	29.00%
2022	1,885,184,010	1,358,338,140	108,022,470	236,555,070	3,588,099,690	44.054	32,237,871,141	11.13%	7.15%	29.00%
2023	1,840,887,600	1,381,654,630	112,784,680	232,388,320	3,567,715,230	42.821	32,527,773,086	10.97%	6.95%	29.00%

Source: El Paso County Abstract of Assessments

Colorado Springs School District 11 Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

<u>Taxing Authority</u>	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Colorado Springs School District 11										
General Fund	24.451	24.648	23.694	23.472	22.888	23.048	21.289	21.130	20.936	21.259
Bond Levy	8.093	6.900	6.129	6.513	3.513	6.502	6.616	6.150	2.165	-
Education Levy 2000	11.720	11.617	10.980	10.893	10.212	10.170	8.920	8.869	7.697	7.744
Education Levy 2017	-	-	-	-	15.886	16.364	14.733	14.960	13.256	13.818
Total for Colorado Springs School District 11	44.264	43.165	40.803	40.878	52.499	56.084	51.558	51.109	44.054	42.821
City of Colorado Springs	4.279	4.279	4.279	4.279	4.279	4.279	4.279	4.279	3.929	3.929
El Paso County	7.714	7.791	7.869	7.919	7.965	8.068	7.035	7.692	6.696	4.809
Special Districts:										
Central Marksheffel Metropolitan District	40.000	30.000	30.000	30.000	33.164	33.164	33.164	27.637	27.637	27.637
Cheyenne Creek Park and Water District	0.500	0.500	0.500	1.000	1.000	1.000	1.000	1.000	0.500	0.500
Cimarron Hills Fire Protection District	14.390	15.290	15.286	15.286	16.200	16.200	16.200	16.200	16.200	16.621
Colorado Avenue Gateway Special Impr. District	1.009	1.009	1.009	1.009	1.009	1.009	1.009	1.009	1.009	1.009
Colorado Springs Downtown Devel. Authority	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000
Cottonwood General Impr. District	6.500	-	-	-	-	-	-	-	-	-
Greater Downtown Improvement District	5.000	5.000	5.000	5.000	5.000	5.102	5.000	5.000	5.000	5.000
Gold Hill Mesa Metropolitan District #2	35.000	35.000	35.000	35.000	38.146	38.146	44.036	38.645	44.187	45.465
Gold Hill Mesa Metropolitan District #3	35.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000	-	-
Lowell Metropolitan District	48.940	48.940	48.940	48.940	54.110	54.110	54.110	54.110	54.110	54.110
Marketplace at Austin Bluffs	50.000	50.000	50.000	50.000	50.000	50.000	50.000	50.000	50.000	50.000
Norwood Improvement District	3.935	3.935	3.935	3.935	3.935	3.935	3.935	3.935	3.935	3.935
Old Colorado City Maintenance & Impr. District	13.416	13.416	13.416	13.416	13.416	13.416	13.416	13.416	13.416	13.416
Pikes Peak Regional Library District	4.000	4.000	3.857	3.957	3.812	4.000	4.000	3.855	3.490	3.512
Powers & Woodmen Improvement District	26.000	26.000	29.261	26.000	26.000	26.000	26.000	26.000	26.000	26.000
Southeastern Colo Water Conservancy District	0.940	0.940	0.941	0.940	0.939	0.944	0.902	0.942	0.839	0.887

Source: El Paso County Abstract of Assessments.

Notes:

Overlapping rates are those of local and county governments that apply to property owners within Colorado Springs School District. Not all overlapping rates apply to all District property owners. The rates for special districts apply only to the proportion of the government's property owners whose property is located within the geographic boundaries of the special district.

State Constitution, Article X, Section 20, limits the District's ability to raise its direct tax rates as disclosed in Note 13.

Colorado Springs School District 11 Principal Property Taxpayers Current Year and Nine Years Ago

Taxpayer	Type of Business	2023			2014		
		Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Cellco Partnership F/K/A Verizon Wireless	Communications	\$ 93,291,540	1	2.61%			
Comcast of CO/PA/WV LLC	Media	31,223,310	2	0.88%			
S/T/B Century Link (Qwest)	Communications	23,562,800	3	0.66%	\$ 65,585,900	1	2.82%
Palmer Center Ltd	Communications	17,284,010	4	0.48%	13,688,640	3	0.59%
Wal-Mart Real Estate Business	Retail Shopping Complex	11,717,000	5	0.33%	13,627,520	4	0.58%
Keysight Technologies	Technology	11,267,680	6	0.32%			
NV Printers Park MOB, LLC (Altera Printers Park LLC)	Medical Office Building	10,857,220	7	0.30%			
FLRC-CO-TIC INTEREST HOLDER LLC	Real Estate	10,700,860	8	0.30%			
2424GOTG LLC	Commercial Real Estate	10,037,390	9	0.28%			
North Nevada Retail		8,546,750	10	0.24%			
LSI Logic Corporation	Software Technology				9,604,230	9	0.41%
SCMC LLC	Commercial Real Estate				11,255,190	7	0.48%
MCI Communication Services	Communications				10,347,200	8	0.44%
Agilent Technologies, Inc.	Technology				12,566,760	6	0.54%
COPT Patriot Park at Galley, LLC	Real Estate				9,405,980	10	0.40%
Verizon Wireless	Communications				41,148,410	2	1.77%
Citadel Drive Holdings	Retail Shopping Complex				12,721,970	5	0.55%
Totals		\$ 228,488,560		6.40%	\$ 199,951,800		8.58%
Total Assessed Valuation		\$ 3,567,715,230			\$ 2,329,651,460		

Source: El Paso County Assessor's Office & El Paso County Treasurer's Office

Colorado Springs School District 11 Property Tax Levies and Collections Last Ten Calendar Years

Assessment Year	Collection Year	Current Tax Levy	Collected within the Calendar Year of the Levy		Collections in Subsequent Years	Total Collection to Date	
			Amount	Percentage of Levy		Amount	Percentage of Levy
2013	2014	101,968,331	101,149,630	99.2%	(583,139)	100,566,491	98.6%
2014	2015	100,314,848	99,949,500	99.6%	(392,035)	99,557,465	99.2%
2015	2016	100,327,049	98,909,712	98.6%	(202,348)	98,707,364	98.4%
2016	2017	101,315,346	100,460,315	99.2%	(431,743)	100,028,572	98.7%
2017	2018	138,795,969	137,143,515	98.8%	(493,290)	136,650,225	98.5%
2018	2019	148,824,291	147,718,898	99.3%	(219,061)	147,499,837	99.1%
2019	2020	156,057,117	144,117,206	92.3%	441,423	144,558,630	92.6%
2020	2021	152,942,036	154,261,987	100.9%	(96,939)	154,165,048	100.8%
2021	2022	155,085,112	154,563,526	99.7%	(198,673)	154,364,853	99.5%
2022	2023	149,667,590	148,943,932	99.5%	13,459	148,957,391	99.5%

Source: El Paso County Treasurer's Office.

Notes:

Collections in Subsequent Years column includes interest, penalties and abatements as well as delinquent tax collections. Negative amounts indicate abatements in excess of revenues.

Because interest and penalties are included in the Percentage of Levy column, these percentages may exceed 100%.

2020 collections are from January 31 to August 31. Additional taxes will be collected from September 1 to December 31.

Colorado Springs School District 11
Legal Debt Margin Information
Last Ten Fiscal Years

	Fiscal Year			
	2014	2015	2016	2017
Assessed Value	\$ 2,329,651,460	\$ 2,357,506,580	\$ 2,496,414,440	\$ 2,521,748,540
Debt limit	465,930,292	471,501,316	499,282,888	504,349,708
Total net debt applicable to limit	<u>158,263,111</u>	<u>147,843,111</u>	<u>136,853,111</u>	<u>126,313,111</u>
Legal debt margin	<u>\$ 307,667,181</u>	<u>\$ 323,658,205</u>	<u>\$ 362,429,777</u>	<u>\$ 378,036,597</u>
Total net debt applicable to the limit as a percentage of debt limit	<u>33.97%</u>	<u>31.36%</u>	<u>27.41%</u>	<u>25.04%</u>

Note:

Under state finance law, the outstanding general obligation debt should not exceed 20 percent of total assessed property value.

Fiscal Year						
2018	2019	2020	2021	2022	2023	
\$ 2,695,851,600	\$ 3,092,095,890	\$ 3,089,557,740	\$ 3,602,397,290	\$ 3,565,184,060	\$ 3,486,372,030	
539,170,320	618,419,178	617,911,548	720,479,458	713,036,812	697,274,406	
114,613,111	102,398,111	85,590,000	77,390,000	63,615,000	-	
<u>\$ 424,557,209</u>	<u>\$ 516,021,067</u>	<u>\$ 532,321,548</u>	<u>\$ 643,089,458</u>	<u>\$ 649,421,812</u>	<u>\$ 697,274,406</u>	
<u>21.26%</u>	<u>16.56%</u>	<u>13.85%</u>	<u>10.74%</u>	<u>8.92%</u>	<u>0.00%</u>	

Colorado Springs School District 11
Ratio of General Bonded Debt to Estimated Actual
Taxable Value And Bonded Debt Per Capita
Last Ten Calendar Years

Year	Estimated Actual Taxable Value	General Obligation Bonds	QZAB	Restricted Resources	Net General Bonded Debt	Ratio of General Bonded Debt to Estimated Actual Taxable Value	Population	Net Bonded Debt per Capita
2014	\$ 18,143,835,722	\$ 169,948,662	\$ 4,023,111	\$ 20,867,621	\$ 153,104,152	0.8%	439,340 *	348
2015	18,323,091,052	157,895,081	4,023,111	20,535,503	141,382,689	0.8%	444,708 *	318
2016	19,764,730,904	145,411,136	4,023,111	19,062,206	130,372,041	0.7%	451,585 *	289
2017	19,906,361,080	133,516,827	4,023,111	18,473,101	119,066,837	0.6%	456,626 *	261
2018	22,700,461,970	120,609,407	4,023,111	11,438,484	113,194,034	0.5%	468,431 *	242
2019	27,025,276,225	98,375,000	4,023,111	18,086,712	84,311,399	0.3%	474,722 *	178
2020	27,017,830,862	85,590,000	-	16,023,693	69,566,307	0.3%	480,419 *	145
2021	32,291,366,589	77,390,000	-	23,109,322	54,280,678	0.2%	483,624 *	112
2022	32,237,871,141	63,615,000	-	14,537,040	49,077,960	0.2%	483,334 *	102
2023	\$ 32,527,773,086	\$ -	\$ -	\$ -	\$ -	-	488,315 *	-

Sources: El Paso County Assessor's Office and City of Colorado Springs 2022 Annual Comprehensive Financial Report.

* Estimate

Colorado Springs School District 11
Ratio of Annual Debt Service Expenditures for
General Bonded Debt to General Fund Expenditures
Last Ten Fiscal Years

Fiscal Year	Annual Debt Service Expenditures for General Bonded Debt	Total General Fund Expenditures	Ratio of Annual Debt Service Expenditures for General Bonded Debt to Total General Fund Expenditures
2014	16,975,963	204,893,328	8.3%
2015	16,481,188	209,638,446	7.9%
2016	16,598,644	223,659,510	7.4%
2017	16,646,069	221,748,063	7.5%
2018	16,606,897	238,558,105	7.0%
2019	16,643,556	259,436,825	6.4%
2020	16,627,025	247,807,017	6.7%
2021	12,679,188	231,668,972	5.5%
2022	16,593,200	270,086,561	6.1%
2023	65,090,000	284,541,402	22.9%

Colorado Springs School District 11 Ratios of Outstanding Debt By Type Last Ten Fiscal Years

Fiscal Year	Governmental Activities				Total Primary Government	Population	Per Capita	Percentage of Personal Income
	General Obligation Bonds	Certificates of Participation	Other Bonds Payable	Capital Leases				
2014	169,948,662	19,420,000	4,023,111	2,654,219	196,045,992	439,340 *	446	1.11%
2015	157,895,081	16,980,000	4,023,111	2,164,091	181,062,283	444,701 *	407	0.98%
2016	145,411,136	19,415,000	4,023,111	2,008,023	170,857,270	451,585 *	378	0.90%
2017	133,516,827	16,485,000	4,023,111	1,064,359	155,089,297	456,626 *	340	0.76%
2018	120,609,407	13,270,000	4,023,111	450,360	138,352,878	468,431 *	295	0.66%
2019	107,291,907	9,955,000	4,023,111	-	121,270,018	474,722 *	255	0.55%
2020	85,590,000	19,860,000	-	-	105,450,000	480,419 *	219	0.45%
2021	77,390,000	15,350,000	-	-	92,740,000	483,624 *	192	0.36%
2022	63,615,000	13,910,000	-	-	77,525,000	483,334 *	160	0.28%
2023	-	12,435,000	-	-	12,435,000	488,315 *	25	0.04%

Source: Colorado Department of Local Affairs, Demography Section, Housing & Household (demographic information only)

Notes:

Details regarding the District's outstanding debt can be found in the notes to the financial statements.

* Estimate

Colorado Springs School District 11

Computation of Direct and Overlapping Debt

June 30, 2023

	2023 Assessed Valuation	Entity's Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
Direct Debt:				
Colorado Springs School District 11	\$ 3,567,715,230	\$ 12,435,000	100.00%	\$ 12,435,000
Overlapping Debt:				
Central Marksheffel Metropolitan District	52,716,670	2,540,000	35.40%	899,160
City of Colorado Springs	7,504,518,700	63,604,000	43.70%	27,794,948
El Paso County	10,454,466,620	87,610,249	32.60%	28,560,941
Gold Hill Mesa Metropolitan District #1-2	17,927,170	20,195,319	100.00%	20,195,319
Lowell Metropolitan District	5,939,310	6,731,000	99.80%	6,717,538
Marketplace at Austin Bluffs GID	5,478,110	1,590,000	99.50%	1,582,050
North Nevada Ave URA	36,951,370	42,276,443	99.80%	42,191,890
Powers and Woodmen BID	\$ 15,530,510	\$ 4,426,927	99.90%	\$ 4,422,500
Total Overlapping Debt				<u>132,364,346</u>
Total Direct and Overlapping Debt				<u>\$ 144,799,346</u>

Sources: El Paso County Assessor's Office and information obtained from individual entities and from the District.

Notes:

The following entities also overlap the District but have no general obligation debt outstanding:

Barne Cent Metro, Canyon Crk Metro #'s 1,2,3, Cent CO Conservation, Chaparral Pointe Metro, Cherokee Metro, Cheyenne Crk Metro Park&Water, Cimarron Hills Fire Protection, City Auditorium Block URA, City of Manitou Springs, Citygate URA, CO Ave Gateway SIMD, Creekwalk Marketplace BID, CS Dwtn Devel Authority, El Paso Cty Conservation and PID#2, Gold Hill Mesa Commercial URA and #'s 1,3, and URA, Greater Dwtn CS BID, Ivywild Neighb URA, Meadowbrook Crossing Metro, Norwood SIMB, Old COLO City Security & Maint., Patriot Pk Metro #1,2, Peterson Gateway Metro, Pikes Peak Library, Platte Ave SIMD, Powers Corridor Metro, Powers Metro, S Nevada Ave URA, SE CO Water Conservancy, SW Dwtn URA, SW Dwtn BID, SW Dwtn Metro #'s1,2, Sands Metro, Tuscan Foothills Villiage Metro, W Gate Metro

Some districts had authorized but unissued debt prior to the TABOR amendment. These districts report that it is unlikely bonds will be issued based upon the authorization due to limitations imposed by agreements with the city and/or the county.

The amount of each entity's outstanding debt attributable to the District is calculated by determining the percentage amount of that entity overlapping the District and multiplying the entity's outstanding debt by the percentage.

Colorado Springs School District 11

Demographic and Economic Statistics

Last Ten Fiscal Years

Fiscal Year	Population ^c	Total Personal Income ^a	Per Capita Personal Income ^b	School Enrollment (Certified Funded Pupil Count) ^c	Unemployment Rate ^d
2014	431,834	17,696,557,320	40,980	27,599	7.4%
2015	446,439	18,415,608,750	41,250	27,527	5.2%
2016	450,347	18,901,513,937	41,971	27,031	4.2%
2017	456,626	20,339,035,292	44,542	27,015	3.1%
2018	468,431	20,825,505,398	44,458	26,527	3.1%
2019	474,722	22,088,339,938	46,529	25,444	3.5%
2020	480,419	23,296,478,148	48,492	25,401	10.3%
2021	483,624	25,788,766,176	53,324	23,520	6.5%
2022	483,334	27,739,988,262	57,393	22,894	3.4%
2023	488,315	30,732,104,525	62,935	22,363	3.4%

Sources:

^a Colorado Department of Local Affairs, Demography Section and State Demography Office

^b U.S. Bureau of Economic Analysis

^c District's Educational Data and Support Services Office

^d LMI Gateway LAUS Unit

^e City of Colorado Springs 2022 Annual Comprehensive Financial Report

Colorado Springs School District 11 Principal Employers for the Pikes Peak Region Current Year and Nine Years Ago

Employer	2023		2014	
	Rank	Percentage Of Total County Employment	Rank	Percentage Of Total County Employment
Fort Carson Army Post Peterson SFB, Schriever SFB, & Cheyenne Mountain SFS	1	13.60%	1	13.10%
United States Air Force Academy	2	10.30%	2/3	8.00%
UCHealth-Memorial Health System	3	3.10%	4	3.10%
Colorado Springs School District 11	4	2.90%	5	1.60%
Academy School District 20	5	2.10%	6	1.60%
City of Colorado Springs	6	1.20%	7	1.20%
Amazon	7	1.20%	9	0.90%
El Paso County	8	1.20%	-	-
Penrose-St. Francis Health Services/Centura	9	1.20%	10	0.90%
	10	1.00%	8	1.10%
		37.80%		31.50%

Sources: The City of Colorado Springs 2022 Annual Comprehensive Report.

Colorado Springs School District 11

Employees by Program and Function

Last Ten Fiscal Years

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2022</u>	<u>2023</u>
<u>Teachers</u>										
Elementary Education	620.50	607.20	599.60	616.50	616.50	614.40	608.45	570.30	550.65	518.15
Middle School	271.70	271.80	265.90	267.30	275.10	272.60	279.00	249.20	238.10	223.20
High School	314.00	304.90	311.25	316.50	308.60	311.10	306.70	269.30	273.30	256.60
Special Education	103.20	107.80	107.80	111.50	117.50	149.74	162.73	172.95	173.74	171.94
Alternative Programs	31.50	34.50	30.40	32.75	36.85	37.80	38.20	36.50	43.50	35.50
Literacy	34.00	32.00	33.50	33.50	33.50	33.70	33.70	30.50	31.00	35.00
ESL/Foreign Language	48.00	48.60	56.20	54.35	54.35	53.35	54.35	39.95	40.00	29.50
Other Non-Instruction Svcs	0.00	0.00	0.00	0.00	0.00	0.00	1.15	1.78	1.78	1.78
Preschool	18.20	18.50	18.50	18.50	18.50	20.00	22.00	28.00	28.00	38.00
Other Programs	121.65	149.15	142.00	118.80	116.35	97.30	102.35	98.60	137.8	156.3
Designated Purpose Grants	171.70	171.62	172.64	157.58	188.25	148.53	125.48	138.97	203.66	278.15
Student Support Services	119.15	120.65	123.65	124.45	123.25	123.90	150.40	177.00	190.10	199.10
Instructional Support	58.70	59.20	57.50	61.00	60.60	57.50	58.50	57.50	62.00	60.65
General Administration	0.25	0.25	0.25	0.25	0.25	0.25	0.25	2.00	2.00	2.00
Central Support Services	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Community Education	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Teachers Total	1912.55	1926.17	1919.19	1912.98	1949.60	1920.17	1943.26	1872.55	1975.63	2005.87
<u>Education Support Professionals</u>										
Elementary Education	69.40	58.75	58.75	58.75	61.38	60.50	59.63	50.58	47.81	51.62
Middle School	4.00	6.00	4.00	5.00	6.88	5.88	5.88	7.88	6.88	6.88
High School	12.00	7.88	8.00	8.00	6.75	5.88	5.88	5.01	6.00	5.00
Special Education	291.20	281.20	281.20	286.20	276.20	262.57	264.13	265.52	266.53	286.83
ESL/Foreign Language	14.00	14.00	16.50	19.50	19.50	19.50	19.50	21.48	21.48	29.00
Preschool	19.63	19.63	19.63	19.63	19.63	21.25	22.87	29.35	30.16	30.16
Other Programs	12.38	8.00	11.56	12.06	7.78	5.50	8.50	3.64	4.45	4.76
Designated Purpose Grants	46.42	40.23	46.17	42.32	42.02	46.83	40.17	44.38	46.38	136.77
Student Support Services	15.88	14.48	16.10	19.98	17.88	22.28	20.88	15.88	18.88	29.46
Instructional Support	65.20	65.40	65.78	69.64	70.62	68.68	69.80	55.80	56.80	55.80
General Administration	9.75	9.75	9.75	9.75	4.00	4.00	4.00	4.00	4.00	4.00
School Administration	201.50	187.00	192.00	201.50	197.25	197.66	197.56	189.82	191.44	190.94
Business Services	16.00	16.00	16.00	16.00	16.00	16.00	17.00	17.00	17.00	17.00
Operations & Maintenance	439.40	446.90	459.90	472.40	472.40	472.90	472.90	461.90	462.90	462.90
Central Support Services	16.00	16.50	17.50	17.50	23.50	25.00	25.00	28.00	29.00	28.00
Other Support Services	1.00	1.00	1.50	1.50	2.08	1.50	1.50	1.50	1.50	1.50
Other Non-Instruction Svcs	8.50	8.50	8.50	8.50	8.50	8.50	8.50	7.16	7.16	7.16
Capital Reserve	0.50	0.50	0.50	0.50	0.50	2.50	2.50	3.50	3.50	3.50
Risk Related Activities Fund	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	2.00
Production Printing	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00
Food Services	181.72	175.35	175.35	191.35	206.70	206.17	205.54	213.53	214.44	214.44
ESP Total	1445.48	1398.07	1429.69	1481.08	1480.57	1474.10	1472.74	1446.93	1457.31	1585.72

Colorado Springs School District 11

Employees by Program and Function

Last Ten Fiscal Years

Administrators

Designated Purpose Grants	3.00	4.85	5.85	2.85	2.85	2.85	2.00	3.50	4.50	18.50
Student Support Services	1.00	1.00	1.00	1.00	1.00	2.00	2.00	1.00	1.00	2.00
Instructional Support	9.50	9.15	9.15	11.15	10.15	12.00	12.00	13.00	13.00	14.00
General Administration	2.00	2.00	2.00	2.00	1.00	1.00	1.00	2.00	2.00	2.00
School Administration	95.50	94.00	92.00	90.00	88.00	88.00	89.00	86.00	88.50	89.00
Business Services	4.00	4.00	4.00	4.00	4.00	4.00	4.00	3.00	3.00	3.00
Operations & Maintenance	3.00	2.00	2.00	2.00	2.00	3.00	3.00	3.00	3.00	3.00
Central Support Services	5.00	5.00	5.00	4.00	6.00	7.00	7.00	7.00	7.00	10.00
Risk Related Activities Fund	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Food Services	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Capital Reserve	0.00	0.00	0.00	0.00	0.00	0.00	0.00	1.00	2.00	1.00
Administrators Total	125.00	124.00	123.00	119.00	117.00	121.85	122.00	121.50	126.00	144.50

Professionals

Special Education	6.00	6.00	6.00	0.00	0.00	0.00	0.00	0.00	0.00	3.00
Preschool	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Other Programs	4.00	4.00	4.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Designated Purpose Grants	7.64	7.39	3.05	3.05	4.05	4.55	5.40	9.55	10.55	31.05
Student Support Services	12.00	12.00	12.00	14.00	14.00	14.00	14.00	5.00	7.00	7.00
Instructional Support	29.45	30.45	30.45	34.45	33.13	34.20	34.60	34.10	37.45	36.45
General Administration	4.41	4.00	4.00	4.00	1.00	1.00	1.54	2.00	2.00	2.00
School Administration	0.00	0.00	0.00	0.00	0.00	0.00	0.00	1.00	1.00	1.00
Business Services	10.00	10.50	10.50	10.50	10.50	10.37	10.50	10.50	12.50	13.50
Operations & Maintenance	19.50	18.50	19.50	19.50	19.50	20.50	20.50	7.50	7.50	7.50
Central Support Services	23.00	23.00	23.00	24.00	27.00	27.00	28.00	41.00	41.00	42.00
Other Support Services	2.00	2.00	2.00	2.00	1.42	2.00	2.00	2.00	2.00	2.00
Other Non-Instruction Svcs	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Capital Reserve	3.00	3.00	3.00	3.00	3.00	10.00	10.00	8.00	9.00	10.00
Risk Related Activities Fund	6.00	6.00	6.00	6.00	6.00	6.10	6.00	6.00	6.00	6.00
Production Printing	1.00	1.00	2.00	2.00	2.00	1.00	1.00	1.00	2.00	2.00
Food Services	4.00	4.00	4.00	4.00	4.00	4.00	3.15	2.80	2.80	3.00
Community Education	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Professionals Total	135.00	134.84	132.50	129.50	128.60	137.72	139.69	133.45	143.80	169.50

Total Employees	3618.03	3583.08	3604.38	3642.56	3675.77	3653.84	3677.69	3574.43	3702.74	3905.59
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Colorado Springs School District 11

School Building Capacity and Population

Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Elementary:										
Adams (1963)										
Square feet	-	-	-	43,512	43,512	43,512	43,512	43,512	43,512	43,512
Capacity (students)	-	-	-	388	438	388	388	375	500	500
Enrollment	-	-	-	410	427	434	422	367	326	329
Projected Student/Teacher Ratio	-	-	-	20.10	19.95	19.95	22.40	17.99	17.72	17.69
Student on Free/Reduced Lunch	-	-	-	376	387	404	383	317	266	264
Audubon (1956)										
Square feet	47,332	47,332	47,332	47,332	47,332	47,332	47,332	47,332	47,332	47,332
Capacity (students)	475	475	475	425	425	425	463	425	500	500
Enrollment	303	301	351	365	363	354	315	252	257	295
Projected Student/Teacher Ratio	252.00	19.55	20.17	19.84	18.71	18.71	15.40	16.80	18.36	17.37
Student on Free/Reduced Lunch	194	210	196	237	235	241	207	153	154	181
Bristol (1971)										
Square feet	31,290	31,290	31,290	31,290	31,290	31,290	31,290	31,290	31,290	31,290
Capacity (students)	300	325	325	325	325	300	300	250	250	250
Enrollment	211	216	252	244	251	226	233	203	251	260
Projected Student/Teacher Ratio	203.00	18.15	18.13	17.55	18.06	18.06	13.90	13.62	18.06	15.07
Student on Free/Reduced Lunch	172	176	176	183	192	168	164	133	148	155
Buena Vista - Montessori (1911)										
Square feet	34,111	34,111	34,111	34,111	34,111	34,111	34,111	34,111	34,111	34,111
Capacity (students)	250	250	250	250	250	250	238	250	275	275
Enrollment	216	205	164	166	177	172	178	161	159	185
Projected Student/Teacher Ratio	161.00	14.24	12.24	12.77	13.62	13.62	14.40	11.18	11.44	9.74
Student on Free/Reduced Lunch	53	60	60	42	40	45	39	36	43	48
Carver (1971)										
Square feet	40,236	40,236	40,236	40,236	40,236	40,236	40,236	40,236	40,236	40,236
Capacity (students)	388	388	388	388	388	363	288	375	375	375
Enrollment	348	356	333	334	324	296	272	234	211	206
Projected Student/Teacher Ratio	234.00	19.35	19.14	19.20	19.70	19.70	14.95	15.65	15.69	13.60
Student on Free/Reduced Lunch	282	288	288	266	264	235	226	184	176	177
Chipeta (1987)										
Square feet	63,600	63,600	63,600	63,600	63,600	63,600	63,600	63,600	63,600	63,600
Capacity (students)	550	550	550	550	550	550	500	450	575	575
Enrollment	488	444	469	455	452	438	449	393	400	422
Projected Student/Teacher Ratio	393.00	20.75	21.92	21.26	21.12	21.12	21.40	18.36	19.61	16.61
Student on Free/Reduced Lunch	99	87	85	74	76	82	77	59	87	89
Columbia (1969)										
Square feet	29,448	29,448	29,448	29,448	29,448	29,448	29,448	29,448	29,448	29,448
Capacity (students)	288	263	263	263	263	263	263	275	275	275
Enrollment	270	268	287	299	275	266	280	235	255	285
Projected Student/Teacher Ratio	235.00	18.48	18.52	18.23	16.77	16.77	15.90	15.77	17.11	15.12
Student on Free/Reduced Lunch	191	214	201	221	196	201	208	163	149	161
Edison (1956)										
Square feet	36,085	36,085	36,085	36,085	36,085	36,085	36,085	36,085	36,085	36,085
Capacity (students)	313	313	313	313	313	263	263	300	300	300
Enrollment	306	291	265	289	305	294	298	267	240	261
Projected Student/Teacher Ratio	267.00	19.53	17.79	18.77	19.81	19.81	15.40	18.16	17.27	16.21
Student on Free/Reduced Lunch	240	260	238	244	262	245	242	197	183	183
Freedom (2007)										
Square feet	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000
Capacity (students)	575	575	575	575	575	575	550	500	600	600
Enrollment	495	479	486	438	469	429	390	324	329	394
Projected Student/Teacher Ratio	324.00	20.47	19.92	19.55	20.89	20.89	18.45	18.57	20.06	19.96
Student on Free/Reduced Lunch	108	115	111	105	121	98	101	86	94	133
Fremont (1973)										
Square feet	40,738	40,738	40,738	40,738	40,738	40,738	40,738	40,738	40,738	40,738
Capacity (students)	450	450	450	450	450	400	375	350	550	550
Enrollment	440	434	442	468	442	408	427	353	340	398
Projected Student/Teacher Ratio	353.00	22.37	21.67	22.94	21.61	21.61	18.45	20.23	20.73	16.51
Student on Free/Reduced Lunch	268	282	282	325	297	285	317	236	213	220

Colorado Springs School District 11

School Building Capacity and Population

Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Grant (1966)										
Square feet	45,273	45,273	45,273	45,273	45,273	45,273	45,273	45,273	45,273	45,273
Capacity (students)	450	450	450	450	450	425	375	375	575	575
Enrollment	497	467	448	499	488	460	467	389	359	365
Projected Student/Teacher Ratio	389.00	20.85	20.93	21.32	21.79	21.79	22.40	18.18	18.51	16.37
Student on Free/Reduced Lunch	366	358	358	373	339	323	336	274	270	272
Henry (1971)										
Square feet	39,890	39,890	39,890	39,890	39,890	39,890	39,890	39,890	39,890	39,890
Capacity (students)	438	413	413	413	388	375	375	425	425	425
Enrollment	364	298	323	319	307	307	295	263	315	356
Projected Student/Teacher Ratio	263.00	20.00	20.97	19.45	19.94	19.94	15.40	17.65	20.45	18.94
Student on Free/Reduced Lunch	237	251	224	237	238	269	239	173	221	207
Howbert (1959)										
Square feet	30,888	30,888	30,888	30,888	30,888	30,888	30,888	30,888	30,888	30,888
Capacity (students)	313	313	313	313	313	313	288	300	325	325
Enrollment	318	278	279	264	259	247	256	224	225	252
Projected Student/Teacher Ratio	224.00	18.66	18.72	18.99	18.63	18.63	13.90	16.12	17.44	17.11
Student on Free/Reduced Lunch	150	140	125	145	142	138	141	104	108	101
Jackson (1966)										
Square feet	33,557	33,557	33,557	33,557	33,557	33,557	33,557	33,557	33,557	33,557
Capacity (students)	338	300	300	300	300	225	200	350	500	500
Enrollment	430	457	455	417	383	359	340	335	324	340
Projected Student/Teacher Ratio	335.00	21.36	21.26	21.49	19.74	19.74	16.40	19.25	19.76	16.75
Student on Free/Reduced Lunch	348	411	391	352	316	311	277	261	250	261
Keller (1971)										
Square feet	38,823	38,823	38,823	38,823	38,823	38,823	38,823	38,823	38,823	38,823
Capacity (students)	475	475	475	475	475	475	450	350	450	450
Enrollment	503	463	444	438	447	417	395	339	323	388
Projected Student/Teacher Ratio	339.00	21.53	20.65	21.37	20.79	20.79	19.45	17.43	18.51	19.07
Student on Free/Reduced Lunch	306	333	315	294	281	250	250	200	185	195
King (1984)										
Square feet	45,127	45,127	45,127	45,127	45,127	45,127	45,127	45,127	45,127	45,127
Capacity (students)	475	475	475	475	475	475	450	350	475	475
Enrollment	387	368	355	354	354	327	314	279	279	308
Projected Student/Teacher Ratio	279.00	19.95	20.34	20.29	20.29	20.29	15.45	18.12	18.72	17.88
Student on Free/Reduced Lunch	207	223	213	213	201	211	197	161	144	158
Madison (1964)										
Square feet	36,741	36,741	36,741	36,741	36,741	36,741	36,741	36,741	36,741	36,741
Capacity (students)	425	400	400	400	400	363	363	350	350	350
Enrollment	378	340	349	324	321	301	289	275	248	351
Projected Student/Teacher Ratio	275.00	19.54	20.06	19.76	19.57	19.57	15.90	18.46	16.64	17.29
Student on Free/Reduced Lunch	248	269	236	206	215	219	219	176	150	187
Martinez (1988)										
Square feet	54,714	54,714	54,714	54,714	54,714	54,714	54,714	54,714	54,714	54,714
Capacity (students)	550	525	525	525	550	550	525	575	700	700
Enrollment	613	568	542	489	451	412	390	348	332	434
Projected Student/Teacher Ratio	348.00	19.93	19.71	19.96	19.19	19.19	19.50	17.85	19.08	19.79
Student on Free/Reduced Lunch	159	203	191	154	147	152	158	145	113	134
McAuliffe (2007)										
Square feet	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000
Capacity (students)	575	575	575	575	550	550	525	500	500	500
Enrollment	578	572	542	541	504	478	497	426	425	512
Projected Student/Teacher Ratio	426.00	20.88	19.78	19.74	18.39	18.39	24.40	18.21	18.16	18.69
Student on Free/Reduced Lunch	320	359	348	312	302	296	284	217	204	250
Midland (1956)										
Square feet	38,710	38,710	38,710	38,710	38,710	38,710	38,710	38,710	38,710	38,710
Capacity (students)	288	288	288	288	288	263	263	275	250	250
Enrollment	152	154	189	204	190	196	188	145	128	118
Projected Student/Teacher Ratio	145.00	13.87	15.62	17.00	15.83	15.83	13.00	13.94	12.31	10.63
Student on Free/Reduced Lunch	125	121	121	154	130	150	132	108	83	81

Colorado Springs School District 11

School Building Capacity and Population

Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Monroe (1964)										
Square feet	47,633	47,633	47,633	47,633	47,633	47,633	47,633	47,633	47,633	47,633
Capacity (students)	500	500	500	500	500	375	375	375	475	475
Enrollment	476	462	493	491	439	408	406	336	336	355
Projected Student/Teacher Ratio	336.00	20.63	21.07	20.98	18.76	18.76	22.40	16.47	17.32	15.71
Student on Free/Reduced Lunch	416	445	425	445	395	383	377	291	294	279
Penrose (1973)										
Square feet	40,769	40,769	40,769	40,769	40,769	40,769	40,769	40,769	40,769	40,769
Capacity (students)	438	438	438	438	413	413	363	375	500	500
Enrollment	366	326	312	362	395	370	342	331	298	348
Projected Student/Teacher Ratio	331.00	21.17	19.02	18.66	19.36	19.36	16.40	20.18	20.00	18.71
Student on Free/Reduced Lunch	207	247	230	252	253	262	241	227	190	191
Queen Palmer (1948)										
Square feet	44,129	44,129	44,129	44,129	44,129	44,129	44,129	44,129	44,129	44,129
Capacity (students)	288	288	288	288	288	263	238	325	350	350
Enrollment	237	262	279	256	242	230	233	199	171	193
Projected Student/Teacher Ratio	199.00	20.31	20.07	18.42	17.41	17.41	14.90	15.43	16.44	14.91
Student on Free/Reduced Lunch	218	244	244	241	226	205	202	173	141	171
Rogers (1960)										
Square feet	41,511	41,511	41,511	41,511	41,511	41,511	41,511	41,511	41,511	41,511
Capacity (students)	388	388	388	388	363	338	338	400	450	450
Enrollment	337	362	398	386	361	344	322	264	264	295
Projected Student/Teacher Ratio	264.00	18.66	20.52	19.90	18.61	18.61	19.40	12.05	13.61	13.98
Student on Free/Reduced Lunch	283	311	311	335	307	318	286	213	201	216
Rudy (1978)										
Square feet	43,861	43,861	43,861	43,861	43,861	43,861	43,861	43,861	43,861	43,861
Capacity (students)	450	450	450	450	450	450	400	375	525	525
Enrollment	419	398	379	345	339	306	302	296	321	390
Projected Student/Teacher Ratio	296.00	20.52	19.54	17.78	19.48	19.48	15.40	19.22	19.57	23.20
Student on Free/Reduced Lunch	217	227	214	183	169	163	166	149	162	171
Scott (1998)										
Square feet	58,221	58,221	58,221	58,221	58,221	58,221	58,221	58,221	58,221	58,221
Capacity (students)	550	550	550	550	550	550	500	525	725	725
Enrollment	686	595	586	604	567	570	590	475	455	481
Projected Student/Teacher Ratio	475.00	22.45	20.56	21.19	19.89	19.89	28.50	17.92	18.57	17.62
Student on Free/Reduced Lunch	244	235	222	234	196	217	209	153	160	155
Steele (1953)										
Square feet	29,041	29,041	29,041	29,041	29,041	29,041	29,041	29,041	29,041	29,041
Capacity (students)	288	288	288	288	288	288	288	275	250	250
Enrollment	295	309	298	297	289	291	282	256	244	252
Projected Student/Teacher Ratio	256.00	20.74	20.00	19.93	19.40	19.40	14.90	17.18	17.55	14.63
Student on Free/Reduced Lunch	63	81	81	75	73	69	57	42	37	53
Stratton (1953)										
Square feet	37,607	37,607	37,607	37,607	37,607	37,607	37,607	37,607	37,607	37,607
Capacity (students)	338	338	325	325	300	275	275	300	325	325
Enrollment	354	321	326	312	300	301	303	265	267	286
Projected Student/Teacher Ratio	265.00	22.29	22.64	21.67	20.83	20.83	13.50	21.37	21.53	14.41
Student on Free/Reduced Lunch	146	151	141	129	120	128	125	97	103	96
Taylor (1953)										
Square feet	29,229	29,229	29,229	29,229	29,229	29,229	29,229	29,229	29,229	29,229
Capacity (students)	288	288	288	288	288	288	263	250	250	250
Enrollment	263	257	257	249	241	225	200	175	147	160
Projected Student/Teacher Ratio	175.00	18.49	18.49	17.91	18.68	18.68	10.90	16.51	14.55	15.92
Student on Free/Reduced Lunch	153	150	150	154	136	137	124	107	81	83
Trailblazer (1998)										
Square feet	57,470	57,470	57,470	57,470	57,470	57,470	57,470	57,470	57,470	57,470
Capacity (students)	550	550	550	550	550	525	500	475	550	550
Enrollment	334	305	318	339	328	300	279	239	219	213
Projected Student/Teacher Ratio	239.00	20.47	18.28	19.48	20.00	20.00	14.40	17.19	17.66	16.10
Student on Free/Reduced Lunch	135	131	131	158	145	138	123	106	95	86

Colorado Springs School District 11

School Building Capacity and Population

Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Twain (1962)										
Square feet	56,594	56,594	56,594	56,594	56,594	56,594	56,594	56,594	56,594	56,594
Capacity (students)	550	600	600	600	600	550	575	525	650	650
Enrollment	496	457	422	455	427	374	380	321	333	324
Projected Student/Teacher Ratio	321.00	21.31	21.70	21.21	19.91	19.91	19.40	17.45	19.14	17.42
Student on Free/Reduced Lunch	404	417	400	372	344	329	314	262	257	234
West (1923)										
Square feet	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102
Capacity (students)	388	338	338	388	388	338	363	363	350	350
Enrollment	347	370	337	291	276	238	206	178	154	172
Projected Student/Teacher Ratio	178.00	19.07	19.37	17.74	15.86	15.86	14.40	13.28	12.42	13.93
Student on Free/Reduced Lunch	207	314	314	251	233	201	183	149	128	124
Wilson (1969)										
Square feet	46,567	46,567	46,567	46,567	46,567	46,567	46,567	46,567	46,567	46,567
Capacity (students)	350	425	425	425	425	350	275	375	463	463
Enrollment	404	381	399	421	383	363	383	355	319	362
Projected Student/Teacher Ratio	355.00	18.68	19.56	20.64	20.82	20.82	20.45	19.24	18.28	14.87
Student on Free/Reduced Lunch	364	337	337	381	338	313	330	303	250	288
Middle:										
Galileo/East (1954)										
Square feet	98,516	98,516	98,516	98,516	98,516	98,516	98,516	98,516	98,516	98,516
Capacity (students)	765	765	765	720	765	720	675	585	608	608
Enrollment	501	483	516	497	505	494	503	446	419	377
Projected Student/Teacher Ratio	446.00	20.13	20.64	20.71	20.28	20.28	23.60	19.73	20.34	18.30
Student on Free/Reduced Lunch	417	408	408	441	448	423	412	370	322	320
Holmes (1968)										
Square feet	78,155	78,155	78,155	78,155	78,155	78,155	78,155	78,155	78,155	78,155
Capacity (students)	675	675	675	675	675	698	653	653	630	630
Enrollment	696	712	727	678	659	656	622	564	533	495
Projected Student/Teacher Ratio	564.00	21.58	21.13	21.19	19.85	19.85	28.00	20.89	20.50	18.79
Student on Free/Reduced Lunch	307	317	317	273	260	292	292	268	223	212
Jenkins (1999)										
Square feet	125,516	125,516	125,516	125,516	125,516	125,516	125,516	125,516	125,516	125,516
Capacity (students)	1,035	1,058	1,058	1,058	1,058	1,058	1,013	1,013	1,013	1,013
Enrollment	954	961	972	992	982	948	891	842	761	788
Projected Student/Teacher Ratio	842.00	20.89	21.13	21.11	20.63	20.63	40.00	21.59	21.14	20.03
Student on Free/Reduced Lunch	291	319	319	338	327	305	298	314	284	321
Mann (1957)										
Square feet	86,650	86,650	86,650	86,650	86,650	86,650	86,650	86,650	86,650	86,650
Capacity (students)	788	788	788	743	743	765	743	630	698	698
Enrollment	461	439	461	482	510	455	431	393	392	382
Projected Student/Teacher Ratio	393.00	21.95	19.13	18.75	19.92	19.92	20.60	19.85	20.00	17.21
Student on Free/Reduced Lunch	340	338	338	359	391	352	311	274	244	261
North (1923)										
Square feet	113,113	113,113	113,113	113,113	113,113	113,113	113,113	113,113	113,113	113,113
Capacity (students)	833	855	878	878	878	878	833	765	743	743
Enrollment	660	701	658	676	651	677	665	608	548	585
Projected Student/Teacher Ratio	608.00	20.03	18.48	19.59	18.55	18.55	31.60	19.55	18.83	17.73
Student on Free/Reduced Lunch	444	509	509	510	489	484	456	410	356	373
Russell (1971)										
Square feet	108,104	108,104	108,104	108,104	108,104	108,104	108,104	108,104	108,104	108,104
Capacity (students)	810	810	810	810	810	810	765	878	878	878
Enrollment	726	686	685	658	620	606	614	568	557	504
Projected Student/Teacher Ratio	33.00	22.00	20.76	20.43	19.38	19.38	31.00	18.93	19.89	17.08
Student on Free/Reduced Lunch	421	422	422	427	408	377	405	360	329	302
Sabin (1975)										
Square feet	106,419	106,419	106,419	106,419	106,419	106,419	106,419	106,419	106,419	106,419
Capacity (students)	878	900	923	923	923	968	923	968	968	968
Enrollment	857	848	802	765	807	753	767	674	656	594
Projected Student/Teacher Ratio	674.00	22.92	21.62	20.56	21.18	21.18	34.00	21.74	22.62	16.05
Student on Free/Reduced Lunch	574	575	575	536	548	521	534	472	437	405

Colorado Springs School District 11

School Building Capacity and Population

Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Swigert (1967)										
Square feet	104,564	104,564	104,564	104,564	104,564	104,564	104,564	104,564	104,564	104,564
Capacity (students)	878	810	810	810	810	788	585	788	428	428
Enrollment	504	476	470	467	518	594	564	534	511	470
Projected Student/Teacher Ratio	24.00	21.00	20.43	20.30	19.19	19.19	27.80	20.54	21.03	17.87
Student on Free/Reduced Lunch	447	422	422	444	460	501	465	427	393	381
West (1923)										
Square feet	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102
Capacity (students)	315	394	394	349	349	349	304	315	338	338
Enrollment	268	276	258	290	292	288	265	242	190	166
Projected Student/Teacher Ratio	242.00	25.09	20.64	20.71	18.84	18.84	12.60	20.86	17.92	17.18
Student on Free/Reduced Lunch	292	205	205	197	180	196	185	164	137	122
High:										
Coronado (1970)										
Square feet	225,984	225,984	225,984	225,984	225,984	225,984	225,984	225,984	225,984	225,984
Capacity (students)	1,862	1,862	1,862	1,862	1,862	1,887	1,836	1,785	1,734	1,734
Enrollment	1,492	1,557	1,508	1,438	1,377	1,291	1,322	1,331	1,253	1,246
Projected Student/Teacher Ratio	1,331.00	21.84	21.45	20.75	20.71	20.71	20.50	20.38	20.50	19.68
Student on Free/Reduced Lunch	663	712	712	697	664	597	584	595	565	590
Doherty (1975)										
Square feet	239,484	239,484	239,484	239,484	239,484	239,484	239,484	239,484	239,484	239,484
Capacity (students)	2,168	2,168	2,168	2,168	2,168	2,117	2,040	2,066	2,015	2,015
Enrollment	2,062	1,980	1,988	2,024	2,025	1,985	1,919	1,869	1,829	1,735
Projected Student/Teacher Ratio	1,869.00	22.68	22.02	21.24	21.16	21.16	22.00	22.33	22.00	20.68
Student on Free/Reduced Lunch	806	797	797	872	864	863	831	813	826	812
Mitchell (1965)										
Square feet	247,386	247,386	247,386	247,386	247,386	247,386	247,386	247,386	247,386	247,386
Capacity (students)	1,989	1,989	1,989	1,989	1,989	1,938	1,811	1,632	1,555	1,555
Enrollment	1,199	1,203	1,234	1,243	1,286	1,210	1,120	1,062	927	817
Projected Student/Teacher Ratio	1,062.00	19.85	19.16	19.45	20.13	20.13	16.00	20.00	16.00	15.50
Student on Free/Reduced Lunch	913	940	940	1,006	1,036	965	896	855	678	637
Palmer (1939)										
Square feet	270,135	270,135	270,135	270,135	270,135	270,135	270,135	270,135	270,135	270,135
Capacity (students)	2,219	2,193	2,193	2,193	2,193	2,244	2,142	2,091	2,040	2,040
Enrollment	1,967	1,898	1,747	1,721	1,621	1,552	1,533	1,488	1,439	1,304
Projected Student/Teacher Ratio	1,488.00	20.77	20.41	19.99	19.16	19.16	20.70	19.55	20.70	18.62
Student on Free/Reduced Lunch	972	1,026	1,026	1,028	943	880	879	882	838	764
Education Opportunity:										
Wasson (1959)										
Square feet	254,876	254,876	254,876	254,876	254,876	254,876	254,876	254,876	254,876	254,876
Capacity (students)	-	-	-	-	-	-	-	-	-	-
Enrollment	-	-	-	-	-	-	-	-	-	-
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	-	-
Achieve K-12										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	240	240	240	135	107	260	260	260	260
Enrollment	229	229	235	247	240	247	267	308	329	346
Projected Student/Teacher Ratio	-	-	-	-	-	-	13.50	13.50	18.83	23.86
Student on Free/Reduced Lunch	119	120	120	130	129	138	144	175	176	202
Spark Online										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	260	260
Enrollment	-	-	-	-	-	-	-	-	279	204
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	19.78	8.10
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	154	104

Colorado Springs School District 11

School Building Capacity and Population

Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Adult Education Center										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	150	150	150	150	153	130	153	153	418	418
Enrollment	108	111	105	121	122	125	142	126	-	-
Projected Student/Teacher Ratio	-	-	-	-	-	-	9.50	9.50	-	-
Student on Free/Reduced Lunch	76	77	77	92	81	74	95	75	-	-
Bijou School										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	30	30	30	60	51	138	138	153	153
Enrollment	122	119	119	127	122	127	139	158	116	133
Projected Student/Teacher Ratio	-	-	-	-	-	-	5.50	5.50	19.47	22.17
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	80	95
Digital										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	138	138
Enrollment	-	-	-	-	-	-	-	-	146	146
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	19.36	26.55
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	-	-
Odyssey ECCO [Early College HS]										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	281	281
Enrollment	77	73	54	71	45	38	28	313	288	304
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	19.36	23.38
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	160	140	147
Springs Community Night School										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	330	210	210	210	280	231	229	-	-	-
Enrollment	180	191	203	199	189	199	234	242	-	-
Projected Student/Teacher Ratio	-	-	-	-	-	-	18.00	-	-	-
Student on Free/Reduced Lunch	151	172	172	157	175	137	167	170	-	-
Tesla										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	229	229
Enrollment	582	536	488	477	465	440	440	252	252	241
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	19.49	13.77
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	178	187
Other										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	-	-
Enrollment	-	-	-	-	-	-	-	-	279	287
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	-	-
Charter Schools:										
AACL										
Square feet	-	-	-	-	31,255	31,255	31,255	31,255	31,255	31,255
Capacity (students)	-	-	-	-	-	-	290	-	-	-
Enrollment	285	284	305	296	301	299	282	295	284	289
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	62	62	62	49	49	44	44	46	45	59
CIVA (1976)										
Square feet	39,120	39,120	39,120	39,120	22,188	22,188	22,188	22,188	22,188	22,188
Capacity (students)	-	-	-	-	-	-	-	-	-	-
Enrollment	186	193	178	169	153	189	180	172	183	191
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	67	80	80	45	57	60	51	48	49	52
Community Prep School										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	-	-
Enrollment	256	240	256	290	330	222	198	221	213	151
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	119	38	38	98	145	22	-	-	-	-

Colorado Springs School District 11

School Building Capacity and Population

Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Eastlake HS of COS [Life Skills Center]										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	-	-
Enrollment	213	239	257	291	291	271	139	126	91	97
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	74	101	101	137	141	139	-	93	-	-
Roosevelt (1969)										
Square feet	51,340	51,340	51,340	51,340	51,976	51,976	51,976	51,976	51,976	51,976
Capacity (students)	700	700	525	525	525	525	582	-	-	-
Enrollment	693	717	713	696	673	639	579	480	442	420
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	620	647	647	605	587	526	503	416	338	345
GLOBE										
Square feet	-	-	-	-	41,483	41,483	41,483	41,483	41,483	41,483
Capacity (students)	-	-	-	-	-	-	170	-	-	-
Enrollment	172	176	191	187	157	153	176	138	95	88
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	120	115	115	108	78	75	96	85	49	43
Other:										
Administration Complex (1956)										
Square feet	86,609	86,609	86,609	86,609	86,609	86,609	86,609	86,609	86,609	86,609
Facilities Complex										
Square feet	100,326	100,326	100,326	100,326	100,326	100,326	100,326	100,326	100,326	100,326
G. Berry Stadium (1959)										
Square feet	8,000	8,000	8,000	8,000	13,394	13,394	13,394	13,394	13,394	13,394
Nikola Tesla (1999)										
Square feet	78,936	78,936	78,936	78,936	78,941	78,941	78,941	78,941	78,941	78,941

Note: The Education Opportunity schools are located in the Wasson building.
 Colorado Springs School District owns 54 schools, 17 support sites, and square feet of 685 acres of land. Its facilities include over 4.1 million b with a current replacement value of over \$1 billion. The average building age is 57.1 years, with the oldest active school built in 1879.
 The District owns over 46,000 student and staff computer work stations.
 Sources: District's Offices and CDE

Colorado Springs School District 11

Miscellaneous Statistical Data

For the School Years Ending in May

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Number of Schools										
Elementary Schools	33	33	33	33	33	33	33	33	33	33
Middle Schools	9	9	9	9	9	9	9	9	9	9
High Schools	4	4	4	4	4	4	4	4	4	4
Alternative Schools	6	6	6	6	6	6	6	6	7	7
Charter Schools	5	7	6	6	6	6	6	6	6	6
Total	57	59	58	58	58	58	58	58	59	59
Number of Teachers by Educational Levels										
Bachelor of Arts	299	284	323	329	326	341	287	278	276	309
Bachelor of Arts + 16	113	107	115	109	115	124	118	89	85	94
Bachelor of Arts + 32	72	80	140	141	130	139	143	131	127	119
Bachelor of Arts+48/Master's Degree	427	429	403	412	390	422	408	429	442	412
Master's Degree +16	198	198	202	188	172	182	197	174	172	160
Master's Degree + 32	173	175	158	156	161	171	158	154	155	145
Master's Degree + 48	136	145	158	162	138	135	144	145	143	131
Master's Degree + 64 *	96	84	335	332	337	373	425	378	393	363
Master's Degree + 80 *	70	86	-	-	-	-	-	-	-	-
Master's Degree +96/Doctorate *	189	204	25	23	24	26	28	26	26	34
Total	1,773	1,792	1,859	1,852	1,793	1,913	1,908	1,804	1,819	1,767
Student Enrollment	28,404	28,005	27,547	27,558	27,079	26,078	25,198	23,520	22,894	22,041
Funded Pupil Count	27,839	27,572	27,252	26,956	26,625	26,238	26,715	25,853	25,124	24,008
Teacher/Student Ratio										
Elementary Schools	15.94	19.79	19.61	19.55	19.19	19.76	18.94	17.12	17.64	16.42
Middle Schools	17.13	21.71	20.44	20.37	19.76	20.79	21.27	20.41	20.25	17.18
High Schools	20.96	21.29	20.76	20.36	20.29	20.82	19.80	20.67	19.80	18.62
Alternative Schools	15.98	13.90	12.96	14.53	14.94	15.00	16.90	17.70	19.38	19.64
Charter Schools	13.58	15.85	15.44	17.44	15.90	19.83	13.30	13.80	13.77	11.10
**District-wide	17.02	17.02	19.45	18.45	18.02	19.24	18.04	17.94	18.17	16.59
Number of Students Receiving School Lunches Free or at Reduced Cost										
Elementary Schools	7,382	8,017	7,708	7,723	7,316	7,186	6,934	5,655	5,340	5,604
Middle Schools	3,031	3,515	3,515	3,525	3,511	3,451	3,358	3,059	2,725	2,697
High Schools	3,354	3,475	3,475	3,603	3,507	3,305	3,190	3,145	2,907	2,803
Alternative Schools	346	428	428	480	493	473	537	580	728	735
Charter Schools	1,409	1,341	1,341	1,042	1,057	866	694	688	481	573
District-wide	15,522	16,776	16,467	16,373	15,884	15,281	14,713	13,127	12,181	12,412

Notes:

Year of organization: 1872 / One of the largest school districts in the Pikes Peak Region

Geographical area: 70.5 square miles

Accreditation: Colorado Department of Education

** District-wide totals weighted by TOTAL of Teacher/Student counts

Colorado Springs School District 11 Capital Assets by Function Last Ten Years

Function	Fiscal Year			
	2014	2015	2016	2017
Instruction	\$ 235,215,680	\$ 231,702,844	\$ 223,663,260	\$ 223,066,115
Instructional support	160,547	145,556	131,048	122,777
General administration	4,001,739	3,840,869	3,681,113	3,521,357
Business services	568,705	551,866	534,943	518,020
Maintenance and operations	4,930,029	4,536,693	3,786,108	3,462,022
Transportation	10,696,381	11,118,112	11,358,543	11,752,750
Central services	9,401,077	8,918,751	8,266,296	8,056,689
Construction services	1,271,151	-	5,350,892	3,887,390
Other services	-	938,365	779,678	625,293
Sub-total	266,245,309	261,753,056	257,551,881	255,012,413
Internal service funds	669,471	649,098	718,827	665,443
Sub-total	266,914,780	262,402,154	258,270,708	255,677,856
Business-type activities	1,089,766	-	-	-
Grand Total	\$ 268,004,546	\$ 262,402,154	\$ 258,270,708	\$ 255,677,856

Source: District's Fiscal Services Office

Fiscal Year						
	2018	2019	2020	2021	2022	2023
\$	215,512,591	\$ 213,681,017	\$ 219,228,188	\$ 215,074,219	\$ 220,684,617	\$ 222,346,825
	115,142	122,692	112,741	102,805	51,932	658,686
	3,361,601	3,658,998	3,111,468	2,978,296	3,210,171	2,978,078
	501,097	547,429	885,419	743,044	396,568	378,171
	3,157,218	2,029,103	1,926,007	2,925,053	4,177,357	17,514,375
	11,453,185	11,962,907	11,578,453	11,728,441	10,522,334	10,351,118
	7,278,241	8,245,800	11,317,453	10,387,545	9,517,501	14,104,595
	7,395,223	8,069,764	14,573,655	23,994,705	23,631,739	29,254,381
	496,686	389,340	280,351	190,075	177,063	218,448
	249,270,984	248,707,050	263,013,735	268,124,183	272,369,282	297,804,677
	736,913	758,507	690,825	805,327	754,907	804,441
	250,007,897	249,465,557	263,704,560	268,929,510	273,124,189	298,609,118
	-	-	-	-	-	-
\$	<u>250,007,897</u>	<u>\$ 249,465,557</u>	<u>\$ 263,704,560</u>	<u>\$ 268,929,510</u>	<u>\$ 273,124,189</u>	<u>\$ 298,609,118</u>



Single Audit Report

INSPIRE EVERY MIND

** The following supplementary schedule of Expenditures of Federal Awards is in accordance with federal reporting requirements as described in the U.S. Office of Management and Budget (OMB) Compliance Supplement.*



Colorado Springs School District 11
Schedule of Expenditures of Federal Awards
For The Year Ended June 30, 2023

Federal Grantor/ Pass-Through Grantor/ Program Title	Pass-Through Grantor's Number	Federal CFDA Number
U.S. Department of Education		
Direct Programs:		
Impact Aid	4041	84.041
Title VI A - Indian Education	4060	84.060
Total Direct Programs		
Pass-Through - Colorado Department of Education:		
Title I	4010/5010/7010	84.010
Title VI-B IDEA Special Education	4027	84.027
COVID-19 Title VI-B IDEA Special Education-ARP	6027	84.027X
Title VI-B IDEA Preschool	4173	84.173
COVID-19 Title VI-B IDEA Preschool-ARP	6173	84.173X
Total Special Education Cluster (IDEA)		
Title III Part A English Language Acquisition	4365/7365	84.365
Title II Part A Training & Recruiting-Improving Teacher Quality	4367	84.367
Title IV Student Support and Academic Enrichment	4424	84.424
Adult Education	5002/6002	84.002
COVID-19 - Elementary and Secondary School Emergency Relief Fund (ESSER)	4425/5425	84.425D
COVID-19 - Elementary and Secondary School Emergency Relief Fund (ESSER II)	4419/4420	84.425D
COVID-19 - Education Stabilization Fund	4437	84.425I
COVID-19 - Elementary and Secondary School Emergency Relief Fund (ESSER III)	4414/4431/9414	84.425U
COVID-19 - Elementary and Secondary School Emergency Relief Fund Supplemental (ESSER III)	4418/9418	84.425D
After School Learning Centers Cohort E2	4413	84.287C
COVID-19 - GEER II - Governor's Emergency Education Relief Fund: Bright Spot Award	6427	84.425R
COVID-19 - ARP HCY I/II	8425/8426	84.425W
Total Pass-Through Colorado Department of Education		
Pass-Through Other Agencies:		
Perkins Grant-Career and Technical Education	4048	84.048
Total U.S. Department of Education		
Institute of Museum and Library Services (IMLS)		
Pass-Through - Colorado Department of Education:		
COVID-19 - LSTA ARPA State Grants	7310	45.310
Total Institute of Museum and Library Services		
U.S. Department of the Treasury		
Pass-Through - Colorado Department of Education:		
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	9017/9019	21.027
Total U.S. Department of the Treasury		
U.S. Department of Health and Human Services Administration for Children & Families		
Pass-Through - Colorado Department of Health and Human Services:		
CRELA - Refugee English Language Acquisition-Promoting Safe and Stable Families	7566	93.556
CRELA - Temporary Assistance for Needy Families	8558	93.558
Total Pass-Through Colorado Department of Health and Human Services		
Pass-Through - Colorado Department of Education:		
Project AWARE Colorado	7243	93.243
Total U.S. Department of Health and Human Services Administration for Children & Families		
Federal Communications Commission (FCC)		
Direct Programs:		
Emergency Connectivity Fund (FCC)	8009	32.009
Total Federal Communications Commission		
U.S. Department of Agriculture		
Pass-Through - Colorado Department of Human Services:		
National School Lunch Program- Donated Commodities	4555	10.555
Pass-Through - Colorado Department of Education:		
National School Breakfast Program	4553/5553	10.553
National School Lunch Program	4555/5555/6555	10.555
Summer Lunch Program	4559	10.559
Total Child Nutrition Program Cluster		
Pass-Through - Colorado Department of Health and Environment:		
SNAP CN Local P-EBT Administrative	4649	10.649
Child & Adult Care Food Program	4558	10.558
Total Pass-Through Colorado Department of Health and Environment		
Total U.S. Department of Agriculture		
Total federal awards		
See notes to Schedule of Expenditures of Federal Awards		

Current Year Award Amount	Accounts Rec or (Deferred Rev) at June 30, 2022	Receipts Federal Sources	Expenditures	Accounts Rec or (Deferred Rev) at June 30, 2023
\$ 35,282	\$ -	\$ 315,382	\$ 315,382	\$ -
	372	33,718	34,514	1,168
	<u>372</u>	<u>349,100</u>	<u>349,896</u>	<u>1,168</u>
11,040,623	<u>1,481,200</u>	<u>7,844,976</u>	<u>8,205,022</u>	<u>1,841,246</u>
7,862,068	554,322	5,033,484	5,547,490	1,068,328
540,179	310,059	813,029	537,534	34,564
265,368	11,455	133,500	149,057	27,012
48,087	398	44,924	48,087	3,561
	<u>876,234</u>	<u>6,024,937</u>	<u>6,282,168</u>	<u>1,133,465</u>
218,342	67,930	129,032	156,298	95,196
1,577,930	239,814	1,224,227	1,277,674	293,261
1,019,771	65,868	480,087	492,465	78,246
595,870	104,230	549,921	588,550	142,859
125,425	267,074	385,737	115,057	(3,606)
10,210,679	9,054,925	17,317,760	9,622,930	1,360,095
30,000	-	-	10,000	10,000
57,187,779	3,165,160	12,237,391	19,794,276	10,722,045
257,066	-	-	3,774	3,774
150,000	68,846	159,192	137,924	47,578
-	-	100,000	28,304	(71,696)
312,422	11,380	203,365	216,520	24,535
	<u>13,045,227</u>	<u>32,786,712</u>	<u>32,443,772</u>	<u>12,702,287</u>
338,495	243,375	322,408	313,084	234,051
	<u>15,646,408</u>	<u>47,328,133</u>	<u>47,593,942</u>	<u>15,912,217</u>
14,422	-	14,414	14,414	-
	-	<u>14,414</u>	<u>14,414</u>	-
132,580	35,887	61,011	84,305	59,181
	<u>35,887</u>	<u>61,011</u>	<u>84,305</u>	<u>59,181</u>
106,810	11,637	45,346	83,792	50,083
19,040	6,260	31,326	18,323	(6,743)
	<u>17,897</u>	<u>76,672</u>	<u>102,115</u>	<u>43,340</u>
592,150	136,818	494,614	464,797	107,001
	<u>154,715</u>	<u>571,286</u>	<u>566,912</u>	<u>150,341</u>
56,250	-	-	27,669	27,669
	-	-	<u>27,669</u>	<u>27,669</u>
	(393,171)	837,129	874,367	(355,933)
	(118,157)	1,610,690	1,890,921	162,074
	(881,302)	6,927,762	8,435,370	626,306
	192,377	265,487	271,816	198,706
	<u>(1,200,253)</u>	<u>9,641,068</u>	<u>11,472,474</u>	<u>631,153</u>
	-	5,950	12,130	6,180
	(2,449)	15,960	13,220	(5,189)
	<u>(2,449)</u>	<u>21,910</u>	<u>25,350</u>	<u>991</u>
	<u>(1,202,702)</u>	<u>9,662,978</u>	<u>11,497,824</u>	<u>632,144</u>
\$	<u>14,634,308</u>	\$ <u>57,637,822</u>	\$ <u>59,785,066</u>	\$ <u>16,781,552</u>

Colorado Springs School District 11

Notes to the Schedule of Expenditures of Federal Awards

June 30, 2023

NOTE 1: *BASIS OF PRESENTATION*

The accompanying schedule of expenditures of federal awards (the ‘schedule’) includes the federal grant expenditures of Colorado Springs School District 11 (the District) for the year ended June 30, 2023. All federal awards received directly from federal agencies, as well as federal awards passed through other governmental agencies, are included in the schedule. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, “Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards” (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts reported in, or used in the preparation of, the basic financial statements. Because the Schedule presents only a select portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

NOTE 2: *SIGNIFICANT ACCOUNTING POLICIES*

The accompanying schedule of expenditures of federal awards is presented on the modified accrual basis of accounting. Expenditures of federal awards are recognized in the accounting period when the liability is incurred. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3: *SUBRECIPIENTS*

For the year ended June 30, 2023, the District did not pass through any federal grant awards to subrecipients.

NOTE 4: *INDIRECT COST RATE*

The District has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE 5: *NON-CASH PROGRAMS (COMMODITIES)*

Commodities donated to the District by the U.S. Department of Agriculture (USDA) of \$837,129 are valued based on the USDA’s Donated Commodity Price List. These are shown as part of the National School Lunch program (10.555).

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Independent Auditor's Report

Board of Education
Colorado Springs School District 11
Colorado Springs, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Colorado Springs School District 11 (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 23, 2023, which contained an emphasis of matter paragraph regarding the adoption of new accounting guidance. Our report includes a reference to other auditors who audited the financial statements of the aggregate discretely presented component units, as described in our report on the District's financial statements. The financial statements of the aggregate discretely presented component units were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or compliance and other matters associated with the aggregate discretely presented component units or that are reported on separately by those auditors who audited the financial statements of the aggregate discretely presented component units.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Board of Education
Colorado Springs School District 11

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified the deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2023-001 that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The District's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

FORVIS, LLP

Colorado Springs, Colorado
October 23, 2023

Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance

Independent Auditor's Report

Board of Education
Colorado Springs School District 11
Colorado Springs, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Colorado Springs School District 11 (the District's) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2023. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2023-002 to be a material weakness.

Board of Education
Colorado Springs School District 11

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the internal control over compliance finding identified in our audit described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response. The District is responsible for preparing a corrective action plan to address each audit finding included in our auditor's report. The District's corrective action plan was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

FORVIS,LLP

Colorado Springs, Colorado
October 23, 2023

Colorado Springs School District 11
Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2023

7. Identification of major federal programs:

Assistance Listing Number(s)	Name of Federal Program or Cluster
84.425D, 84.425U, 84.425I, 84.425W, 84.425R 84.010	Education Stabilization Fund (ESF) Title I

8. Dollar threshold used to distinguish between Type A and Type B programs: \$1,793,552.

9. Auditee qualified as a low-risk auditee? Yes No

Colorado Springs School District 11
Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2023

Section II – Financial Statement Findings

Reference Number	Finding
2023-001	<p>Finding: Financial Information Preparation</p> <p>Criteria or Specific Requirement: The Governmental Accounting Standards Board (GASB) establishes GAAP for state and local government entities through the issuance of GASB statements and authoritative accounting guidance such as GASB implementation guides, which the District must comply with when preparing its financial statements. For Fiscal Year 2023, the District was required to implement the requirements of GASB Statement No. 96, <i>Subscription-Based Information Technology Arrangements</i> (GASB 96). In implementing this standard, the District is required to apply the provisions of GASB 96 to the earliest period presented in the District’s financial statements, which is July 1, 2022. This standard required the District to evaluate all of its information technology arrangements for proper financial statement reporting. Arrangements were evaluated for specific criteria, including:</p> <ul style="list-style-type: none"> • Maximum term, including renewal periods, greater than 12-months • License to subscription-based software • Fixed (or in-substance fixed) payments <p>Under this Statement, for arrangements including these, and other, criteria, the District was required to recognize a subscription liability and an intangible right-to-use asset.</p> <p>Condition: We determined that the District did not properly identify all arrangements containing the above criteria in accordance with the implementation requirements of GASB 96, which resulted in the District not recognizing a beginning balance adjustment to assets and liabilities of approximately \$10.75 million as of July 1, 2022.</p> <p>After we identified the omissions through the audit, the District’s accounting staff made adjustments to the accounting records and the financial statements to accurately record the activity in compliance with GASB 96 requirements.</p> <p>Cause: The District’s accounting staff relied heavily on the use of purchase order information and did not obtain all available information (namely the contract) to determine whether an arrangement met the conditions of GASB 96. The purchase orders did not provide adequate detail to make this determination and a review of the contracts was necessary in order to review all appropriate terms and conditions, to ascertain whether the arrangements were within the scope of GASB 96.</p> <p>Effect or Potential Effect: The GASB 96 activity would have been materially misstated without the proposed audit adjustments.</p> <p>Recommendation: We recommend that the accounting staff work with the contracting/procurement staff to request and obtain all available information on these types of arrangements to ensure that all applicable terms and conditions of the contract are considered for proper accounting and financial reporting. Subsequent to this implementation year, the District must have controls established in order to properly identify and review all arrangements that are potentially within the scope of GASB 96 to ensure proper recognition in the financial statements.</p> <p>Views of Responsible Officials: The District agrees with the finding. See separate report for planned corrective actions.</p>

Colorado Springs School District 11
Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2023

Section III – Federal Award Findings and Questioned Costs

Reference Number	Finding
2023-002	<p>Finding: Special Tests and Provisions (Assessment System Security)</p> <p>Federal Assistance Listing Number 84.010 - Title I Passed-through Colorado Department of Education Award Number - 4010, 5010, 7010; Award Year 2023</p> <p>Criteria: According to 2 CFR Part 200.303 - The non-Federal entity must (a) Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in “Standards for Internal Control in the Federal Government” issued by the Comptroller General of the United States or the “Internal Control Integrated Framework”, issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). (b) Comply with the U.S. Constitution, Federal statutes, regulations, and the terms and conditions of the Federal awards. (c) Evaluate and monitor the non-Federal entity's compliance with statutes, regulations and the terms and conditions of Federal awards.</p> <p>Condition: The District did not have documentation that the internal controls in place over the Assessment System Security compliance requirement were followed.</p> <p>Questioned Costs: None.</p> <p>Context: The District was unable to provide any supporting documentation that the internal controls in place over the Assessment System Security compliance requirement were followed during 2023. As a result, we were unable to rely on internal controls over this compliance requirement.</p> <p>Effect: The District did not have adequate internal controls in place over Assessment System Security requirements, which could result in an assessment system that is not valid, reliable or consistent with the terms and conditions of the Federal award.</p> <p>Cause: The District experienced departmental turnover during fiscal year 2023. As there were no checklists or procedures manuals in place, employees within the responsible department were unaware of the internal controls in place over the Assessment System Security process they were required to follow.</p> <p>Identification as a repeat finding: Not Applicable</p> <p>Recommendation: We recommend the District's Strategy and Data Acquisition Education Insights Department create a checklist or procedures manual to ensure that all required internal controls are completed. In addition, the District and Department should cross-train employees to allow for better continuity in the event of turnover.</p> <p>Views of responsible officials and planned corrective actions: Agree. See separate report for planned corrective actions.</p>

Colorado Springs School District 11
Status of Prior Year Audit Findings
Year Ended June 30, 2023

Reference Number	Summary of Finding	Status
2022-001	<p><i>Allowable Costs and Allowable Activities Federal Assistance Listing Number 84.425D - COVID-19 Elementary and Secondary School Emergency Fund</i> <i>Federal Assistance Listing Number 84.425U - COVID-19 American Rescue Plan - Elementary and Secondary School Emergency Relief</i> <i>Federal Assistance Listing Number 84.425W - COVID-19 American Rescue Plan – Elementary and Secondary School Emergency Relief–Homeless Children and Youth</i></p> <p>We recommend the District's grants department create a checklist or procedures manual to ensure that all required internal controls are completed. In addition, the District's grants department should work with other District departments to ensure they are aware of all internal control policies effecting grants. Finally, the District should cross-train employees to allow for better continuity in the event of turnover.</p>	Implemented.
2022-002	<p><i>Special Tests (Wage Rate Requirements)</i> <i>Federal Assistance Listing Number 84.425D - COVID-19 Elementary and Secondary School Emergency Relief Fund (ESSER)</i></p> <p>We recommend the District implement internal controls over wage rate requirements, including facilities staff on-site weekly where projects are occurring to determine if work was completed towards the project, tracking certified payrolls or notification of no work performed and reviewing to help ensure wages are equal to or in excess of the prevailing wage rates.</p>	Implemented.

CDE Section

INSPIRE EVERY MIND





Colorado Department of Education

Auditors Integrity Report

District: 1010 - Colorado Springs 11

Fiscal Year 2022-23

Colorado School District/BOCES

Revenues, Expenditures, & Fund Balance by Fund

Fund Type & Number		Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
Governmental		+		-	=
10	General Fund	104,338,430	292,035,551	277,847,909	118,526,072
18	Risk Mgmt Sub-Fund of General Fund	4,333,127	3,365,155	3,481,792	4,216,490
19	Colorado Preschool Program Fund	1,284,230	5,282,138	3,211,700	3,354,668
Sub- Total		109,955,788	300,682,844	284,541,402	126,097,230
11	Charter School Fund	13,932,034	20,687,004	19,167,225	15,451,813
20,26-29	Special Revenue Fund	51,870,793	-46,924,675	191,095	4,755,023
06	Supplemental Cap Const, Tech, Main. Fund	0	0	0	0
07	Total Program Reserve Fund	0	0	0	0
21	Food Service Spec Revenue Fund	5,733,324	14,313,809	12,420,745	7,626,389
22	Govt Designated-Purpose Grants Fund	0	52,630,409	52,630,409	0
23	Pupil Activity Special Revenue Fund	2,286,604	3,016,859	2,783,164	2,520,299
25	Transportation Fund	0	0	0	0
31	Bond Redemption Fund	14,806,455	50,066,145	64,872,600	0
39	Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41	Building Fund	0	0	0	0
42	Special Building Fund	0	0	0	0
43	Capital Reserve Capital Projects Fund	31,705,890	28,471,659	24,452,907	35,724,642
46	Supplemental Cap Const, Tech, Main Fund	0	0	0	0
Totals		230,290,887	422,944,055	461,059,546	192,175,396
Proprietary					
50	Other Enterprise Funds	0	0	0	0
64 (63)	Risk-Related Activity Fund	9,276,213	9,901,611	13,457,784	5,720,040
60,65-69	Other Internal Service Funds	639,719	769,411	545,418	863,713
Totals		9,915,933	10,671,022	14,003,201	6,583,753
Fiduciary					
70	Other Trust and Agency Funds	0	0	0	0
72	Private Purpose Trust Fund	385,432	13,405	1,500	397,337
73	Agency Fund	0	0	0	0
74	Pupil Activity Agency Fund	0	0	0	0
79	GASB 34:Permanent Fund	0	0	0	0
85	Foundations	0	0	0	0
Totals		385,432	13,405	1,500	397,337

FINAL

*If you have a prior period adjustment in any fund (Balance Sheet 6880), the amount of your priorperiod adjustment is added into both your ending and beginning fund balances on this report.

10/24/23

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